> DISTRICT OF COLUMBIA
> $+\boldsymbol{+}+\boldsymbol{+}$
> ALCOHOLIC BEVERAGE CONTROL BOARD
> $+\boldsymbol{+}+\boldsymbol{+}$
> MEETING

| IN THE MATTER OF: | $:$ |
| :--- | :--- |
| Prospect Dining, LLC | $\vdots$ |
| t/a Chinese Disco | $\vdots$ |
| 3251 Prospect Street NW | Show Cause |
| Retailer CR - ANC 2E | Hearing |
| License No. 78058 | $\vdots$ |
| Case \#17-CMP-00033 | $\vdots$ |
| (Substantial Change in | $\vdots$ |
| Operation Without Board | $\vdots$ |
| Approval, Violation of |  |
| Settlement Agreement) |  |
| Wednesday |  |
| January 10, 2018 |  |

The Alcoholic Beverage Control Board met in the Alcoholic Beverage Control Hearing Room, Reeves Building, 2000 14th Street, N.W., Suite 400S, Washington, D.C. 20009, Chairperson Donovan W. Anderson, presiding.

PRESENT:
DONOVAN W. ANDERSON, Chairperson
NICK ALBERTI, Member
DONALD ISAAC, SR., Member
MIKE SILVERSTEIN, Member
JAMES SHORT, Member
ALSO PRESENT:
WALTER ADAMS, OAG
KIJUN SUNG, Licensee
KEVIN PUENTE, ABRA Investigator
T-A-B-L-E O-F C-O-N-T-E-N-T-S

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P-R-O-C-E-E-D-I-N-G-S

CHAIRPERSON ANDERSON: All right. We're back on the record. The next case is Case No. 17-CMP-00033, Chinese Disco, License No. 78058.

Will the parties, please, approach and identify themselves for the record, please?

MR. ADAMS: Good morning, Mr. Chairman and Members of the Board. I'm Walter Adams from the Office of the Attorney General representing the District of Columbia.

CHAIRPERSON ANDERSON: Good morning, Mr. Adams.

MR. ADAMS: Good morning.
MR. SUNG: Good morning. My name is
Kijun Sung. I'm one of the owners of Prospect Dining, LLC doing business as Chinese Disco.

CHAIRPERSON ANDERSON: Sung?
MR. SUNG: Sung, S-U-N-G.
CHAIRPERSON ANDERSON: Sun?

MR. SUNG: S-U-N-G, Sung.

CHAIRPERSON ANDERSON: Sung. Good morning, Mr. Sung.

MR. SUNG: Good morning.
CHAIRPERSON ANDERSON: Okay. We have a Show Cause Hearing in this matter.

Are there any preliminary matters?
MR. ADAMS: There are no preliminary matters, Mr. Chairman.

CHAIRPERSON ANDERSON: All right. Is the Government ready to move forward?

MR. ADAMS: Yes, the Government is ready to proceed. The only preliminary matter is just that we will have, the District will have, one witness. We would like to reserve the ability to have -- call one rebuttal witness, if necessary, but right now we anticipate only having one witness.

But other than that, we are able to proceed.

CHAIRPERSON ANDERSON: All right. So, Mr. Sung, are -- does -- do you wish to call any witnesses?

MR. SUNG: I may have up to two witnesses. I will make that determination after Mr. Adams puts forth his case.

CHAIRPERSON ANDERSON: Did the -- all right. Does the Government wish to make an opening statement?

MR. ADAMS: Yes, Mr. Chairman. Very briefly, there are two -- for this case against Chinese Disco, there are two charges and, thus, two issues.

The first issue is whether the establishment made a substantial change without the Board's approval.

And the other issue is whether the establishment has violated its settlement agreement on March -- or excuse me, January 22, 2017.

The facts are fairly brief and simple. Essentially, on January 22, 2017, Investigators went to the -- the evidence will show that Investigators went to the establishment and, at the time, they found that the establishment had
more than 99 patrons. According to both the license before this Board and the settlement agreement, the establishment is only entitled to have 99 patrons.

And you will see that -- the evidence will show that they far-exceeded that. In fact, doubled, more than doubled the amount on January 22nd. So as a result, the District will be able to provide by a preponderance of the evidence that the establishment violated both of those -both statutes.

And any questions?
CHAIRPERSON ANDERSON: So the issue is -- you said two issues, so --

MR. ADAMS: One is substantial change in which the establishment exceeded its occupancy.

CHAIRPERSON ANDERSON: Okay.
MR. ADAMS: And the other one is for violation of the settlement agreement.

CHAIRPERSON ANDERSON: The settlement agreement, okay.

MR. ADAMS: The settlement agreement also states that they are limited to 99 patrons.

CHAIRPERSON ANDERSON: Isn't that the same issue? I'm asking just for my own clarification. Isn't that the same issue or is it two separate issues?

MR. ADAMS: From a legal standpoint, they are two separate issues. From a factual standpoint, they -- really for factual standpoint, there really is one issue, that there were more patrons than they were allowed to have.

From a legal standpoint, one is regarding occupancy that is provided by both DCRA and approved by the Board. But the second issue really is the agreement that was made with the neighborhood association and/or any other neighbors who filed protests at the time.

So from a standpoint that they are -from a legal standpoint, they violated two separate, one being a Board Order, the other one being an agreement with those in the neighborhood. We believe that they are separate
from a legal standpoint.
CHAIRPERSON ANDERSON: Okay. All right. And, Mr. Sung, do you wish to make an opening statement or you reserve?

MR. SUNG: Yes, just briefly. I would just ask the Board to focus on the specific charges. I do not --

MEMBER SILVERSTEIN: Please, speak into the mike, Mr. Sung.

MR. SUNG: Sure. I apologize. I don't know what the testimony of Mr. Adams' witnesses are going to be. I did review the report. It is very lengthy with a lot of exhibits and a lot of factual allegations.

So simply, I would ask the Board to just consider the charges and not any extraneous facts that do not have bearing on the two charges at hand. Thank you.

## CHAIRPERSON ANDERSON: All right.

Thank you.

> Does the Government wish to call its first witness?

MR. ADAMS: Yes. We would like to call Investigator Kevin Puente to the stand. Whereupon,

INVESTIGATOR KEVIN PUENTE
was called as a witness by Counsel for the Government, and having been first duly sworn, assumed the witness stand and was examined and testified as follows:

THE WITNESS: I do.
CHAIRPERSON ANDERSON: All right.
Thank you. Your witness.
MR. ADAMS: Yes.
DIRECT EXAMINATION
BY MR. ADAMS:
Q Mr. Puente, can you, please, state your name and spell it for the record?

A Kevin Puente. K-E-V-I-N Puente, P-U-E-N-T-E.

Q And, Mr. Puente, are you employed by the District of Columbia Government?

A Yes.
Q And specifically, are you employed by
the Alcoholic Beverage Regulation Administration?
A Yes.
Q And what is your position?
A I'm an Investigator.
Q And how long have you had that position?

A Two years.
Q And in the course of the two years that you have been with the Agency, have you received training in terms of being able to determine violations or essentially training in terms of being able to check establishment's compliance with the Board's Rules and Regulations?

A Yes.
Q All right. And throughout the two years that you have been working with the Agency, approximately, how many cases have you worked on?

A Quite a bit. I don't know the exact number.

Q Over 100?
A I would say so.

Q All right. Now, within the time that you worked with this -- with the Agency, have you had occasion to come to Chinese Disco?

A Yes.
Q An establishment known as Chinese Disco. All right. So turning to the date of January 22, 2017, were you on duty that day?

A Yes.
Q And on that date, did you have an occasion to be upon the premises of Chinese Disco?

A Yes.
Q Can you explain to the Board how you came to be at Chinese Disco?

A I was telephoned by my supervisor, John Suero, that he received a noise complaint for Chinese Disco and asked that I go investigate to see if the noise was still loud. If so, talk to the establishment.

Q And after you received the complaint-and where were you at the time that you received that complaint?

A I don't recall. Somewhere in the District.

Q All right, somewhere in the District. And were you by yourself that day or were you --

A No, I was with another Investigator.
Q Who was the other Investigator?
A Mark Brashears.

Q So what did you do at the time that you received the call?

A I advised Supervisor Suero that we will be in route to Chinese Disco.

CHAIRPERSON ANDERSON: Mr. Puente, can you speak up, please?

THE WITNESS: Um-hum.
BY MR. ADAMS:
Q Can you repeat your answer just a little bit more slowly?

A Yes. After Supervisor Suero informed us of the noise complaint, $I$ advised him we will head over to Chinese Disco to investigate.

Q 0kay. And so when did you arrive at Chinese Disco?

A Approximately, around 12:15 a.m.
Q Okay. And so once you arrived at Chinese Disco, what did you observe?

A A line outside of patrons entering the establishment. I asked to speak to the ABC manager/owner.

Q And once you -- now, you were asked to go there to investigate a noise complaint. What -- can you describe what happened in terms of the investigation on that noise complaint?

A Yes. So if I recall, they said there is a lot of noise in the courtyard. Chinese Disco has a lengthy front entrance. The patrons start to form near Prospect Street. There is like a little tunnel corridor area. Then there is a large courtyard that is blocked off for the patrons. I didn't find no patrons out there talking or making loud -- being loud. I didn't hear no loud music emanating from inside the establishment.

Q And so being stated that there was many patrons in front of the establishment,
approximately, how many people were in front of the establishment?

A I can't recall.
Q Okay. It was just a line?
A Yeah, just a line.
Q All right. So once you observed the line, what did you do, at that point?

A We went and made notification to the manager on duty.

MEMBER SILVERSTEIN: Can you speak up, please?

THE WITNESS: We went and made notification to the manager on duty that there was a noise complaint.

BY MR. ADAMS:
Q Okay. And what -- and who -- and when you made notification to the manager, who did you speak to?

A I spoke with two people, the ABC Manager, Devin Davies, as well as another manager, Greg Bartholomew.

Q All right. And why did you speak with
two people? Do you happen to recall?
A Ms. Davies, she was bartending, so she was rather busy, so Mr. Bartholomew, who is the general manager, so $I$ talked to him more about the issue.

Q All right. And so once you spoke with the general manager, can you explain what you observed at that point, once you were speaking with him? And by the way, let me step back. When you spoke with the general manager and Ms. -- is it Ms. Davies?

A Yes.

Q It's Ms. Davies. Okay. When you spoke with the general manager and Ms. Davies, where were you, at that point?

A Inside the establishment.
Q Okay. What did you observe once you were inside the establishment?

A We observed a lot of people inside, music playing, DJ, people dancing, a lot of people mostly.

Q And when you say a lot of people, how
would you describe the conditions inside the place?

A It's a very large establishment inside, so I noticed when I turned the corner from coming in the front entrance, I observed people right there and down the hallway. There is like a back bar area, I observed people in that area. Then when I come in and I made a right to go towards the front, then there was some people over there as well as once I got to the -- by the bar, main bar area, there was a lot of people over there dancing. I could see people all the way to the other end of the establishment.

Q All right. And as you were speaking with the establishment's employee or --

MR. ADAMS: Sorry, let me take that question back.

BY MR. ADAMS:
Q To get to meet the managers, was it easy to -- can you tell us whether or not it was easy to maneuver through the establishment?

A We spoke near the office, so when I came in, we went into the little office area, because it was a little quieter. So I advised him of the noise complaint.

Q Okay.
A Then that's where we kind of spoke mostly.

Q Okay. And did there come a time that you spoke with anyone outside the office?

A Yeah, myself and Mr. Bartholomew walked around.

Q Okay. Did there come a time that you had any discussion regarding the amount of patrons in the establishment?

A Yes. I asked to see the ABC License and he provided it to me.

Q And what did you find once you saw the ABC License?

A That it had an occupant load of 99 on it.

Q Okay. And what did you do at that point, once you saw that the occupancy load was

A Then I also saw that the -- on the ABC License it had a voluntary agreement listed on it, so $I$ asked to see the settlement agreement.

Q Okay.
A And he provided a copy of that to me.
Q Okay. And what did you see from the settlement agreement?

A I reviewed the settlement agreement. I believe either the first or second section stated that the occupancy load could be no more than 99.

Q And from that point, did you have any other questions?

A I advised Mr. Bartholomew, I asked him how many patrons were inside of the establishment? He got on his radio and radioed the front security at the front door and he told me 150.

Q All right. And once you heard that it was 150 patrons within the establishment, what did you do at that point?

A I asked him how was he keeping track of the patrons coming in? He said there was clickers at the front door.

Q And what did you do then?
A I believe Investigator Brashears went outside and took a look at the clickers and took photographs of the clickers.

Q Okay. And once -- did you speak with Investigator Brashears?

A Yes. He came back and showed me the clickers. One clicker said 291. The other clicker said 51.

Q So based upon those -- and was there any discussion -- can you tell us, what discussion, if any, did you have regarding the clickers and how -- and what those two numbers indicated?

A I believe Mr. Bartholomew said one was for people coming in, one was for people exiting.

Q And so what did you -- did you make any analysis based upon the two numbers?

A Yes. So I subtracted the 51 from the

291 and got a total of 240.
Q And while you were inside the establishment, did you do anything else to record the conditions that were inside the establishment?

A I attempted to walk around, but it was kind of hard by the main bar area, because there was a lot of people, so $I$ stood near the ends of both bar areas and took photographs.

Q Okay. And so after you determined there was 240 patrons within the establishment, what did you do at that point?

A I advised Mr. Bartholomew that the establishment was in violation for being over 99.

Q And what happened?
A He stated he didn't - he told me he didn't realize the occupancy was 99 on the settlement agreement. I advised him that the ownership would need to go back to the ANC or the community to rework that settlement agreement to allow more people to come inside.

Q Now, in terms of this issue of the
establishment's occupancy, can you tell us whether or not you did anything else in that -on that evening?

A No. I took the word from the ABC Manager who stated 150 as well as the clickers.

Q All right. So now as part of your standard operating procedure for investigating this -- these types -- once you determine a violation, what do you do afterwards?

A We advise the ownership and then we come back and write a case report.

Q Did you write a case report in this case?

A Yes.
Q All right.
MR. ADAMS: I would like the Board to
-- I would like to approach the witness with this
-- with what is identified as the District's Exhibit No. 1, which is Mr. Puente's case report.
(Whereupon, the above-
referred to document was marked as Government Exhibit

No. 1 for identification.)
CHAIRPERSON ANDERSON: Do you have a copy of it, Mr. Sung?

MR. SUNG: Yes, I do.
CHAIRPERSON ANDERSON: Go ahead. BY MR. ADAMS:

Q And, Mr. Puente, do you have a copy of this report?

A Yes.
Q Okay. Now, in terms of what has been identified as Exhibit No. 1, do you recognize that document?

A Yes.
Q Okay. How do you recognize it?
A It's my case report.
Q Now, looking at the -- it looks like in the first four pages, there is a narrative. Do you recognize this narrative?

A Yes, it's the narrative I typed up.
Q Is it a true and accurate
representation of the narrative that you wrote up?

A Yes.
Q All right. And then turning to page 5 of the case report, do you see your name on page 5 ?

A Yes.
Q And do you also see a signature?
A Yes.
Q And whose signature is that?
A Oh, that's mine.
Q And what date was it, did you sign it?
A February 21, 2017.
Q All right. And is it an accurate representation of your signature?

A Yes.
Q All right. So along with your case report, you included exhibits. Is that correct? In this case, it looks like you included about 20 attachments to this?

A Yes.
Q All right. Now, just briefly looking at all the exhibits that you have here, are they a true and accurate representation of the
exhibits that you attached to this report?
A Yes.
Q All right.
MR. ADAMS: Mr. Chairman, I would like to have what is marked as the District's Exhibit 1 into evidence.

CHAIRPERSON ANDERSON: Mr. Sung?
MR. SUNG: I don't have an objection to the report so far as to corroborate Mr. Puente's testimony.

On the other hand, it does contain a lot of other factual allegations which could cause concern to the Board. So I'm a little bit concerned about that.

CHAIRPERSON ANDERSON: I mean, you do have -- you said it is his report that you are -you have provided a copy of it, so you have the opportunity under cross-examination to crossexamine him through the -- about the allegations here. So I will accept the exhibit into the evidence.
(Whereupon, the above-
referred to document was received into evidence as Government Exhibit No. 1.) CHAIRPERSON ANDERSON: However, you do have the opportunity to cross-examine him on whatever issues that you believe that -- whatever concerns that you have within the document.

MR. SUNG: Understood. I just didn't want to waste the Board's time going through them one-by-one. It's 17 exhibits in excess. There is pictures of beer cans, just odd things that could result in an inference.

I am willing to stipulate for the purposes of efficiency that the establishment was over capacity that night, just to get to the heart of this matter. So if that assists you in any way and we can keep this report out for the sake of proceeding, I'm happy to do so.

MR. ADAMS: Mr. Chairman, very briefly. We are -- of course, we are more happy to have a stipulation in place in terms of whether or not a violation happened. We can just
move to argument.
But however, since we are at hearing, there is really no evidentiary basis to prohibit the case report from coming into evidence.

We have -- the testimony has been very focused and so more or less, it is what -- the document speaks for itself. So since there is really no contention in terms of the admissibility, we believe that it should be admitted. And then afterwards, we can address the next statement that was made by Mr. --

CHAIRPERSON ANDERSON: I mean, I'll
admit the document and I mean for what -- I'll admit the document. I have not had an opportunity to go through all and if it's not relevant for us to go through all the documents, then we are not going to be there. But the document -- so that's fine.

MR. ADAMS: All right.
CHAIRPERSON ANDERSON: I'll admit it.
MR. ADAMS: And we do have to
establish -- and for the most part, I am -- I do
-- would like to establish certain things in the record, since we have proceeded to hearing, we might as well establish a couple things.

CHAIRPERSON ANDERSON: But let me ask a question and I know this is -- I'm hearing there is some stipulation. So what are -- would the parties -- and I probably should have asked this before we had had the witness testify, but I'm hearing there is some stipulation.

MR. ADAMS: Right.
CHAIRPERSON ANDERSON: So --
MR. ADAMS: Well, let me -- actually, Mr. Chairman, I think maybe we should be -clarify from the respondent here in terms of exactly what they want. If that's the case, then we can suspend Mr. -- I would like to at least admit it, since we have gone --

CHAIRPERSON ANDERSON: Right. Since we have gone --

MR. ADAMS: -- gotten this far.
CHAIRPERSON ANDERSON: -- this far.
THE WITNESS: Right.

MR. ADAMS: If that is the case, I think the question is really for respondent to be clear on the record in terms of what he is willing to do, how he wants to proceed with this hearing.

CHAIRPERSON ANDERSON: Right. And that's one of the reasons why I ask for opening statements, because I need the parties to -- so if there is stipulations, then tell me what it is that the parties have stipulated to and then I'll know what it is that I'm looking for in the record.

So what I could do, I mean, I could -we could maybe take a five minute recess and the parties can tell me what their stipulations are. MR. ADAMS: Well, what we -- Mr. Chairman, I don't think that's necessary without knowing exactly what he --

CHAIRPERSON ANDERSON: That's what -MR. ADAMS: Yeah.

CHAIRPERSON ANDERSON: -- that's why
I said take a five minute, so you guys can tell
me what the stipulations are and then we move forward.

MR. ADAMS: Well, from what I just heard, that he is willing to stipulate that the establishment -- the establishment is willing to stipulate that they violated Charges 1 and 2. And if they stipulate to that, that they violated 1 and 2, then there really is no need to have any additional evidence.

Essentially, they are pleaing or they are admitting that they violated the charge and we really just need to discuss penalty.

CHAIRPERSON ANDERSON: Right.
MR. ADAMS: All right. And so $I$ just need Mr. Sung to address what he meant by his statement.

CHAIRPERSON ANDERSON: So is that your position, Mr. Sung, that you are stipulating to the two violations?

MR. SUNG: No, no. My stipulation is that Chinese Disco was over capacity that evening.

MEMBER SILVERSTEIN: Please, speak a little louder, sir.

MR. SUNG: That --
CHAIRPERSON ANDERSON: Sir?
MR. SUNG: I apologize. My offer of stipulation is that Chinese Disco was over capacity that evening.

CHAIRPERSON ANDERSON: Right.
MR. SUNG: And that's my only stipulation as to the facts.

CHAIRPERSON ANDERSON: But that's -the charge is that you -- and all right.

MEMBER ALBERTI: May I help?
CHAIRPERSON ANDERSON: No, hold on.
MEMBER ALBERTI: I think what Mr. -there is a distinction Mr. Sung is making. He is not admitting liability for the charges. He is only stipulating to the facts.

MR. SUNG: That's correct.
MEMBER ALBERTI: And then it's up to the Board then to decide how those facts apply to the charges. Is that correct, Mr. Sung?

MR. SUNG: Yes, sir. Thank you very much.

## MEMBER ALBERTI: Thank you.

MR. ADAMS: So with that being the case, I would prefer for the record, since to -to establish the record here and proceed with examination.

CHAIRPERSON ANDERSON: Go ahead.
MR. ADAMS: As I was doing.
CHAIRPERSON ANDERSON: Go ahead, Mr. Adams.

MR. ADAMS: Very well.
BY MR. ADAMS:
Q Mr. Puente, the first three exhibits of your case report appear to be photographs. Is that correct?

A Yes.
(Whereupon, the abovereferred to documents were marked as Government Exhibit No. 1.1 through 1.3 for identification.)

BY MR. ADAMS:
Q All right. Who took those photographs?

A I did.
Q All right. And what do they -- and what do they purport to represent, in terms of content, those photographs?

A The patrons inside the establishment.
Q Okay. And in terms of the patrons inside the establishment, what does this demonstrate?

A That a large group of patrons were inside.

Q Okay. And is this - can you tell us how this correlated with why you asked for the clickers?

A Yeah, to show that there was more than 99 people inside the establishment.

Q Turning to Exhibit No. 4 of your report.

A Yes.

Q What is -- Exhibit 4, now this is the
settlement agreement?
A Yes.
(Whereupon, the abovereferred to document was marked as Government Exhibit No. 1.4 for identification.)

BY MR. ADAMS:
Q All right. Now, I believe this would be the fifth page of the settlement agreement, is this -- first of all, is this the document that you consulted while you were at the establishment?

A Yes.
Q All right. So what portion of this agreement was -- did you find relevant to this matter?

A Page 5, Section 1, Occupancy and Safety.

Q All right. And what does it state there?

A "The establishment shall have a maximum capacity of 99 persons. This limit shall
be properly posted and shall not be exceeded. The applicant shall ensure that there is a clear passageway is maintained at all times for the sake of egress of occupants in case of fire or other emergency."

Q Now, this doesn't show up very well on here, but I'm going to turn to Exhibit 5. What is Exhibit 5?

A Those are photographs of the clickers. (Whereupon, the abovereferred to document was marked as Government Exhibit No. 1.5 for identification.)

BY MR. ADAMS:
Q And what's the significance of the click -- of you photographing the clickers?

A To show us the number that they were maintaining at the door of the patrons exiting and entering the establishment.

Q And then turn to Exhibit 6. What is Exhibit 6?

A More pictures of inside the
establishment.
(Whereupon, the abovereferred to document was marked as Government Exhibit No. 1.6 for identification.) MR. ADAMS: Very briefly, Board, indulgence.

BY MR. ADAMS:
Q Turn to Exhibit 16. What is Exhibit 16?

A That's a regulatory inspection. (Whereupon, the abovereferred to document was marked as Government Exhibit No. 1.16 for identification.)

BY MR. ADAMS:
Q All right. And what is the significance of your regulatory inspection here?

A Oh, that's when an Investigator conducted a regulatory inspection at the establishment to make sure the establishment was
compliant with other issues.
Q Oh, was this on the same day?
A This was a couple weeks prior.
Q Okay. So actually, so it's not really important to this case.

A Um-hum.
Q All right. Now, after you noticed that there -- oh, sorry. The Court's -- there is a security plan, correct?

A Yes.
Q All right. All right. So we have examined this -- the exhibits in terms of what was -- what is relevant within the -- would you agree that those are the exhibits that are relevant to the charges of the establishment exceeding their occupancy?

A Yes.
Q Now, after you had a conversation with the establishment, while you were at the establishment, did you have any other communications with District of Columbia Government regarding this?

A Yes. I called for a Fire Marshal to come out to the establishment.

Q And what happened?
A He got there, approximately, 30 minutes later and talked to Greg Bartholomew and advised him of the -- he would have to work out-pay attention to the numbers.

CHAIRPERSON ANDERSON: Mr. Puente, you keep on trailing off. So pull the microphone up to you.

THE WITNESS: Okay. Oh, he advised the establishment, since they have a settlement agreement, they had to stay within that number and they would have to rework the settlement agreement to show a higher occupancy if they wanted more people inside.

MR. ADAMS: Very well. So I have no further questions for Mr. Puente.

CHAIRPERSON ANDERSON: Mr. Sung?
MR. SUNG: I have none. Thank you.
CHAIRPERSON ANDERSON: Any questions by the Board? Mr. Short?

MEMBER SHORT: Good morning still, Mr. Puente, Investigator Puente.

In your opinion in citing them for overcrowding and checking the clickers and all the other things you did, thank you for a great report, as an Investigator, when you go to a location that are full of patrons and overcrowded, what is your greatest concern?

THE WITNESS: Safety. To make sure egress/ingress is adhered to and that patrons can flow evenly within the establishment.

MEMBER SHORT: Could they flow evenly that evening in the establishment?

THE WITNESS: Yes. It's a very large establishment, so there is a lot of room, but mainly by the bar area it is more congested, because against the wall there is booths and the DJ, where the DJ plays, so that's more congested because there is not a lot of space right there.

But off to the sides of the establishment there is a lot more room in the area.

MEMBER SHORT: Okay. But it still rose to the occasion for you to write them a violation?
the witness: Yes.
MEMBER SHORT: Because they were overcrowded?

THE WITNESS: Yes, due to the settlement agreement stating 99 patrons.

MEMBER SHORT: Thank you. Thank you, Mr. Chair.

CHAIRPERSON ANDERSON: Mr. Alberti?
MEMBER ALBERTI: Mr. Puente, I'm going to stay in that line of questioning, because, quite honestly, the --

CHAIRPERSON ANDERSON: Microphone.
MEMBER ALBERTI: I'm sorry. The first item in the settlement agreement has two parts. One part deals with occupancy. And we already have a stipulation that it was overcrowded.

But the second part deals with safe egress. And if I'm understanding -- well, all right. So did your concern -- with respect to
the settlement agreement, did your concern go to that second part of one? Did you have concerns about safe egress in and out of the establishment?

THE WITNESS: We did. The Fire Inspector Burr, who came out, he spoke to the manager that night about making sure that the line for the front door is controlled and that no patrons are huddled around the front door, so people can exit timely. By the time the Fire Inspector got there, which was approximately a half hour later, so the patrons kind of left by that point, so that's why he couldn't cite them for anything. But he advised them to make sure that the egress and everything is clear.

MEMBER ALBERTI: So how did he know that they were huddled around the front door?

THE WITNESS: When you walk up to the establishment, there is a tunnel right there. So his concern was that tunnel for the patrons.

MEMBER ALBERTI: I understand, but why did he suspect --

THE WITNESS: He just -- he reminded the staff to remind him to make sure no one was --

MEMBER ALBERTI: Okay. Did you witness anything?

THE WITNESS: No. There was no patrons by the front door, because when you come in the front door --

MEMBER ALBERTI: When you came in, did you witness a crowd by that -- in that tunnel where the Fire Chief was concerned?

THE WITNESS: Yes, that's where they check IDs for the patrons.

MEMBER ALBERTI: All right. I'm trying to understand what you observed.

THE WITNESS: Um-hum.
MEMBER ALBERTI: Did you observe the condition that would have gone to the Fire Chief's concerns?

THE WITNESS: Yes, because the bar area was more congested. So when you walk into the establishment, you come through the front
door.
MEMBER ALBERTI: Right.
THE WITNESS: There is a little hallway right there.

MEMBER ALBERTI: All right.
THE WITNESS: There is a wall. You make a right, there is a long hallway that goes to the bathroom and goes to the back bar. Then you turn right, there is another open area.

## MEMBER ALBERTI: Okay.

THE WITNESS: And you walk back maybe about 50 feet and there is the bar area. So the front door was not congested at all, because there was no patrons over there, because the bar was more on the other side of the establishment.

MEMBER ALBERTI: Would that have prevented people from easily exiting?

THE WITNESS: I don't understand.
MEMBER ALBERTI: Well, we are talking about egress. We are talking about safety of egress and I'm not understanding through your testimony why you had a concern of egress. And
maybe it's just my lack of understanding.
THE WITNESS: Because my concern was the bar -- so if you look on the last page of the security plan, there is a map of the establishment. This might be able to help .

MEMBER ALBERTI: Yes, maybe that will help. Let me get it the right way. Okay. All right. So you -- where is the front door on this?

THE WITNESS: It's right here labeled vestibule, that's the front door.

MEMBER ALBERTI: I'm not sure I see vestibule.

MR. ADAMS: Can I ask --
MEMBER ALBERTI: Is it off to the left or to the right?

THE WITNESS: The left.
MEMBER ALBERTI: To the left. Oh, that's to the right or maybe I'm looking at this the wrong way. I'm looking at it as if the printing is right-side-up. So off to the right would be the vestibule.

THE WITNESS: Yes.
MEMBER ALBERTI: Right?
THE WITNESS: Yes.
MEMBER ALBERTI: So I'm -- so the printing is not upside down and now the vestibule is off to the right?

THE WITNESS: Yes.
MEMBER ALBERTI: Okay. All right.
Very good. Okay. So that's the front entrance.
THE WITNESS: Yes.
MEMBER ALBERTI: All right. All
right. So continue.
THE WITNESS: So when I come in, you go through that vestibule. There is a hallway right there. There was no patrons right there. You go all the way down to the hallway to the back of the establishment, there is patrons starting to form right there.

MEMBER ALBERTI: All the way to the back of the establishment?

THE WITNESS: Yes.
MEMBER ALBERTI: So I come in. I make
a right hand turn, right?
THE WITNESS: Yes. And when you come in, you will make a right hand turn and you will walk all the way down.

MEMBER ALBERTI: All right.
THE WITNESS: And you will pass the bathrooms. You will pass the kitchen. You will pass the manager's office right there.

MEMBER ALBERTI: All right.
THE WITNESS: And there is another back bar area right there as well as it leads into the main bar area, that's where all the patrons were.

MEMBER ALBERTI: So it's before you get to the dining room? No?

THE WITNESS: Yes. That's where all the patrons are in the dining room.

MEMBER ALBERTI: In the dining room?
THE WITNESS: Yes.
MEMBER ALBERTI: Oh, I see bottle service, right in that little --

THE WITNESS: Yes.

MEMBER ALBERTI: Then on the top there is a big area. Oh, I see, there is main --

THE WITNESS: Yes.
MEMBER ALBERTI: -- bar.
THE WITNESS: So that was where more patrons are. So that's where the area was congested at for us.

MEMBER ALBERTI: And why was that of concern?

THE WITNESS: Because that's where the main bar is at and that's where everyone was huddled. And against the wall back there, there was booths coming out, so it's a very narrow area right there between the bar and the booth area.

MEMBER ALBERTI: So what was your concern about that?

THE WITNESS: That it was a lot of people in one area and --

MEMBER ALBERTI: Meaning? Why is that a problem?

THE WITNESS: Because with it being over-occupancy, it could lead to other issues.

MEMBER ALBERTI: Like what?
THE WITNESS: If there is a fire, where do people go? Do people know where the exits are and everything?

MEMBER ALBERTI: Are you trying -- I mean, I don't want to put words in your mouth.

THE WITNESS: Um-hum.
MEMBER ALBERTI: But am I understanding that your concern was that it would hamper egress out --

THE WITNESS: Yes.
MEMBER ALBERTI: -- of it because of that crowding?

THE WITNESS: Um-hum, yes. And the Fire Inspector Burr went over that with the manager.

MEMBER ALBERTI: Okay. So when you came in, you saw that kind of overcrowded. Did you see that kind of overcrowding that the Fire Chief was concerned about?

THE WITNESS: Mainly by the back bar area, yes.

MEMBER ALBERTI: Okay.
THE WITNESS: So that's why we called.
MEMBER ALBERTI: You saw the -- so again, you saw the conditions that were described to you as a concern by the Fire Chief?

THE WITNESS: Yes.
MEMBER ALBERTI: Okay. Thank you.
CHAIRPERSON ANDERSON: Any other questions by any other Board Members?

MEMBER SHORT: I have one last followup.

CHAIRPERSON ANDERSON: Mr. Short? MEMBER SHORT: Did the Fire Marshal give any citations or give any warnings or --

THE WITNESS: He gave a lecture to the manager, because by the time he got there, the place kind of cleared out. He did a walk-through and reminded the staff what to look for and how to keep the flow of traffic moving.

MEMBER SHORT: So he gave him a verbal reprimand?

THE WITNESS: Yes, just education, um-
hum.
MEMBER SHORT: All right. Thank you.
MEMBER ALBERTI: Can I ask just really one quick question?

CHAIRPERSON ANDERSON: Yes.
MEMBER ALBERTI: Were you present when that -- when he spoke?

THE WITNESS: Yes.
MEMBER ALBERTI: So you were aware of what was said between --

THE WITNESS: Yes.
MEMBER ALBERTI: -- the two parties?
Okay. Thank you.
CHAIRPERSON ANDERSON: All right. Any
other questions by any other Board Members?
Mr. Sung, do you have any questions of Mr. Puente based on the questions that were asked by the Board Members?

MR. SUNG: Yes, sir.
CROSS-EXAMINATION
BY MR. SUNG:
Q Mr. Puente, are you aware of any other
means of egress?
A I'm just familiar with that front exit/entrance right there. I have never been out any other entrances or exits.

Q Could you look at the diagram or floor plan for Chinese Disco that you were referring to earlier?

A Um-hum.
Q Do you notice that there are two stairways in the middle of the space?

A Yes, I see them.
Q And do you see that there are two doors for each stairway?

A Yes.
Q And but you're not aware whether these are exits for Chinese Disco?

A No, because I never been out that way before.

Q Understood.
MR. SUNG: And that's all I have.
Thank you.
THE WITNESS: Um-hum.

CHAIRPERSON ANDERSON: All right. Mr.
Adams, questions based on the Board's?
MR. ADAMS: Yes. I just have
questions just to make sure that this is reported for the record, since we are at a hearing for this case.

All right. So if the Board doesn't mind, I would like to approach the witness with this map.

## REDIRECT EXAMINATION

BY MR. ADAMS:
Q All right. So you stated that the entrance is the vestibule?

A Yes.
Q And that's on the right side of the document?

A Yes.
Q And the vestibule gives -- do you notice a letter or number that would identify the vestibule? Is this -- let me ask you this. I'll -- if you don't mind, I'll ask leading questions.

There is a number that says D1-1. Is
that the vestibule that you are speaking of?
A Yes.
Q And above it is a sign that says patio?

A Yes.
Q Okay. So is that where you stated that people enter?

A Yes. So that's a large patio and more off to the right, that's where people come through the little tunnel area and enter.

Q Okay. But the vestibule is the entrance?

A Yes.
Q All right. So after you come through the vestibule, where do patrons go? Is that to-is the next place the foyer?

A Yes, so they will go through the foyer.

Q Okay.
A Um-hum.
Q And that's 102?
A Yes.

Q And from your testimony, you are saying that -- did you see patrons in that area?

A There would have been a few, but not a lot.

Q Okay. And next is, if we were to have a flow of this, a little to the left of the vestibule is corridor and underneath it says $103 ?$

A Yes.
Q All right. Is -- when you stated that there was a hallway that once you make a right turn, there is a hallway?

A Um-hum.
Q Is that the hallway that you are referring to?

A Yes.
Q And what were the conditions there?
A There was a few people over there, but not a lot.

Q All right. So going towards the top of the document is the dining room?

A Yes.
Q Okay. And what's in that dining room
area?
A Well, that's where the main bar area is at. There is booths, there is the DJ and that's where all the -- mainly the patrons were.

Q So the majority of patrons are up at the top area, that top area. And so can you tell us is that where you stated -- is that where you believe that you had concerns is that top area?

A Yes, because the patrons -- we move more to the left and down, that's where all the patrons were.

Q Um-hum. You were asked a question by Mr. Sung regarding stairways, stairwells. Have you ever been familiar with stairwells at the establishment?

A No, because I've never been down the stairwell.

Q From your experience, to what extent would the stairwell or any stairwells be visible to patrons or yourself once you were inside the establishment?

A Usually there will be like exit signs
posted.
Q Okay. And from your experience, what has been your experience in terms of where the exit signs were within the establishment?

A Usually they are posted on the wall or there is a sign hanging from the ceiling.

Q So again, from your experience, can you -- to your knowledge and -- what would be the most reasonable exit for anyone who is within this establishment, to your knowledge?

A The front door.
Q Okay.
MR. ADAMS: I have no further questions.

CHAIRPERSON ANDERSON: Thank you very much, Mr. Puente, for your questions. You can step down.
(Whereupon, the witness was excused.)
CHAIRPERSON ANDERSON: Does the
Government have any other witnesses?
MR. ADAMS: The Government has no further witnesses and it rests its case pending a
potential rebuttal witness.
CHAIRPERSON ANDERSON: Thank you. All right. Mr. Sung, how do you wish to move forward?

MR. SUNG: I would just like to testify briefly.

CHAIRPERSON ANDERSON: You want to testify, sir?

MR. SUNG: I'm sorry?
CHAIRPERSON ANDERSON: You say you want to testify?

MR. SUNG: Yes.
CHAIRPERSON ANDERSON: Can you raise your right --

MR. SUNG: On the limited issue of --
CHAIRPERSON ANDERSON: And can you --
MR. SUNG: -- the fire exits.
CHAIRPERSON ANDERSON: Can you raise your right hand, please?

MR. SUNG: Yes, sir. Whereupon, KIJUN SUNG
was called as a witness for the Licensee, and having been first duly sworn, assumed the witness stand and was examined and testified as follows: MR. SUNG: I do.

CHAIRPERSON ANDERSON: Okay. What do you want to say?

## DIRECT EXAMINATION

THE WITNESS: I just want to inform the Board that there are prominent exit signs.

CHAIRPERSON ANDERSON: Speak up.
THE WITNESS: Prominent exit signs pointing to the two stairwells and each stairwell has a sign on the door that says exit. So I'm sure Mr. Puente wasn't looking for them, but they are there.

And there is one specifically across from where it says Dining Room 106, which is the area Mr. Puente testified where he had a concern about a bottleneck. You will see there is a door that leads up to a stairway which exits onto N Street.
along the corridor, you will see that says Stair 1, that also exits onto $N$ Street.

I just wanted to let the Board know that there are other means of ingress and egress besides the vestibule. Thank you.

CHAIRPERSON ANDERSON: Anything else you wish to --

THE WITNESS: That's it.
CHAIRPERSON ANDERSON: Mr. Adams, do you have any questions of Mr. Sung, based on his testimony?

MR. ADAMS: Yes.
CROSS-EXAMINATION
BY MR. ADAMS:
Q Okay. Mr. Sung, you state that there is two stairways that have egress to $M$ Street?

A $N$ Street. The letter $N$, as in Nancy.
Q $N$, as in Nancy. So from looking at the -- this map, both -- so looking at this map, both those stairways, those are normally areas that the public have access to. Is that correct?

A They have access to them. They are
located in the general public area.
Q So located in the general public area. So Stairway 2 is -- I notice you have dining room and eating room. So you are saying that there is Dining Room 100, is that one of the general areas?

A My eyes are bad. I -- does that say 100 or 106? I apologize. Dining Room is it 100? If so, I apologize.

Q Okay. And then not to be -- well, for our -- it could be 106. So it would be then on the right hand -- on the left hand side?

A If we're talking about --
Q So let's say 106.
A Okay. We're talking about 106.
Q For our purposes.
A All right.
Q So we're on the same page.
A Yes.
Q All right. So that's part of the dining room area, correct?

A Yes.

Q And then there is a door going towards the right, you have to pass a bar, correct?

A That's correct.
Q And then there is a door somewhere there that goes to Stair 1, correct?

A That's right. You turn right and the door is there with an exit sign as well as an exit sign right before it.

Q All right. Now, for Stair 2, how would one access Stair 2?

A From the corridor, which is what the patrons use to access the bathrooms and either of the dining areas. Again, there is an exit sign that leads to it, exit signs that lead to that exit as well as a prominent exit sign on the door.

Q Okay. Now, I understand that, but how -- from the corridor and I guess that's the corridor which is on the right hand side of the document, how -- can you describe how someone -where they would go?

A They would open the door.

Q Which door?
A The door that says Corridor 113 or 115. Again, I apologize for my bad vision.

Q Um-hum. Is that storage or where is that? So it would be a bit of a route to get there. I mean, you have to make a couple of turns to get there.

A No, no, I'm sorry. So you are right. There is a door into the janitor's closet --

Q Right.
A -- which is separate. There is -- you go passed that. There is another door, which has an exit sign on it, and you open that, you're on a landing and you go up the stairs --

Q So --
A -- thereto.
Q -- essentially, someone has to be led to that janitor's closet in order to get to that?

A No, no. The janitor's closet is not connected. There is a wall between the janitor's closet and that stairwell.

Q Okay. So in other words, effectively,
you would have to go through a couple of doors in order to get to that stairwell?

A No. No doors whatsoever. There is one door from the corridor into the stairwell to get to the exit.

Q But I see that this says janitor -- I see storage. So where is that door?

A In between. Between the storage and the janitor, there is three doors. One is to storage. One is to the exit. One is to the janitor's closet.

Q Okay. So I see it. So there is Foyer 102 where I guess is where it's described that no one was really there in 102. And then to the left of it is Corridor 113. 113, is that the area that you say is the access to the stairwell?

A That's right.
Q And nobody -- and we really didn't even cover that. Oh, and that's where the bathrooms are?
(No audible answer.)
Q Okay. Very well.

A Correct.
Q But the bar is at the top? The bar in question is at the very top of this document --

A Sure.
Q -- correct? All right.
MR. ADAMS: That's the only questions I had.

MEMBER ALBERTI: I have questions.
CHAIRPERSON ANDERSON: Mr. Alberti?
MEMBER ALBERTI: Okay. I'm sorry. I actually -- sir, so let's talk about that same corridor we were just talking about. All right? THE WITNESS: Yes, sir.

MEMBER ALBERTI: So I enter that corridor from the left, what I'm talking the left of the diagram, towards -- from the direction of Dining Room 106. I enter that corridor.

THE WITNESS: Yes, sir.
MEMBER ALBERTI: How do I get out of that corridor? Is there any way out of that corridor other than going down the stairway once I enter? I mean, other than retracing my steps
and going back the way I came in, is there another way out of that corridor, other than that doorway?

THE WITNESS: I'm sorry, I don't understand what you are asking. The whole place --

MEMBER ALBERTI: So if I pass the bathrooms --

THE WITNESS: Yes.
MEMBER ALBERTI: -- and other than retracing my steps, $I$ come into that corridor, $I$ go to the bathrooms, other than retracing my steps, how do I get out of that corridor?

THE WITNESS: You can either retrace your steps or just proceed straight on forward and you will get to the foyer. The --

MEMBER ALBERTI: There is no door between -- there is no wall between the foyer and that hallway?

THE WITNESS: So that's unfortunate. You -- there is a break in the line in the wall and--

MEMBER ALBERTI: That's an opening?
THE WITNESS: That's an opening, yes.
MEMBER ALBERTI: Okay.
THE WITNESS: I apologize.
MEMBER ALBERTI: Okay. All right.
And the corridor above that where the other exit door -- well, that's all right. Thank you.

CHAIRPERSON ANDERSON: Mr. Short?
MEMBER SHORT: Good morning still, Mr.
Sung. Mr. Sung, what is your Certificate of Occupancy? What is the number of occupants you can have on your Certificate of Occupancy issued by the Department of Consumer and Regulatory Affairs?

THE WITNESS: 199.
MEMBER SHORT: 199 is on your Certificate of Occupancy?

THE WITNESS: Yes, sir.
MEMBER SHORT: But you are only permitted to have 99 according to your settlement agreement?

THE WITNESS: Yes, sir.

MEMBER SHORT: Why was that?
THE WITNESS: The settlement agreement was entered into between our predecessor, Georgetown Billiards, with ANC. So it was over 15 to 20 years ago, I would approximate. And at that time, Georgetown was a different place in speaking with the ANC members and they were concerned about another bar to add to the mix and to add to the congestion, so they imposed the 99.

MEMBER SHORT: Not imposed. They had an agreement?

THE WITNESS: Yes, there was an agreement. The operator, at that time, agreed to that 99.

MEMBER SHORT: And so if you want to get that agreement changed, you would have to go back down to the Department of -- I mean, you would have to go back to the persons you have the -- the ANCs who have the -- so have you attempted to do that?

THE WITNESS: Yes. I am continuing discussions with them. I'm trying to avoid
having to come here and ask for a termination of the VA.

MEMBER SHORT: Well, until that time happens, then you have to only have 99 people in, correct?

THE WITNESS: Absolutely.
MEMBER SHORT: So why did you have more than 99 on this occasion?

THE WITNESS: Unfortunately, our manager did not follow our directives that evening.

MEMBER SHORT: Has this ever occurred before?

THE WITNESS: Yes, it has.
MEMBER SHORT: What are you doing to correct it?

THE WITNESS: We are -- the owners are now physically present as much as possible and we are trying to enforce the occupancy issue.

MEMBER SHORT: Okay. Follow me just
a little bit here.
THE WITNESS: Yes, sir.

MEMBER SHORT: So if you were on a road and the road said the speed limit is 25 , but your speedometer says you can do 100, what would you do, 25 or would you do above 25? And why? THE WITNESS: I'm sorry, I don't -MEMBER SHORT: Okay. Let's say this. If you break a law when you are driving your vehicle and you go over the speed limit, what happens, if the police catch you?

THE WITNESS: Most likely, they will issue a ticket.

MEMBER SHORT: So if you do it more than one time, what happens?

THE WITNESS: Potentially, you get a harsher penalty from the courts.

MEMBER SHORT: Okay. So again I'll
ask you, how many times has the business been cited since you have been the owner for overcrowding?

THE WITNESS: Honestly, I don't know. I would say at least one other time.

MEMBER SHORT: Would you say three or
four times?
THE WITNESS: I can't say with -- I would need to review the records to give you an honest, accurate answer.

MEMBER SHORT: Okay. But after one time, you shouldn't do it any more, correct?

THE WITNESS: I agree.
MEMBER SHORT: But it has happened more than once?

THE WITNESS: Yes.
MEMBER SHORT: And you have already
stated that you were overcrowded?
THE WITNESS: We were over the capacity as per the voluntary agreement.

MEMBER SHORT: So you were in
violation of the agreement between yourself, your business, the ANC and this Agency?

THE WITNESS: Yes, sir.
MEMBER SHORT: So why are we having this hearing if you know you are guilty?

THE WITNESS: Well, I wouldn't use the term guilty. But there are two charges against
us and we can address that at closing.
MEMBER SHORT: Are you guilty of either of those?

THE WITNESS: Yes, sir. I have stipulated that we were over-capacity in violation of the settlement agreement.

MEMBER SHORT: That's all I have.
Thank you, Mr. Chair.
CHAIRPERSON ANDERSON: Any other questions by any other Board Members? All right. Mr. Adams, any questions for Mr. Sung based on the Board's questions?

MR. ADAMS: I have no questions based upon the Board's questions.

CHAIRPERSON ANDERSON: Mr. Sung, do you wish to provide any clarification based on the questions that were asked, that you need to-I'm just saying you were asked questions and so normally if you had a witness, you would have an opportunity to -- so I'm giving you an opportunity, if you need, to clarify any
statement that you made based on the questions
that you were asked by the Board?
MR. SUNG: Thank you, but, no.
CHAIRPERSON ANDERSON: No. All right.
So do you rest?
MR. SUNG: Yes.
CHAIRPERSON ANDERSON: All right.
Does the Government wish to make -- does the Government wish to call a rebuttal witness or the Government wants to make closing statement?

MR. ADAMS: Actually, Mr. Chairman, if you don't mind and pardon the Board's inconvenience, $I$ would like to request a brief five minute break. I just want to confirm something, but I just want a brief break.

CHAIRPERSON ANDERSON: Okay. So we will be in recess for five minutes.

MR. ADAMS: Thank you.
CHAIRPERSON ANDERSON: Yes. Well, it's 12:01, so 12:10.

MR. ADAMS: Thank you very much, Mr. Chairman.

CHAIRPERSON ANDERSON: All right.
(Whereupon, the above-entitled matter went off the record at 12:01 p.m. and resumed at 12:14 p.m.)

MR. ADAMS: Are we back on the record?
MEMBER SILVERSTEIN: Yes.
CHAIRPERSON ANDERSON: Yes.
MR. ADAMS: All right. So, Mr. Chairman, one matter before I start closing argument. I just want to -- for the Board to take Administrative Notice of the license in this case for the Chinese Disco. If you happen to have the license, I have a copy, but I believe the Board might have it.

CHAIRPERSON ANDERSON: And so what on the license you want us to take Administrative Notice of?

MR. ADAMS: I just want to take Administrative Notice of the license itself. And I can get into it during closing arguments, the fact that I believe you have the license, I just want to make sure that it's on the record and in evidence.

CHAIRPERSON ANDERSON: Well, then I said before, during your closing then you -- I mean, I can take Administrative Notice of the license, but what am I looking for? That's all I'm saying, sir.

MR. ADAMS: All right. Just the -- in this case, capacity.

CHAIRPERSON ANDERSON: All right.
MR. ADAMS: Current capacity says 99.
CHAIRPERSON ANDERSON: Well, the
license is not clear, at least the documents in the record is not clear, so --

MR. ADAMS: So if I could --
CHAIRPERSON ANDERSON: -- when --
well, it's the Agency's document. But I'm just saying once in your closing, then you need to just clarify what the license says. And since you are -- because I'm looking at it and I can't read it.

MR. ADAMS: Yes, I understand.
CHAIRPERSON ANDERSON: So in closing
then let me know what I'm -- what is it that you
want the Agency to take Administrative Notice of. MR. ADAMS: Okay. Thank you, Mr. Chairman.

CHAIRPERSON ANDERSON: Okay. All right.

MR. ADAMS: And I can start with closing.

CHAIRPERSON ANDERSON: Yes, Mr. Adams, go ahead.

MR. ADAMS: All right. Mr. Chairman, this case is actually very simple and cut and dry. All right. So there are two charges.

The first charge is, obviously, the most important, it is of most significance. It's -- and obviously, we're saying Chinese Disco made a substantial change or a substantial change violation. Specifically that the establishment made a change in the manner of its format which would constitute a substantial change in the nature of operation without getting an approval by the Board, which is very important.

Obviously, what is important in
getting -- the establishment receiving licenses is capacity. In fact, one of the first items that are mentioned in the Board determining whether or not a substantial change has been made has been -- is Item A, which is whether or not there has been an increase in the occupancy.

So what is -- the establishment has already, through Mr. Sung, admitted -- stated that there were more than 99 people within the establishment on January 22, 2017.

And all the facts, the testimony from Investigator Puente, points you in the same direction, that he was -- he went inside the establishment, that he noticed that there was a line in front of the door, that there was a, from his testimony, crowd of patrons at the bar area of the establishment.

In this case, from the diagram that was used, which was the last page of the case report, that it was tough to get around that area. But what is of most importance here is that, obviously, there is a photograph that is,
like is agreed, hard to decipher of the actual license.

Now, if the Board looks at their own records, the official records, they will see Chinese Disco's license that states that their capacity is 99 patrons.

In this instance and from Mr. Sung's standpoint, he states that he is entitled to more from DCRA and I just want to make sure that it's clear that as for the purposes of the ABC Board, the magic number is, and the only operative number, 99.

So from Mr. Puente's testimony, the establishment's own admission was that they were at 150. But in reality, what he saw was 200 from his looking at and comparison of numbers, they had one from an egress clicker and one from an ingress clicker was a difference of 240 , which is more than twice the amount that the establishment was allowed to have.

A significant number. There were 150 persons above the amount that was allowed by the

ABC License. So as a result, the District has proven that there was a substantial change that was made to -- sorry, a substantial change was made in this case and that the Board can make a ruling that substantial change was made without its approval.

The second portion of this case is the settlement agreement, in which the settlement -is that the establishment violated the settlement agreement. And again, since it's really the same facts as has been established, that there were more than 99 persons, the settlement agreement says that there should be 99 persons. It cannot exceed 99 persons.

But what the settlement agreement does, it really go -- it really speaks to the purpose of the number here. Why is it 99 persons? And the settlement agreement states that it -- that the applicant shall insure that there is a clear passageway that is maintained at all times for safe egress of occupants in case of emergency.

So there have been discussions regarding what was safe in terms of being able to have people get out of the establishment. Thus, the agreement at the time was 99 persons, that was made to ensure that there was safety involved.

So since not only the letter of the law has been violated, but also the purpose of the law and the spirit of the law has been violated by the establishment, both on -- in terms of operating and creating substantial change to how it operates, but also in terms of just violating the clear numbers of the settlement agreement, the violations has been made.

The Board even looked at Puente's testimony looking at the diagram that the only obvious route for -- that he was aware of and that most general people would be aware of was the main exit. So therefore, and any descriptions of stairwells, well, you can't even use your eyes to see that there be a secured
route or for -- for patrons or others to find that area and be able to use it.

So based upon the testimony, based upon the case report, you do have in front of you the Board -- the District has established the violations of both Charges 1 and 2.

And as a result -- I guess the District would like to reserve time for rebuttal, but I would state that the -- what we would do is that we would -- for the -- for Charge 1, which is a primary tier violation, the District would recommend a fine in the amount of \$2,000.

For Charge 2, which is a secondary tier violation, the District would recommend a charge of $\$ 500$ for the first secondary tier violation.

CHAIRPERSON ANDERSON: Okay.
MR. ADAMS: That's my remarks, unless I have rebuttal.

CHAIRPERSON ANDERSON: Okay. Mr. Sung?
respectfully disagree with Mr. Adams' interpretation of the substantial change statute. Section 25-762, it's fairly clear that in order to be in violation of this statute, one must make a change in the interior, exterior or a change in format of the licensed establishment, which would change, substantially change, the nature of the operation of the licensed establishment as set forth in the initial application for the license. Now, there is a subsection (b) which sets forth 18 some illustrative examples of what a substantial change would encompass.

We have had no testimony regarding a change in the interior, no testimony regarding the change of the exterior, and no testimony in regards to a change in format from the initial application of the license.

I have saved -- I have stipulated that we were over-capacity that evening. I do sincerely believe that our count was at 150 and not at 241, but I leave that to the Board's greater discretion.

I do -- however, must contest the charge of the substantial change. And I would ask the Board to apply the law as it is written.

And as per the testimony, there was no testimony about the initial conditions. There is no testimony about a change from the initial conditions. We know that there was no interior change. We know that there was no exterior change, as per the testimony. There was no testimony about a change.

The only ambiguous term here is format. I am not aware of ABRA or the Court defining that term. Webster simply defines that term as the way in which something is arranged or set-out.

What the Government would like to have the Board believe is that any time there is a violation of occupancy, that necessarily entails a violation of the statute. I disagree with that interpretation. You have to show some sort of change, fundamental change, substantial change, whether physical in the interior or exterior or
the format. There has been no testimony about that.

If you read the 18 illustrative examples, you will see there is talking about increasing the occupancy of the space using another floor, the roof or the deck. Changing the meal service times space. I apologize. Increasing or dancing the -- increasing or decreasing the dance floor. Changing the architecture. Provide music if none was previously provided, etcetera, etcetera. None of these things were testified to during the Government's case.

I would submit respectfully that there has been no showing of a substantial change. And I leave it up to the Board's discretion to assess the appropriate fine for the violation of the settlement agreement. Thank you very much.

CHAIRPERSON ANDERSON: Thank you. Mr. Adams, you said you wanted to do rebuttal?

MR. ADAMS: Yes, rebuttal, I think, it's important in this case.

Members of the Board, it has been very clear in terms of 25-762 that there is a longstanding long history of this Board and decisions by this Board that have interpreted that where an establishment exceeds their occupancy, that the Board has ruled that a substantial change has taken place and that those rulings have been affirmed in the past.

And it really doesn't change this case. You can look at the plain language of subsection (b) of Section 25-762. These are charges or whether a proposed change is substantial and a potential concern to residents of the area surrounding the establishment.

It gives -- it cites the example. In the very first example are situations in which there is an increase in the occupancy of the licensed establishment.

Now, here we have a situation where again the occupancy is listed as 99 . The number is 99. We can argue about whether or not the language applies to the initial application or
not, but the Board Order that applies here sets that number. Anything different, number one, would be a format change, even from the licensee's own admission, he has admitted that there have been times in which there have been more than 99 patrons within the establishment. Now, you can say it's from one of their managers or you can say it's from his knowledge, but there has been more than 99 in the past.

So the District does not have to put on a litany of different dates in which there was more than 99 persons. It only has to establish that by the mere allowance of a certain amount of patrons with the knowledge of the management, that there is indeed a format change in which the Board can make the determination that a substantial change has been made.

Especially whether the number is 150 or 240 , we are not in the ballpark of a small difference. We are -- that is a situation of a major difference. So based upon the history of
decisions that have been made, but even in the language of subsection (b) of Section 25-762, a substantial change has been established.

The type of concern -- especially in this context where there is a settlement agreement that is entered into between the establishment and members of the neighborhood, certainly the amount of patrons is something of concern to the residents.

And, therefore, the charge has been established.

CHAIRPERSON ANDERSON: Thank you. The record is now -- I'm sorry, before I close the record, Mr. Sung, are there any documents that you want to submit to the Board?

MR. SUNG: No, sir. Thank you.
CHAIRPERSON ANDERSON: No. All right. The record is now closed.

Do the parties wish to file proposed findings of fact and conclusions of law or waive their right to do so?

MR. ADAMS: The District waives its
right.
MR. SUNG: We would like to file proposed findings of facts and laws, please.

CHAIRPERSON ANDERSON: All right. Then once the -- the Board will issue its decision once the transcript is available, so I think it says 90 days after the -- 90 days from when the Board receives proposed findings of fact and conclusions of law.

So probably within the next 30 days, you should receive the transcript and then as the documents, the proposed findings of fact and conclusions of law will be required.

All right. As Chairperson of the Alcoholic Beverage Control Board for the District of Columbia and in accordance with Section 405 of the Open Meetings Amendment Act of 2010, I move that the ABC Board hold a closed meeting for the purpose of seeking legal advice from our counsel on Case No. 17-CMP-00033, Chinese Disco, per Section 405(b)(4) of the Open Meetings Amendment Act of 2010, and deliberating upon Case No. 17-

CMP-00033, Chinese Disco, for the reasons cited in Section 405(b)(13) of the Open Meetings Amendment Act of 2010. Is there a second? MEMBER SHORT: Second. CHAIRPERSON ANDERSON: Mr. Short has seconded the vote. I will now take a roll call vote on the motion before us now that it has been seconded.

Mr. Silverstein?
MEMBER SILVERSTEIN: I agree.
CHAIRPERSON ANDERSON: Mr. Short?
MEMBER SHORT: I agree.
CHAIRPERSON ANDERSON: Mr. Alberti?
MEMBER ALBERTI: I agree.
CHAIRPERSON ANDERSON: Mr. Isaac?
MEMBER ISAAC: I agree.
CHAIRPERSON ANDERSON: Mr. Anderson?
I agree.
As it appears that the motion has passed, $I$ hereby give notice that the ABC Board will hold a closed meeting in the ABC Board conference room pursuant to the Open Meetings

Amendment Act of 2010 and issue an order.
Thank you very much for your
presentation today.
MR. SUNG: Thank you.
CHAIRPERSON ANDERSON: We will issue an order once we receive the proposed findings of fact and conclusions of law.

All right. Thank you.
(Whereupon, the Show Cause Hearing was concluded at 12:32 a.m.)

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In the matter of: Prospect Dining, LLC t/a Chinese Disco

Before: DC Alcoholic Beverage Control Board

Date: 01-10-18

Place: Washington, DC
was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

$$
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& \text {------------------ } \\
& \text { Court Reporter }
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$$

