

**THE DISTRICT OF COLUMBIA
ALCOHOLIC BEVERAGE AND CANNABIS BOARD**

In the Matter of:)	
)	
American Legends, LLC)	Case No.: 24-ULC-00002
t/a All American Papers)	License No.: N/A
)	Order No.: 2024-473
Cease and Desist)	
)	
at premises)	
504 H Street, N.E.)	
Washington, D.C. 20002)	

BEFORE: Donovan Anderson, Chairperson
James Short, Member
Silas Grant, Jr., Member

PARTIES: Lee Pauly, JP Therman, Ramon Roque
American Legends, LLC
All American Papers
504 Street, N.E.
Washington, D.C. 20002

Rhami Investment, Inc.
4903 Annapolis Road
Bladensburg, MD 20710

ORDER TO CEASE AND DESIST

On July 3, 2024, the Alcoholic Beverage and Cannabis Board (Board) reviewed compelling evidence that Lee Pauly, JP Therman, Ramon Roque, and Rhami Investment, Inc., engaged in a violation of Chapter 16B of Title 7 of the D.C. Official Code or permitted such illegal activity to occur. These persons and entities are hereby ordered to cease the illegal purchase, sale, exchange, delivery, or any other form of commercial transaction involving cannabis immediately.

FINDINGS OF FACT

The following statements represent the Board’s findings of fact based on the evidentiary record.

1. The Board incorporates by reference the facts and evidence presented in Case Report No. 24-ULC-00002.

2. On March 10, 2024, Alcoholic Beverage and Cannabis Administration (ABCA) Supervisory Investigator (SI) Jason Peru with ABCA and other District agencies inspected 504 Street, N.E., related to illegal cannabis activities. *Case Report No. 24-ULC-00002*, at 1. The premises were being occupied and run by a business identifying itself as All American Papers. *Id.* at 1. The landlord of the premises is Rhami Investment, Inc. *Id.* at 1. The persons that own or control the operation are Lee Pauly, JP Therman, and Ramon Roque. *Id.* During the inspection, the establishment was found to have engaged in the sale of illegal cannabis products. *Id.* In response, a warning letter was issued advising of violations regarding the illegal advertisement, sale, distribution of cannabis. *Id.* at 1, *Exhibit No. 1*.

3. On Thursday, June 27, 2024, SI Peru returned to the premises for a follow up inspection. *Id.* Inside, he found that the establishment was continuing to sell cannabis products containing tetrahydrocannabinol (THC). *Id.* For example, labels on cabinets indicated common cannabis plant strains such as “Indica” and “Sativa.” *Id.* at *Exhibit No. 3*. Further, cannabis processing equipment that had clearly been used to process cannabis products was present. *Id.* at *Exhibit No. 4*. Another photo showed a product labeled “Gaviota Mist” with a THC content of “838.94 mg.” *Id.* at *Exhibit No. 5*. The manner in which the products were displayed, the amount of cannabis and related products available, the labeling on the cabinets, and the presence of processing equipment further showed that the cannabis was being made available to the public in a manner consistent with a commercial operation. *See id.* at *Exhibit Nos. 3-5*.

4. There is no indication that the products being displayed for sale conform with Chapter 16B and the associated regulation’s manufacturing, testing, labeling, and packaging requirements.

5. There is no indication in ABCA’s records that 504 Street, N.E., has been issued any license, permit, endorsement, or other authorization from the Board that would authorize commercial cannabis operations. There is also no indication that the business has a pending application with the Board to obtain authorization for such activity.

CONCLUSIONS OF LAW

6. Under § 7-1671.12a(a) of Chapter 16B of Title 7 of the D.C. Official Code, “If the ABC Board, after investigation but before a hearing, has cause to believe that a person is violating a provision of this chapter and the violation has caused or may cause, immediate and irreparable harm to the public, the ABC Board may issue an order requiring the alleged violator to cease and desist immediately from the violation.” D.C. Code § 7-1671.12a(a).

7. Under § 7-1671.08(f), it is a violation for an “unlicensed establishment” that “has not filed an accepted and pending application with the ABC Board and knowingly engages or attempts to engage in the purchase, sale, exchange, delivery, or any other form of commercial transaction involving cannabis that is not purchased, sold, exchanged, or delivered in accordance with the provisions of this chapter.” D.C. Code § 7-1671.08(f).

8. An “Unlicensed establishment” is

a sole proprietorship, partnership, or other business entity that:

- (A) Sells, exchanges as part of a commercial transaction, or delivers cannabis and cannabis products;
- (B) Operates at or delivers from a specific location in the District; and
- (C) Is not licensed by ABCA as a cultivation center, retailer, internet retailer, manufacturer, courier, or testing laboratory.

D.C. Official Code § 7-1671.01(22).

9. The Board is persuaded that All American Papers and its agents operate an unlicensed establishment engaged in the illegal sale and distribution of cannabis. *Supra*, at 2-3. In this case, the amount and manner in which cannabis is displayed for sale to the public and processed on-site shows that the business engages in the commercial distribution of cannabis at 504 H Street, N.E., without a license issued by ABCA. Therefore, the Board is satisfied that the operations observed by SI Peru on June 27, 2024 constitute a violation of § 7-1671.08(f).

10. The Board further notes that the sale and distribution of illegal cannabis immediately threatens the health and safety of the public because unregulated product may contain inappropriate and harmful substances (e.g., pesticides, other narcotics). In addition, unlicensed businesses are at risk of selling cannabis to persons that should not have access to cannabis, such as minors. Finally, such activity constitutes a nuisance under D.C. Official Code § 7-1671.13e; *see also Com. ex rel. Preate v. Danny's New Adam & Eve Bookstore*, 625 A.2d 119, 122 (1993) (It is well-settled that even a lawful business may be enjoined from operation if it is shown that, under the particular circumstance, its operation constitutes a public nuisance); *Camp v. Warrington*, 227 Ga. 674, 674, (1971) (“where it is made to appear with reasonable certainty that irreparable harm and damage will occur from the operation of an otherwise lawful business amounting to a continuing nuisance, equity will restrain the construction, maintenance or operation of such lawful business.”). Therefore, the immediate cessation of all cannabis activity at the premises is appropriate under § 7-1671.12a(a).

ORDER

Therefore, the Board, on this 3rd day of July 2024, hereby **ORDERS** Lee Pauly, JP Therman, Ramon Roque, and Rhami Investment, Inc., to **CEASE AND DESIST** immediately the illegal purchase, sale, exchange, delivery, or any other form of commercial transaction involving cannabis. The ABCA shall deliver a copy of this order to the Parties by hand delivery or certified mail in accordance with D.C. Official Code § 7-1671.12a(a).

District of Columbia
Alcoholic Beverage and Cannabis Board

eSigned via SeamslessDocs.com
Donovan Anderson
Key: ac430b9b59d5f0e4b730060d1dccc8

Donovan Anderson, Chairperson

eSigned via SeamslessDocs.com
James Short
Key: 547ac373f820de0ac8d1b3325d2049ec

James Short, Member



Silas Grant, Jr., Member

Pursuant to D.C. Official Code § 7-1671.12a(b)(1), “[t]he alleged violator [or violators] may, within 15 days after the service of the order, submit a written request to the ABC Board to hold a hearing on the alleged violation.” D.C. Code § 7-1671.12a(b)(1). Upon receipt of the request, the Board will provide the requestor with a “a hearing in accordance with the procedures set forth in Chapter 5 of Title 2” to challenge the cease and desist and the Board shall “issue a decision within 90 days after the hearing.” D.C. Code § 7-1671.12a(b)(2).

The requestor may also request an expedited hearing if they submit a written request “within 10 days after the service of an order” and “request [that] the ABC Board [hold] an expedited hearing on the alleged violation.” D.C. Code § 7-1671.12a(c)(1). If a timely request for an expedited hearing is made, the “Board shall conduct a hearing within 10 days after the date of receiving the request and shall deliver to the alleged violator at their last known address a written notice of the hearing by any means guaranteed to be received at least 5 days before the hearing date.” D.C. Code § 7-1671.12a(c)(2). After the expedited hearing, the Board shall issue a decision within 30 days. D.C. Code § 7-1671.12a(c)(3).

Please note that the failure to request a hearing shall result in the order being deemed final. Please further note that if you fail to comply with the order of the Board, the Board may file a petition against you with the Superior Court of the District of Columbia and seek compliance by judicial order in addition to other enforcement actions permitted by law. D.C. Code § 7-1671.12a(f)(3).

If you request a hearing, you may appear at the virtual hearing unless other instructions to appear are provided, and you and the establishment, may be represented by legal counsel. You have the right to produce witnesses and evidence on your behalf and to cross-examine witnesses. You may examine evidence produced, and have subpoenas issued on your behalf to require the production of witnesses and evidence.

All hearings are conducted in the English language. If you, any corporate officer, or any witnesses to be called are deaf, have a hearing impediment, or cannot readily understand or

communicate the spoken English language, an application may be made to the Board for the appointment of a qualified interpreter.

Your failure to appear at the time and place set for the hearing, if requested, either in person or through counsel, or both, will not preclude the Board from proceeding in this matter. Should you have any questions, contact ABRA Adjudication Specialist Danette Walker at 202-442-4418.

Finally, pursuant to section 11 of the District of Columbia Administrative Procedure Act, Pub. L. 90-614, 82 Stat. 1209, D.C. Code § 2-510 (2001), and Rule 15 of the District of Columbia Court of Appeals, any party adversely affected has the right to appeal this Order by filing a petition for review, within thirty (30) days of the date of service of this Order, with the District of Columbia Court of Appeals, 430 E Street, N.W., Washington, D.C. 20001. However, the timely filing of a Motion for Reconsideration stays the time for filing a petition for review in the District of Columbia Court of Appeals until the Board rules on the motion. *See* D.C. App. Rule 15(b) (2004).