#### THE DISTRICT OF COLUMBIA ALCOHOLIC BEVERAGE CONTROL BOARD

In the Matter of:	)
Wingos 3, LLC	)
t/a Wingos	ý
Holder of a	)
Retailer's Class CR License	ý
at premises	)
2218 Wisconsin Avenue, NW	ý
Washington, D.C. 20007	)

License No.: ABRA-108985 Order No.: 2022-320

Wingos 3, LLC, t/a Wingos, Licensee

Brian Turmail, Chairperson, Advisory Neighborhood Commission (ANC) 3B

BEFORE: Donovan Anderson, Chairperson James Short, Member Bobby Cato, Member Rema Wahabzadah, Member Rafi Crockett, Member Jeni Hansen, Member

## ORDER ON AMENDMENT TO SETTLEMENT AGREEMENT

On May 22, 2008, ANC 3B and a previous holders of a Retailer's Class CR license for the premises located at 2218 Wisconsin Avenue, NW, entered into a Settlement Agreement (Agreement). Wingos 3, LLC, t/a Wingos (Licensee), as the subsequent and current holder of that license is required to comply with the terms of the Agreement, because they govern the operations of the Licensee's establishment.

The Parties also entered into an Amendment to Settlement Agreement on November 12, 2015, an Amendment on March 15, 2019, and an Amendment on February 13, 2020, that also governs the operations of the Licensee's establishment. This matter comes now before the Board to consider the Parties' Amendment to Settlement Agreement (Amendment), dated June 15, 2022, in accordance with D.C. Official Code § 25-446 (2001).

The Amendment has been reduced to writing and has been properly executed and filed with the Board. The Licensee and Chairperson Brian Turmail, on behalf of ANC 3B, are signatories to the Amendment.

Accordingly, it is this 13th day of July 2022, ORDERED that:

1. The above-referenced Amendment to Settlement Agreement submitted by the Parties to govern the operations of the Licensee's establishment is **APPROVED** and **INCORPORATED** as part of this Order, except for the following modification:

Section 2 (Entertainment) – The language "nor will it allow dancing" shall be replaced with the language "nor will it create a dance floor."

The parties have agreed to this modification.

- 2. All terms and conditions of the original Settlement Agreement and Amendments to Settlement Agreement not amended by this Amendment, shall remain in full force and effect; and
- 3. Copies of this Order shall be sent to the Licensee and ANC 3B.

District of Columbia Alcoholic Beverage Control Board



Pursuant to D.C. Official Code§ 25-433(d)(l), any party adversely affected may file a Motion for Reconsideration of this decision within ten (10) days of service of this Order with the Alcoholic Beverage Regulation Administration, 2000 14<sup>th</sup> Street, N.W., Suite 400S, Washington, DC 20009.

Also, pursuant to section II of the District of Columbia Administrative Procedure Act, Pub. L. 90-614, 82 Stat. 1209, D.C. Official Code §2-510 (2001), and Rule 15 of the District of Columbia Court of Appeals, any party adversely affected has the right to appeal this Order by filing a petition for review, within thi1ty (30) days of the date of service of this Order, with the District of Columbia Coult of Appeals, 430 E Street, N.W., Washington, D.C. 20001; (202/879- 1010). However, the timely filing of a Motion for Reconsideration pursuant to 23 DCMR §1719.1 (2008) stays the time for filing a petition for review in the District of Columbia Court of Appeals until the Board rules on the motion. See D.C. App. Rule 15(b) (2004).

#### GOVERNMENT OF THE DISTRICT OF COLUMBIA Advisory Neighborhood Commission 3B Glover Park and Cathedral Heights



#### Amendment to Settlement Agreement Setting Conditions on the Operation of a Class CR Liquor License Located at 2218 Wisconsin Avenue NW

Wingos 3 LLC t/a Wingos, ABRA License #108985 has petitioned the Alcoholic Beverage Control Board ("the Board") to amend its Settlement Agreement with ANC3B. On June 9, 2022, at a duly scheduled meeting of ANC3B at which a quorum was present, a Resolution (attached) was passed unanimously to amend the settlement agreement pertaining to the operation of a liquor license at 2218 Wisconsin Avenue NW in the District of Columbia.

The Amendment updates the May 22, 2008 agreement (as modified by Board Orders dated March 11, 2009, and May 13, 2009) and the November 12, 2015 amendment appended to that agreement. It also incorporates the March 15, 2019 amendment that changed the establishment's hours of operation which were previously limited by the afore-mentioned 2008 agreement.

The 2008 agreement, as modified by the Board and amended in 2015 and 2019, shall be amended further as follows:

(1) All references in the standing agreement as amended to "Mad Fox Brewing Company trading as Mad Fox Tap Room" will be changed to "Wingos 3 LLC trading as Wingos." All references to "Five Glovers LLC trading as Town Hall" were previously amended to pertain to Mad Fox and will now pertain to Wingos.

(2) Replace in full Recitals 2, 2A and 3 in the 2008 agreement, as amended by the 2015 amendment, as follows:

#### Recital 2. Entertainment

Wingos shall be free to use its entertainment endorsement for live music, karaoke events, poetry readings and other similar activities governed by the endorsement during its hours of operation, providing that all entertainment cease by midnight. Wingos shall not have a cover charge for entertainment events, nor will it allow dancing.

Wingos acknowledges familiarity with the noise-control provisions of the District of Columbia and agrees to abide by them and by all Alcoholic Beverage Control regulations regarding noise control. Wingos agrees to keep its front windows closed during events with live music or that require amplification of sound. Music and vibration from Wingos shall not disturb the peace and quiet of the residential neighbors and shall not be audible or felt in

P.O. BOX 32312 WASHINGTON, D.C. 20007 www.anc3b.org Email: mail@anc3b.org   3B01 3B02 3B03 3B04 3B05   N. Glover Park E. Glover Park W. Glover Park Cathedral heights S. Glover Park   Ann Mladinov Jackie Blumentiial Melissa J. Lane Elizabeth Elson Brian Turmail					
N. GLOVER PARK E. GLOVER PARK W. GLOVER PARK CATHEDRAL HEIGHTS S. GLOVER PARK	P.O. BOX 32312	WASHINGTON, D.C. 20007	WWW.ANC3B.ORG	EMAIL: MAIL@ANC3B.ORG	
	N. GLOVER PARK	E. GLOVER PARK	W. GLOVER PARK	CATHEDRAL HEIGHTS	S. GLOVER PARK

any adjoining residential premises or the DeVol Funeral Home during its operating hours. Wingos agrees to provide a contact person and phone number for neighbors to call if entertainment is disruptive, and agrees to respond immediately by lowering the volume and/or adjusting the bass levels.

The parties below agree to these changes to the conditions on the operation of the Class CR liquor license at the location 2218 Wisconsin Avenue NW in the District of Columbia. We jointly request that the Alcoholic Beverage Control Board issue an order to amend the standing settlement agreement for ABRA Lic. #108985 as agreed to in this document.

mh

Brian Turmail, Chairman, ANC3B

Mike Arthur, Owner, Wingos 3 LLC

15/2022

June 13, 2022

Date

Date

## THE DISTRICT OF COLUMBIA ALCOHOLIC BEVERAGE CONTROL BOARD

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License No.: ABRA-108985 Order No.: 2019-220

Wingos 3, LLC, t/a Wingos (Licensee)

Jackie Blumenthal, Vice-Chairperson, Advisory Neighborhood Commission (ANC) 3B

**BEFORE:** Donovan Anderson, Chairperson Nick Alberti, Member Mike Silverstein, Member James Short, Member Bobby Cato, Member Rema Wahabzadah, Member

## ORDER ON AMENDMENT TO SETTLEMENT AGREEMENT

On May 30, 2008, ANC 3B and a previous holder of a Retailer's Class CR license for the premises located at 2218 Wisconsin Avenue, NW, entered into a Settlement Agreement (Agreement). Wingos 3, LLC, t/a Wingos (Licensee), as the subsequent and current holder of that license is required to comply with the terms of the Agreement, because it governs the operations of the Licensee's establishment.

This matter comes now before the Board to consider the Parties' Amendment to Settlement Agreement (Amendment), dated March 15, 2019, in accordance with D.C. Official Code § 25-446 (2001).

The Amendment has been reduced to writing and has been properly executed and filed with the Board. The Licensee and Vice-Chairperson Jackie Blumenthal, on behalf of ANC 3B, are signatories to the Amendment.

Accordingly, it is this 24th day of April, 2019, **ORDERED** that:

- 1. The above-referenced Amendment to Settlement Agreement submitted by the Parties to govern the operations of the Licensee's establishment is **APPROVED** and **INCORPORATED** as part of this Order;
- 2. All terms and conditions of the original Settlement Agreement not amended by the Amendment, shall remain in full force and effect; and
- 3. Copies of this Order shall be sent to the Licensee and ANC 3B.

District of Columbia Alcoholic Beverage Control Board

von o Donovan Anderson, Chairperson Nick Alberti, Member Mike Silverstein, Member James Short, Member

Bobby Cato, Member

Rema Wahabzadah, Member

Pursuant to D.C. Official Code § 25-433(d)(1), any party adversely affected may file a Motion for Reconsideration of this decision within ten (10) days of service of this Order with the Alcoholic Beverage Regulation Administration, 2000 14<sup>th</sup> Street, N.W., Suite 400S, Washington, DC 20009.

Also, pursuant to section 11 of the District of Columbia Administrative Procedure Act, Pub. L. 90-614, 82 Stat. 1209, D.C. Official Code §2-510 (2001), and Rule 15 of the District of Columbia Court of Appeals, any party adversely affected has the right to appeal this Order by filing a petition for review, within thirty (30) days of the date of service of this Order, with the District of Columbia Court of Appeals, 430 E Street, N.W., Washington, D.C. 20001; (202/879-1010). However, the timely filing of a Motion for Reconsideration pursuant to 23 DCMR §1719.1 (2008) stays the time for filing a petition for review in the District of Columbia Court of Appeals until the Board rules on the motion. See D.C. App. Rule 15(b) (2004).

### GOVERNMENT OF THE DISTRICT OF COLUMBIA Advisory Neighborhood Commission 3B GLOVEN PARK AND CATHEDRAL HEIGHTS



#### Amendment to Voluntary Agreement Regarding Wingo's ABRA Lic. #108985, 2218 Wisconsin Avenue NW

Wingo's, a restaurant located at 2218 Wisconsin Avenue NW in Glover Park; ABRA Lic. #108985, has requested an amendment to its Voluntary Agreement with ANC3B to change its closing time on Fridays and Saturdays from 2 a.m. to 3 a.m.

ANC3B and Wingo's agree to amend Condition 10. Hours of Operation of the current Voluntary Agreement, dated May 30, 2008, and Ordered by the Alcoholic Beverage Control Board on March 11, 2009, to change the closing time on Friday and Saturday from 2 a.m. to 3 a.m.

ANC3B and Wingo's agree that Condition 10, shall read as follows:

Date

10. Hours of Operation

The hours of operation shall be: Sunday – Thursday 10 a.m. to 1 a.m. Friday and Saturday 10 a.m. to 3 a.m.

ANC3B is entering into this Amended Voluntary Agreement under a Resolution passed at a duly noticed ANC meeting at which a quorum was present on March 14, 2019: The Resolution is attached to this agreement.

ANC3B and Wingo's request that the Alcoholic Beverage Control Board approve this Amendment to the Voluntary Agreement and incorporate it as part of the standing Voluntary Agreement for the establishment located at 2218 Wisconsin Avenue NW.

ackie Blumenthal Vice-Chairman ANC3B

An ther 5

Mike Arthur Wingo's

P.O. BOX 32312 WASHINGTON, D.C. 20007 WWW.ANC3B.ORG EMAIL: INFO@ANC3B.ORG 3B05 3B01 3B03 3B04' 3B02 N. GLOVER PARK E. GLOVER PARK W. GLOVER PARK CATHEDRAL HEIGHTS S. GLOVER PARK JACKIE BLUMENTHAL MARY C. YOUNG BRIAN TURMAIL ANN MLADINOV MELISSA J. LANE

#### THE DISTRICT OF COLUMBIA ALCOHOLIC BEVERAGE CONTROL BOARD

In the Matter of:	)
	)
Mad Fox Brewing Company Taproom, LLC	)
t/a Mad Fox Brewing Company Taproom	)
	)
Holder of a	)
Retailer's Class CR License	)
	)
2218 Wisconsin Avenue, N.W.	)
Washington, D.C. 20007	)

License No. ABRA-092955 Order No.

2016-009

Mad Fox Brewing Company Taproom, LLC, t/a Mad Fox Brewing Company Taproom (Applicant)

Jackie Blumenthal, Chairperson, Advisory Neighborhood Commission (ANC) 3B

**BEFORE:** Donovan Anderson, Chairperson Nick Alberti, Member Mike Silverstein, Member Ruthanne Miller, Member James Short, Member

#### ORDER ON AMENDMENT TO SETTLEMENT AGREEMENT

The official records of the Alcoholic Beverage Control Board (Board) reflect that Mad Fox Brewing Company Taproom, LLC, t/a Mad Fox Brewing Company Taproom (Licensee), and ANC 3B entered into Settlement Agreement (Agreement), dated May 22, 2008, that governs the operation of the Licensee's establishment. This matter comes now before the Board to consider the Parties' Amendment to Settlement Agreement (Amendment), dated November 12, 2015, in accordance with D.C. Official Code § 25-446 (2001).

The Amendment has been reduced to writing and has been properly executed and filed with the Board. The Licensee and Chairperson Jackie Blumenthal, on behalf of ANC 3B, are signatories to the Amendment.

Accordingly, it is this 6th day of January, 2016, **ORDERED** that:

- 1. The above-referenced Amendment to Settlement Agreement, dated November 12, 2015, submitted by the Parties to govern the operations of the Licensee's establishment is **APPROVED** and **INCORPORATED** as part of this Order;
- 2. All terms and conditions of the original Agreement, not amended by the Amendment, shall remain in full force and effect; and
  - 3. Copies of this Order shall be sent to the Licensee and ANC 3B.

District of Columbia Alcoholic Beverage Control Board

Ohen Donovan Anderson, Chairperson

Nick Alberti, Member

ke Silverstein, Member

Ruthanne Miller, Member

nes Short, Member

Pursuant to D.C. Official Code § 25-433(d)(1), any party adversely affected may file a Motion for Reconsideration of this decision within ten (10) days of service of this Order with the Alcoholic Beverage Regulation Administration, 2000 14<sup>th</sup> Street, N.W., Suite 400S, Washington, DC 20009.

Also, pursuant to section 11 of the District of Columbia Administrative Procedure Act, Pub. L. 90-614, 82 Stat. 1209, D.C. Official Code §2-510 (2001), and Rule 15 of the District of Columbia Court of Appeals, any party adversely affected has the right to appeal this Order by filing a petition for review, within thirty (30) days of the date of service of this Order, with the District of Columbia Court of Appeals, 430 E Street, N.W., Washington, D.C. 20001; (202/879-1010). However, the timely filing of a Motion for Reconsideration pursuant to 23 DCMR §1719.1 (2008) stays the time for filing a petition for review in the District of Columbia Court of Appeals until the Board rules on the motion. See D.C. App. Rule 15(b) (2004).

## GOVERNMENT OF THE DISTRICT OF COLUMBIA Advisory Neighborhood Commission 3B GLOVER PARK AND CATHEDRAL HEIGHTS



## Amendment to Settlement Agreement Setting Conditions on the Operation of a Class CR Liquor License Located at 2218 Wisconsin Avenue N.W.

On November 12, at a duly scheduled meeting of ANC3B at which a quorum was present, a Resolution (attached) was passed unanimously to amend the settlement agreement pertaining to the operation of a liquor license at 2218 Wisconsin Avenue N.W. in the District of Columbia.

This Amendment updates and adds to the May 22, 2008 agreement (as modified by Alcoholic Beverage Control Board Orders dated March 11, 2009 and May 13, 2009), recognized by the Alcoholic Beverage Regulation Administration as placing conditions on the Class CR liquor license in operation at 2218 Wisconsin Avenue, N.W., currently held by Mad Fox Brewing Company t/a Mad Fox Tap Room, ABRA Lic. #092955. The 2008 agreement, as modified by the Board, will be amended as follows:

- (1) All references in the standing agreement to "Five Glovers LLC trading as Town Hall" will be changed to "Mad Fox Brewing Company trading as Mad Fox Tap Room." All references to "Applicant" will be changed to "Mad Fox."
- (2) Replace Recital 2 in full as follows (bold type indicates amended language):

#### Recital 2. Entertainment

Except as noted in Recital 2A below, Mad Fox shall not have a disc jockey, but may offer music in the form of recorded, digital, i.e., MP3's or CD's, and/or live-stream (digital) music during all hours of operation. Mad Fox shall not offer live music or other live entertainment venues in its Premises, except as noted in Recital 2A below. Mad Fox shall not provide a dance floor for dancing by its patrons or other facilities for dancing, except as noted in Recital 2A below.

(3) Add Recital 2A in full (bold type indicates amended language):

#### Recital 2A. Special Entertainment Events

Mad Fox can hold six (6) special events per year during which live entertainment or music provided by a disc jockey is allowed. The special events will occur annually as follows: New Year's Eve, Mad Fox Anniversary, Oktoberfest, and three (3) dates to be determined by Mad Fox. Dancing by patrons is permitted on these six special occasions.

(4) Replace Recital 3 in full as follows (bold type indicates amended language):

 P.O. BOX 32312	WASHINGTON, D.C. 20007	WWW.AN3B.ORG	Email: Info@anc3	B.ORG
3B01 N. Glover Park Ann Mladinov	3B02 E. Glover Park Jackie Blumenthal		3B04 Cathedral heights Mary C, Young	3B05 S, Glover Park Brian Turmail

Recital 3. Noise

Mad Fox acknowledges familiarity with the noise-control provisions of District of Columbla law and regulations, including the Noise Control Protection Amendment Act of 2007, and any subsequent noise laws, regulations, amendments, or revisions. Mad Fox agrees to abide by all Alcoholic Beverage Control regulations regarding noise control. Mad Fox may keep its front windows open during operating hours except as noted below, providing that the noise level from the open windows does not disturb the peace and quiet of residential neighbors or the operations of the DeVol Funeral Home. Music and vibration from the establishment shall not be audible or felt in any neighboring residential premises or in the DeVol Funeral Home during its operating hours.

Mad Fox agrees to contain the sound from the six special entertainment events inside its building and to keep its front windows closed during entertainment events. Mad Fox agrees to provide a contact person and phone number for neighbors to call if the music is disruptive, and agrees to respond immediately by lowering the volume and/or adjusting the bass levels.

Further, Mad Fox agrees to advise patrons upon leaving the establishment to respect the peace and quiet of the abutting residential neighborhood by keeping their voices down and behaving in an orderly fashion.

(5) Replace Recital 8 in full as follows (bold type indicates new language):

**Recital 8. Deliveries** 

Applicant shall have all deliveries made after 8 a.m. and before 8 p.m. and shall advise delivery companies not to leave their motors running while completing deliveries. The District of Columbia prohibits engine idling beyond 3 minutes unless the temperature is below 32 degrees, in which case idling for 5 minutes is permitted. (DCMR Rule 20-900) Mad Fox is encouraged to post no-idling signs which are available from the District government.

- (6) Delete Recital 12. Notices
- (7) All other provisions of the agreement pertaining to operating a Class CR license at the specific location of 2218 Wisconsin Avenue N.W. will remain the same.

The parties below agree to these changes to the conditions on the operation of the Class CR liquor license at the location 2218 Wisconsin Avenue N.W. in the District of Columbia. We jointly request that the Alcoholic Beverage Control Board Issue an order to amend the standing settlement agreement for ABRA Lic. #092955 as agreed to in this document.

ume

Jackie Blumenthal, Chairman ANG3B

11-14-15

greed to in this document.

William Madden, Owner Mad Fox Brewing Company LLC

11-19-15

Date

Date

## GOVERNMENT OF THE DISTRICT OF COLUMBIA Advisory Neighborhood Commission 3B GLOVER PARK AND CATHEDRAL HEIGHTS



#### Resolution to Amend the Settlement Agreement Affecting the Operation of a Class CR Liquor License at 2218 Wisconsin Avenue N.W.

Whereas, Mad Fox Brewing Company trading as Mad Fox Tap Room ("Mad Fox") is licensed by the Alcoholic Beverage Regulation Administration ("ABRA") to serve beer, wine, and spirits in a restaurant setting at 2218 Wisconsin Avenue N.W. under ABRA Lic. #092955;

Whereas, in 2008, ANC3B and the then-licensee at that location, Town Hall, entered into an agreement to settle a protest against its license, which set site-specific conditions on the operation of a liquor license at that location;

Whereas, that 2008 Settlement Agreement was approved by the Alcoholic Beverage Control Board ("the Board"), which ordered the agreed-upon conditions to apply to any subsequent ABRA licensee at that location;

Whereas, the current licensee at 2218 Wisconsin Avenue N.W., Mad Fox, has requested a change in the Settlement Agreement conditions to allow six special events each year featuring live entertainment or music provided by a disc jockey (DJ), as follows: New Year's Eve, Mad Fox Anniversary, Oktoberfest, and 3 dates to be determined by Mad Fox;

Whereas, ANC3B announced this request at its October meeting and publicized it at its website and in the Glover Park Gazette, as well as on local Internet listserves, opening a 30-day comment period;

Whereas, comments were received favoring the request, but with caveats about noise control and, particularly, about late-night deliveries to Mad Fox and trucks idling in the alley that Mad Fox shares with Hall Place residents;

Therefore, BE IT RESOLVED that ANC3B will agree to amend the standing agreement with the following provisions:

- 1. ANC3B agrees to allow live or DJ entertainment for six special events each year as noted above, and further agrees to allow dancing by patrons during these events;
- 2. Mad Fox agrees to contain the sound of the entertainment inside its premises, including keeping its front windows closed during entertainment events;
- Mad Fox agrees to provide a contact person and phone number to residents for reporting noise disturbances and further agrees to immediately lower the volume and/or adjust the bass levels;

P.O, BOX 32312		12312 W	ASHINGTON, D.C. 20007			ORO
3B01 N. GLOV Ann Ml.		3B02 E. Glovier I Jackie Blu				

4. Mad Fox agrees to accept deliveries only between 8 a.m. and 8 p.m. and further agrees to notify delivery companies that engine idling in the District is limited by law to 3 minutes (or 5 minutes if the temperature is less than 32 degrees).

BE IT FURTHER RESOLVED that the Chairman, who is also the Commissioner of ANC3B-02, or her designee is authorized to represent the Commission on this matter.

This Resolution was APPROVED by a vote of  $\underline{5-0}$  at a duly noticed public meeting of ANC3B on Thursday, November 12, 2015, at which a quorum was present. (A quorum is 3 of the 5 members.)

hal MON Blumenthal, Chairman Jackie

Ann Madinov, Secretary

## GOVERNMENT OF THE DISTRICT OF COLUMBIA Advisory Neighborhood Commission 3B Glover Park and Cathedral Heights



Mr. Peter B. Feather, *Chairperson* Alcoholic Beverage Control Board c/o Alcoholic Beverage Regulation Administration 941 North Capitol Street, N.E., Suite 7200 Washington, D.C. 20002

#### RE: Executed Voluntary Agreement Between ANC 3B and Five Glovers, LLC t/a Town Hall

Dear Chairperson Feather:

I am writing to transmit the enclosed executed voluntary agreement between Advisory Neighborhood Commission 3B and Five Glovers, LLC t/a Town Hall. Additionally, please note as the Commission has entered into a voluntary agreement, ANC 3B hereby withdraws its protest and requests to be removed from party status in the aforementioned matter before the Board.

If you should have any questions or need further assistance, please do not hesitate to contact me by telephone or email: <u>alan.blevins@anc.dc.gov</u>.

Sincerely yours,

Wax Blains

Alan Blevins, *Vice Chair Commissioner* Glover Park

CC: Lyle Blanchard, Esq. Andrew J. Kline, Esq.

3600 CALVERT STREET, N.W.

P.O. BOX 32312

WASHINGTON, D.C. 20007

3B01 N. Glover Park Kathleen W. Fiorillo 3B02 E. GLOVER PARK ALAN BLEVINS

PHONE: (202) 338-2969

3B03 W. Glover Park Melissa J. Lane 3B04 Cathedral heights Horace Kreitzman

FAX: (202) 333-8654

3B05 S. GLOVER PARK BRIAN A. COHEN

## **GOVERNMENT OF THE DISTRICT OF COLUMBIA ADVISORY NEIGHBORHOOD COMMISSION 3B GLOVER PARK AND CATHEDRAL HEIGHTS**



## **Resolution** With Regard to the Substantial Change Application of Alcoholic Beverage Regulation Administration License Number 72640: Five Glovers, LLC, t/a **Town Hall**

#### **Commissioner Cohen Introduced the Following Resolution:**

Whereas, at the March 13, 2008 public meeting of ANC 3B, Five Glovers, LLC, t/a Town Hall, approached and requested the consent of ANC 3B requesting a substantial change to their existing Class CR license with the Alcoholic Beverage Regulation Administration for the addition of a Summer Garden;

Whereas ANC 3B on March 13, 2008, passed a resolution stating that "substantial questions have been raised about the potential effect of the Summer Garden on neighborhood peace, order, and quiet; it has not been possible within the available time to resolve these questions, and that in order to preserve all options for reasonable resolution, ANC 3B authorizes the filing of a protest";

Whereas, ANC 3B called a "Special Meeting" held on May 22<sup>nd</sup>, 2008 to specifically address and act upon the aforementioned issue; and duly publicized and informed the public of the ANC's "Special Meeting" per D.C. Law; and for the purposes of investigating further concerns, information and considerations from the other two parties seated in protest, i.e., the Glover Park Citizens Association and the Group of 15;

Whereas, the ANC has made every attempt to provide time and reasonable accommodations between the parties, and has reached resolution in the form of a Voluntary Agreement between ANC 3B and Five Glovers LLC, t/a Town Hall; and

Therefore be it Resolved: ANC 3B withdraws its protest before the Alcoholic Beverage Control Board in the matter pertaining to the substantial change request of Five Glovers LLC, t/a Town Hall and submits the attached Executed Voluntary Agreement.

#### The Resolution was Properly Seconded and Passed 4 Ayes and 1 Present:

Ayes: Commissioner Cohen Commissioner Fiorillo Commissioner Kreitzman Commissioner Lane

Melissa J. Lane, Chair

3600 CALVERT STREET, N.W.

Nays:

Voting Present: **Commissioner Blevins** 

Kathleen W. Fiorillo, Secretary

P.O. BOX 32312

WASHINGTON, D.C. 20007

3B01 N. GLOVER PARK KATHLEEN W. FIORILLO

E. GLOVER PARK ALAN BLEVINS

3B03 W. GLOVER PARK MELISSA J. LANE

FAX: (202) 333-8654

3B04 CATHEDRAL HEIGHTS HORACE KREITZMAN

3B05 S. GLOVER PARK BRIAN A. COHEN

PHONE: (202) 338-2969 3B02

#### AMENDED VOLUNTARY AGREEMENT

THIS VOLUNTARY AGREEMENT (the "Agreement") made this 22<sup>nd</sup> day of May, 2008, among Five Glovers, LLC t/a Town Hall ("Applicant") and Advisory Neighborhood Commission 3B (ANC 3B). Hereafter collectively known as the "Protestant".

#### RECITALS

WHEREAS, Town Hall (the "Applicant") previously applied for a substantial change to its alcoholic beverage Retailer's License Class CR (the "License") for it's premises located at, 2218 Wisconsin Avenue, NW, Washington, DC (the "Premises") for the extension of its hours of operation;

WHEREAS, Applicant and ANC 3B entered into a Voluntary Agreement dated February 26, 2006 to resolve the protest to the Applicant's application;

WHEREAS, Applicant has applied to the Alcoholic Beverage Control Board (the "Board") for a substantial change consisting of the addition of outdoor seating on a rooftop deck area, i.e. a "Summer Garden".

WHEREAS, ANC 3B protested Applicant's substantial change application and were seated in party status, i.e. Protestants in opposition to the substantial change application by the Board on Friday, May 2<sup>nd</sup>, 2008;

WHEREAS, the parties desire to resolve the protest to the substantial change application by imposing certain conditions on the Applicant's license as hereinafter set forth.

WHEREAS, in order to ease administration of the Voluntary Agreement, as amended hereinafter, the parties have incorporated the terms of the original Voluntary Agreement with the changes, additions and enhancements to a new Voluntary Agreement to become the original and current agreement between the parties by setting forth the following terms:

WHEREAS, the parties have discussed the concerns of the ANC 3B, and have reached an understanding related to the operation of the Premises; and

WHEREAS, the parties have agreed to enter into this Agreement and request the Board approve the substantial change application, conditioned upon Applicant's agreement and adherence to the following terms and conditions of this written agreement.

NOW, THEREFORE, in consideration of the recitals set forth above, the mutual covenants and conditions hereinafter set forth, and other good and valuable considerations, the parties agree:

1. <u>Recitals Incorporated</u>. The recitals set forth above are incorporated herein by reference.

2. <u>Entertainment</u>. Applicant shall not have a disc jockey, but may offer music in the form of recorded, digital, i.e. MP3's or CD's and/or a live-stream (digital) music during all hours of operation. Applicant shall not offer live music or other live entertainment venues in its Premises. Applicant shall not provide a dance floor for dancing by its patrons or other facilities for dancing.

3. <u>Noise</u>. Applicant acknowledges familiarity with and will comply with the noise-control provisions of District of Columbia law and regulations, including Noise Control Protection Amendment Act of 2007. The Applicant agrees to abide by all Alcoholic Beverage Control regulations, as amended. The doors and windows of the premises will be kept closed at all times during all hours including public and/or private

functions when music is being shared amongst the Premise's occupants except when persons are in the act of using the front-door for ingress or egress from the Premises. Music and vibration from the establishment shall not be audible or felt in any neighboring residential premises or in the DeVol Funeral Home during its hours of operation.

4. <u>Parking</u>. Applicant shall provide and guide its patrons to complimentary or discounted parking for its patrons at a lot or lots within reasonable proximity of the Premises. Applicant shall provide its employees off-street commercial parking for the duration of their time at Premises and shall notify its employees of its availability. Applicant shall publicize the availability of complimentary or discounted parking in all advertising. In addition, Applicant shall maintain signage near its front entrance, e.g. a sidewalk sign guiding patrons to an off-street commercial lot, advising its patrons of the availability of complimentary or discounted parking. The greeter and/or host of Premises shall be responsible for sharing and/or guiding this information to the Premises' patrons.

 Occupancy. Applicant shall not exceed the occupancy provided by its certificate of occupancy.

6. <u>Signage</u>. Applicant shall post signage near its front main entrance in the interior of the Premises reminding its patrons to be considerate of its residential neighbors when exiting the Premises and returning to their vehicles. Additionally, the greeter and/or host of Premises shall be responsible for reminding the aforementioned to the Premises' patrons upon departure when necessary.

 <u>"Cover Charges"/Entrance Fees</u>. Applicant shall not charge for entrance to its establishment unless such fee is associated with a special event or fundraising event.

8. <u>Deliveries</u>. Applicant shall have beer/wine/spirits delivered no more than three (3) times per week during daily business hours. Food and/or maintenance –related deliveries may occur on a daily basis within daily business hours.

9. Loitering, Trash Removal, and Outside Maintenance.

9.1 Applicant shall on a daily basis clean its abutting alleyway and the public's sidewalk easement in front of its establishment and the immediate neighboring properties to its north and south within at least 18 inches outward from the curb so these areas are respectively free of trash, debris, snow, and ice.

9.2 Applicant shall make every reasonable and lawful effort to prevent and/or disperse loitering or any other sources of noise and/or disturbance in the areas in front of the Premises during business hours and at closing, and guide patrons to leave the aforementioned areas at closing, in a quiet and respectful manner.

9.3 Applicant shall not serve alcoholic beverages in paper and/or plastic cups and will at all times provide its patrons with glass-ware or bottles for its patron's beverages. Applicant shall prohibit patrons from leaving the Premises with alcoholic beverages. Applicant shall maintain regular trash and garbage removal services, by regularly removing trash from their rear-exit into trash container area, and maintain and keep this area clean and tidy. Applicant shall maintain its contract with Ecolab Pest Control (or similar provider) and regularly treat the Premises, abutting alley, and trash facilities for rodent and pest infestation. Applicant will fully adhere to all

applicable laws and regulations of the District of Columbia concerning the proper storage and collection of trash, refuse and recyclables.

9.4 Applicant shall deposit trash and garbage only in rodentproof dumpsters with covers fitting properly and remaining fully closed except when trash or garbage is being added or removed. Applicant shall educate its employees of the aforementioned conditions.

9.5 Applicant being aware and willingly compliant with the aforementioned laws of the District's regulations for proper storage and collection of trash, refuse and recyclables shall abide by the Department of Health's regulations for proper storage, collection of trash, refuse and recyclables. Applicant shall not dispose of its recyclables, e.g., glass bottles and/or other recyclable refuse outside the Premises after, and in due consideration for its neighbors and their children or, not between the hours of ten-thirty (10:30 p.m.) and eight o'clock (8:00 a.m.).

10. Hours of Operation.

The hours of operation shall be:

Sunday - Thursday, 10 am to 1:00 a.m.

Friday and Saturday, 10 am to 2 a.m.

Last call for alcohol will be 15 minutes before closing.

11. <u>Outside Seating</u>. Applicants outside seating on the rooftop deck shall be subject to the following restrictions:

11.1 There shall be no more than 32 seats on the rooftop deck. Seats shall be arranged at tables for dining with large overhead umbrellas for both the

patron's safety to the sun's exposure, as well to counter and contain the mild-chatter of its Patrons.

11.2 There shall be no bar serving alcohol on the rooftop deck, provided however, Applicant may maintain a service bar for its Summer Garden patrons. The service bar shall be accessible to wait staff only and shall be used for service to its patrons, but not as a waiting-station for forthcoming tables or a hostess-stand.

11.3 Applicant shall make commercially reasonable efforts to control noise emanating from the rooftop and at a minimum, shall:

11.3.1 Not allow the playing of music, televisions or other sound producing devices on the rooftop deck.

11.3.2 Construct a cinder block wall that runs the entire length of the one-story sound party wall separating 2216 & 2218 Wisconsin Avenue. The block wall will be faced with sound absorbent acoustical foam and composite fencing/ latticework. Applicant shall build a similar wall to bridge the approximately 3 ft. gap between Town Hall's Northwest corner and Devol's Funeral Home's South wall.

11.3.3 Install noise absorbing acoustical foam on the underneath surface of all tables in the rooftop seating area.

11.3.4 Plant, maintain and provide a very green-

environment consisting of shrubs, trees, and other flora for beautification and noise abatement purposes throughout the rooftop seating area, especially on the north-side.

11.4 The hours of service on the rooftop seating area shall be strictly limited to the following hours: Sunday – Wednesday: 11:30 a.m. -10:30 p.m. -

with the rooftop deck being cleared of patrons by 10:30 p.m.; Thursday – Saturday: 11:30 a.m. -11:30 p.m. - with the rooftop deck being cleared of patrons by 11:30 p.m.

11.5 Any request for an extension of the hours of service on the rooftop shall be deemed a request for a substantial change requiring ABC Board approval.

12. <u>Notices</u>. In the event of a violation of the provisions of this Voluntary Agreement, Applicant shall be notified in writing of such violation. All rights are hereby reserved for any member of the Protestants to file complaint with the Board to any aforementioned violations of this Agreement. Any notices required to be made under this Agreement shall be in writing and mailed by certified mail, return receipt requested, postage prepaid, or hand delivered, to the other parties to this Agreement. Notice is deemed to be received upon mailing. Notice is to be given as follows:

If to Applicant:

Mr. Paul Holder Five Glovers, LLC t/a Town Hall 2218 Wisconsin Avenue, NW Washington, DC 20007

With a copy to:

Andrew J. Kline, Esquire 1225 Nineteenth Street, NW Suite 320 Washington, DC 20036

Advisory Neighborhood Commission 3B Guy Mason Recreation Center 3600 Calvert Street, N.W. Washington, D.C. 20007 Applicant may change the notice addresses listed above by written notice to the signatories hereto at the addresses listed below their signatures.

13. <u>Withdrawal of Protest</u>. In consideration of the Applicant's agreement to the provisions of the Voluntary Agreement, ANC 3B supports the approval of Applicant's amendment to License as sought by the request for approval of substantial change as amended herein, and hereby withdraw its protest to the substantial change, and join with the Applicant in requesting that the amended License be issued forthwith in accordance with the Board's normal procedures.

14. <u>Entire Agreement</u>. This Agreement set forth the entire understanding of the parties hereto with respect to the subject matter herein and they shall not be changed or terminated orally. There are no other warranties or representations made or relied upon by any of the parties to this matter other than those expressly set forth in said Agreement. This Agreement shall be construed in accordance with the laws of the District of Columbia.

15. <u>Counterparts</u>. This Agreement may be executed simultaneously in two or more counterparts, each of which shall be deemed an original, but all of which together shall constitute one and the same instrument.

16. <u>Successors and Partial Invalidity</u>. This Agreement shall be binding upon and inure to the benefit of the parties hereto and their respective successors and assigns. In the event any part of this Agreement should be determined by a court of competent jurisdiction to be invalid or unenforceable, the validity of the rest of the Agreement shall not be affected and the rights and obligations of the parties shall be

construed and enforced as if this Agreement did not contain the particular part held to be invalid or unenforceable.

17. This Voluntary Agreement supercedes and replaces the original dated February 26<sup>th</sup>, 2006 and thereby becomes in full force and effect, attached to the Applicant's license upon approval of the Board without regard to sale and/or transfer.

IN WITNESS WHEREOF, the parties have executed this Agreement as of the day and year stated below:

#### APPLICANT:

Five Glovers, LLC t/a Town Hall

Paul Holder, Managing Member By:

Date Signed: 5/22/08

ANC 3B

By: MELINA J. LANE Date Signed: 22 May 2008

## THE DISTRICT OF COLUMBIA ALCOHOLIC BEVERAGE CONTROL BOARD

In the Matter of:		) )		
Five Glovers, LLC t/a Town Hall Retailer CR Application for Substantial Change at 2218 Wisconsin Avenue, N.W. Washington, D.C.		) ) ) Case No. ) License No. ) Order No. )	08/050P 72640 2009 -103	
BEFORE:	Peter B. Feather, Chairperson Mital M. Gandhi, Member Nicholas Alberti, Member Donald Brooks, Member Herman Jones, Member Charles Brodsky, Member			
ALSO PRESENT:	Andrew J. Kline, Esquire, on behalf of the Applicant Jacqueline Blumenthal, on behalf of the Protestants Martha Jenkins, Acting General Counsel Alcoholic Beverage Regulation Administration			

## ORDER GRANTING LICENSEE'S PETITION FOR RECONSIDERATION

The Board hereby adopts and incorporates its Findings of Fact and Conclusions of Law in its Order in this matter dated March 11, 2009, as if fully restated herein. The entirety of that Order remains in effect, subject to the modification made by this Order granting the Petition for Reconsideration, as described below.

Five Glovers, LLC, t/a Town Hall ("Petitioner"), filed a request for a substantial change, requesting a rooftop summer garden, on January 22, 2008. Protests were timely filed and there has been ample testimony before the Board to explain the positions of all parties involved, which need not be further stated in this Order. The Board granted Petitioner's request for a substantial change to add a rooftop garden, subject to the Voluntary Agreement entered into by ANC 3B and the Petitioner, as modified by the Board's Order dated March 11, 2009. Petitioner moved for reconsideration only with

Five Glovers t/a Town Hall Order No.: Page 2

respect to the type of material that the wall should be made of.<sup>1</sup> Thus, the only matter the Board addresses by this Order is whether the wall that Petitioner needs to construct must be made of cinder block.

While it is the Board's opinion that ordering a specific type of construction material would have provided a safety net of sorts to Petitioner, in that the previous order essentially supported the use of cinder block as sufficient, Petitioner objects to the specification of material type. The Board strongly cautions Petitioner that its request to remove the type of material from the order puts the onus on Petitioner to strictly comply with the rest of the Order that the wall, of whatever material Petitioner ends up using, must sufficiently abate noise emanating from the establishment. Failure to ensure noise control that mitigates the noise "so that it cannot be heard above a conversational level within adjoining residential premises" will result in Petitioner potentially ending up back before the Board on a Voluntary Agreement and/or noise violation.

In granting Petitioner's request to remove the term "cinder block" from the Order, we find that the Protestants are in no way harmed because the remaining provision that the wall must mitigate noise remains wholly intact. Thus, the objective of the noise control provision in the parties' Voluntary Agreement is satisfied.

#### ORDER

It is hereby **ORDERED** on this 13<sup>th</sup> day of May, 2009, that the Petition for Reconsideration filed by Five Glovers, t/a Town Hall (Petitioner) is **GRANTED**. The Board hereby amends Page 12, number 1, to read as follows:

1. Section 11.3.2 shall be amended to provide that the construction of the wall will be built in such a manner as to mitigate the noise so that it cannot be heard above a conversational level within adjoining residential premises when windows and doors are closed.

<sup>&</sup>lt;sup>1</sup> The Board notes that its previous Order was not a drafting error, as Petitioner suggests; however, in light of the Petition, Protestant's Opposition, and oral arguments before the Board on May 6, 2009, the Board amends its previous Order to remove the term "cinder block." The Board further notes that it is not in the business of sound engineering and relied on testimony from experts in that field in drafting its previous Order, having heard no substantive objection to the use of cinder block in any of the testimony.

Five Glovers t/a Town Hall Order No.: Page 3

The remainder of the Board's March 11, 2009 Order is unaffected by this Order.

District of Columbia Alcoholic Beverage Control Board La. Peter B. Feather, Chairperson Mital M. Gandhi, Member Nick Alberti, Member Donald Brooks, Member Herman Jones, Member-Charles Brodsky, Menfber

Pursuant to 23 DCMR § 1719.1 (April 2004), any party adversely affected may file a Motion for Reconsideration of this decision within ten (10) days of service of this Order with the Alcoholic Beverage Regulation Administration, 941 North Capitol Street, N.E., Suite 7200, Washington, D.C. 20002.

Also, pursuant to section 11 of the District of Columbia Administrative Procedure Act, Pub. L. 90-614, 82 Stat. 1209, D.C. Official Code § 2-510 (2001), and Rule 15 of the District of Columbia Court of Appeals, any party adversely affected has the right to appeal this Order by filing a petition for review, within thirty (30) days of the date of service of this Order, with the District of Columbia Court of Appeals, 500 Indiana Avenue, N.W., Washington, D.C. 20001. However, the timely filing of a Motion for Reconsideration pursuant to 23 DCMR § 1719.1 (April 2004) stays the time for filing a petition for review in the District of Columbia Court of Appeals until the Board rules on the motion. See D.C. App. Rule 15(b).

## THE DISTRICT OF COLUMBIA ALCOHOLIC BEVERAGE CONTROL BOARD

	)		
In the Matter of:	)		
	)		
Five Glovers, LLC	)		
t/a Town Hall	)		
Retailer CR	)		
Application for Substantial Change	)	Case No.	08/050P
at	)	License No.	72640
2218 Wisconsin Avenue, N.W.	)	Order No.	2009-060
Washington, D.C.	)		
	_ )		

BEFORE: Peter B. Feather, Chairperson Mital M. Gandhi, Member Nicholas Alberti, Member Donald Brooks, Member Herman Jones, Member

ALSO PRESENT: Andrew J. Kline, Esquire, on behalf of the Applicant

Jacqueline Blumenthal, on behalf of the Protestants

Martha Jenkins, Acting General Counsel Alcoholic Beverage Regulation Administration

# FINDINGS OF FACT, CONCLUSIONS OF LAW, AND ORDER

The Board had before it a request for a substantial change filed by Five Glovers, t/a Town Hall, (Applicant) to expand its premises to include a roof-top summer garden with seating for thirty-two (32) patrons, located at premises 2218 Wisconsin Avenue, N.W., Washington, D.C. The request initially came before the Alcoholic Beverage Control Board (Board) for a Roll Call hearing on April 23, 2008. Protests against the application were timely filed by a group of five or more individuals represented by Jacqueline Blumenthal (Group of 15); the Glover Park Citizens' Association (GPCA), and the Advisory Neighborhood Commission (ANC) 3B.

On May 30, 2008, ANC 3B entered into a Voluntary Agreement with the Applicant regarding the roof-top summer garden, and withdrew its protest. On August 4, 2008, the GPCA submitted a letter to the Board requesting that it be permitted to adopt the testimony of the Group of 15 residents in lieu of presenting its own testimony at the protest hearing. The Board approved this request. Prior to the protest hearing, the Protestants and Applicant entered into a stipulation as to the following: (1) Applicant is a popular and successful restaurant; (2) Protestants do not question the quality of Applicant's menu; (3) Protestant accept that Applicant is an asset to nearby merchants; (4) and that by its presence, Applicant may increase the desirability of living in Glover Park.

The filed protest issues, pursuant to D.C. Official Code § 25-602(a) (2001), are whether the substantial change would adversely impact: (1) the peace, order, and quiet of the neighborhood and (2) residential vehicular parking.

The case came before the Board for a protest hearing on August 13, 2008. At the conclusion of the protest hearing, the Board took the matter under advisement. The parties subsequently submitted proposed findings of fact and conclusions of law. The Board, having considered the evidence, the testimony of the witnesses, the arguments of counsel, and the documents comprising the Board's official file, makes the following:

#### **FINDINGS OF FACT**

1. The Applicant's establishment is located at 2218 Wisconsin Avenue, N.W. Washington, D.C. (ABRA Licensing File No. 72640.) It is in the Glover Park neighborhood located in a C2A zone which allows for low-density mixed commercial and residential uses. (ABRA Protest Report No. 13084; TR 8/13/08, at 21, 40.) The establishment operates in a two-story brick building with a one-story extension that fronts on Wisconsin Avenue. (ABRA Protest Report No. 13084.)

2. The establishment shares a common wall with a two-story brick residence that faces the alley a half-block west of Wisconsin Avenue, and which has a one-story extension that faces Wisconsin Avenue. (ABRA Protest Report No. 13084; Tr. 8/13/08 at 34-35.) This adjacent property is also located in a C2A zone. (Tr. 8/13/08 at 41.) The two-story, three-bedroom residence is owned by Sharon Willick and William Strydesky and is rented as a single house to three tenants. (Tr. 8/13/08 at 18, 32, 34-35.) The one-story rear extension that sits on Wisconsin Avenue is leased by Ms. Willick and Mr. Strydesky to a Subway chain restaurant. (ABRA Protest Report No. 13084; TR 8/13/08, at 2134-36.)

3. Applicant's proposed roof-top summer garden would be built atop the one-story portion of the establishment that faces Wisconsin Avenue. (Tr. 8/13/08 at 35-36.) The proposed roof top is less than six feet away from the bedroom window of the abutting residence. (Tr. 8/13/08 at 29-30.) The establishment is located an alley's width away from the townhouses on the east side of Hall Place, N.W. and the north side of W Place, N.W. (ABRA Protest Report No. 13084)

4. There are approximately sixteen (16) Alcoholic Beverage Control (ABC) licensed establishments located within 1200 feet of the establishment. (ABRA Protest Report No.

13084; TR 8/13/08, 38.) The establishment is located in an area of businesses ranging from hotels, taverns, restaurants, beer, wine, and liquor stores. (ABRA Protest Report No. 13084; TR 8/13/08 at 22.)

5. The establishment's hours of operation are Sunday though Thursday, 10 a.m. to 1 a.m., and Friday and Saturday from 10 a.m. to 2:00 a.m. (ABRA Licensing File No. 72640; Tr. 8/13/08 at 17.) The establishment is applying for a roof-top summer garden with hours that are the same as the current hours of operation. (Tr. 8/13/08 at 17.) The establishment does not ordinarily open its doors for business until 5:00 p.m. on weekdays and 11:30 a.m. on weekends. (Tr. 8/13/08 at 17.)

6. Ileana Corrales has been an investigator with the Alcoholic Beverage Regulation Administration (ABRA) since February 4, 2008. (Tr. 8/13/08 at 16.) She and other ABRA investigators visited the establishment on 27 separate occasions between May 17, 2008 and July 25, 2008. (Tr. 8/13/08 at 24.) Investigator Corrales monitored the establishment 19 of those 27 times. (Tr. 8/13/08 at 24.) She stated that the Protestants are concerned about two protest issues; the adverse impact on peace, order and quiet and the second is the adverse impact on parking in the area. (Tr. 8/13/08 at 18-20.)

7. With regard to the issue of parking, Investigator Corrales observed that there are several two-hour metered parking spaces on Wisconsin Avenue, and there are three parking lots, two public and one private. (Tr. 8/13/08 at 22.) The two public lots are Atlantic Parking and USA Parking, both located across the street from Town Hall. (Tr. 8/13/08 at 22.) There is a sign inside the establishment that informs patrons that free parking is available at the USA Parking lot, which is across the street from the establishment. (Tr. 8/13/08 at 20-22.) Many of the establishment's patrons take taxis when leaving the establishment. (Tr. 8/13/08 at 25.)

8. Investigator Corrales testified that parking in front of the restaurant is not an issue, and that there was always parking available on Wisconsin Avenue and in the parking lots across the street during her visits. (Tr. 8/13/08 at 25-27.) During the monitoring period, many patrons parked their vehicles in the metered spaces on Wisconsin Avenue or across the street at the USA Parking lot. (Tr. 8/13/08 at 24-25.) In her estimation, there was sufficient parking available on Wisconsin during the evenings and at night. (Tr. 8/13/08 at 24-25.)

9. With regard to the issue of peace, order and quiet, Investigator Corrales observed during her visits to the establishment that it was clean and orderly. (Tr. 8/13/08 at 24.) On eight occasions, she noticed an employee sweeping the front area of the establishment several minutes before closing time. (Tr. 8/13/08 at 24.) At no time was it observed that any trash problem could be associated with the establishment, nor was trash left by patrons or employees of the establishment. (Tr. 8/13/08 at 24-25.) Investigator Corrales stated that of the 27 monitoring visits, noisy patrons were heard exiting the establishment on three occasions. (Tr. 8/13/08 at 24-25.) On all three occasions she was on Wisconsin Avenue N.W., and not on Hall Street N.W. (Tr. 8/13/08 at 36-37.) She also heard noisy patrons at neighboring establishments such as Bread Soda. (Tr. 8/13/08 at 37-38.)

10. Doris Yvonne Lacoste has lived near the establishment at 2326 37<sup>th</sup> Street N.W., Washington, D.C for over 11 years. (Tr. 8/13/08 at 46-47.) She lives near several restaurants that offer outside dining and has never had any problem with those establishments. (Tr. 8/13/08 at 49-51.) Ms. Lacoste has worked as a chef at several restaurants in the District of Columbia. (Tr. 8/13/08 at 47.) She is a regular customer of Town Hall and wants them to succeed as a restaurant. (Tr. 8/13/08 at 51.) She thinks the owners are very good operators and she likes the diverse client base of the establishment and the quality of its food. (Tr. 8/13/08 at 51-52.) She believes that Town Hall has done everything it can to mitigate the concerns of the neighborhood and that it is one of the best restaurants on Wisconsin Avenue. (Tr. 8/13/08 at 52, 61.)

11. Ms. Lacoste remarked that the establishment is often empty in the summer, while establishments such as Bourbon that have summer gardens are packed. (Tr. 8/13/08 at 53-54.) It is her opinion that the establishment needs the outdoor seating to be able to compete in the neighborhood. (Tr. 8/13/08 at 53-54.) Ms. Lacoste also testified that there are several restaurants in Glover Park that have remained successful without outdoor dining and that Town Hall has decent crowds in the fall and winter too. (Tr. 8/13/08 at 57-58.)

12. George Alan Blevins is an ANC Commissioner and resides about a one block and a half from the Wisconsin Avenue strip at 3516 W Place, No. 104. (Tr. 8/13/08 at 63-64.) Town Hall is located in his ANC Single Member District and he testified on behalf of the full ANC regarding their support for the substantial change. (Tr. 8/13/08 at 64, 67.) Commissioner Blevins stated that the establishment is very receptive to the community and works with the ANC to address any complaints they may have. (Tr. 8/13/08 at 70.) He also stated that there are five other outdoor summer gardens in Glover Park and that they have not caused any problems with the peace, order and quiet of the neighborhood. (Tr. 8/13/08 at 71-73.)

13. Commissioner Blevins is only aware of one establishment that has had any problems with its outside deck and that establishment was operated completely differently from Town Hall. (Tr. 8/13/08 at 73.) The other establishment did not emphasize food service and it had speakers on the back deck. (Tr. 8/13/08 at 73.) Town Hall informed ANC 3B that its operation would be food oriented and that they were willing to make significant concessions to provide financial stability and longevity to its employee base. (Tr. 8/13/08 at 74.)

14. Commissioner Blevins stated that ANC 3B worked very hard to execute a voluntary agreement to address the concerns of the neighborhood. (Tr. 8/13/08 at 77.) The Voluntary Agreement contains restrictions that are important to the ANC members and to their constituents to include; no live music or other entertainment, no dance floor or other facilities for dancing. (Tr. 8/13/08 at 77.) Additionally, the doors and premises would be kept closed at all times and parking would be provided. (Tr. 8/13/08 at 78.) Town Hall has agreed to limit its occupancy on the roof top dining area to thirty-two (32) seats. (Tr. 8/13/08 at 78.) Signage will be placed notifying patrons regarding free parking and the

establishment will ensure that the alleyway and the public easement are kept clean on a daily basis. (Tr. 8/13/08 at 78.) The hours of operation are to be limited from Sunday through Wednesday, 11:30 a.m. to 10:30 p.m. and on Thursday through Saturday, 10:30 a.m. to 11:30 p.m. (Tr. 8/13/08 at 778-79.) All patrons will be cleared off the deck by 11:30 p.m. (Tr. 8/13/08 at 79.) There will be no music, television or other sound emitting noise and there will be no alcoholic beverage service on the roof top deck. (Tr. 8/13/08 at 79.) The establishment has agreed to install a wall to block noise to neighboring properties, and will construct a green environmental area with shrubs and trees to help serve as a sound barrier and to beautify the area. (Tr. 8/13/08 at 79-80, 101, 104.)

15. Commissioner Blevins expressed his concern regarding the vacant properties and the need to shore up viable businesses because of the effect they have on the sustainability of other businesses in the neighborhood (Tr. 8/13/08 at 75, 81.) He testified that there were three vacant properties in the area but that reinvestment was underway and Glover Park is becoming a very popular spot. (Tr. 8/13/08 at 81-83.)

16. Commissioner Blevins conducted personal research and contacted an architect who stated that if an acoustical wall with foam was constructed, the neighbors would not hear much of anything. (Tr. 8/13/08 at 90.) The architect also said that with soundproofing, residual noise bouncing off of a wall would not be an issue either. (Tr. 8/13/08 at 90.) Commissioner Blevins personally tested the noise on three to five separate occasions at different times of the night, and found no serious noise issues. (Tr. 8/13/08 at 90.) He stood directly behind the establishment in the alley during these tests. (Tr. 8/13/08 at 105.) There was no roof-top summer garden at Town Hall during this time and thus, it was difficult to conduct sound tests. (Tr. 8/13/08 at 110.) Commissioner Blevins did not have an engineering study from a civil engineer, or an architect or a sound engineer, about the effectiveness of the sound abatement provisions included in the Voluntary Agreement. (Tr. 8/13/08 at 107.)

16. Commissioner Blevins is aware that the residents who live closest to Town Hall are not happy with the Voluntary Agreement that ANC 3B negotiated with the establishment. (Tr. 8/13/08 at 91.) He also indicated that ANC 3B insisted on more restrictions with the establishment than for Bread Soda, and that there were no negative consequences from the outdoor dining at Bread Soda. (Tr. 8/13/08 at 108-109.) Commissioner Blevins voted present rather than affirmative on the Voluntary Agreement because he represents the Single Member District that includes both the establishment and the Protestants, so he decided to remain neutral and vote "present". (Tr. 8/13/08 at 97.) The full ANC was highly supportive of the roof-top summer garden conditioned with the provisions listed in the Voluntary Agreement. (Tr. 8/13/08 at 97, 99-100.)

17. Paul Holder, resides at 1724 Hobart Street, N.W., Washington, D.C. and he is the managing partner for the establishment. (Tr. 8/13/08 at 122-123.) He purchased the establishment in March 2005 and reopened the business in August 2005. (Tr. 8/13/08 at 123.) He has received limited complaints about the operations of Town Hall and when he does receive them, he takes every step he can to address the concerns. (Tr. 8/13/08 at
126.) He described his relationship with the neighbors as good. (Tr. 8/13/08 at 126.) Town Hall caters to varying needs and demographics and is held in high regard by the Washington Post and the Glover Park Gazette. (Tr. 8/13/08 at 128.) Town Hall is a relaxed neighborhood bar and a superb restaurant that uses the services of an executive chef. (Tr. 8/13/08 at 128.)

18. Mr. Holder testified that the establishment has suffered tremendously due to the ease in moratorium restrictions that allowed three new, competing establishments to locate in the neighborhood, two of which have outdoor patios. (Tr. 8/13/08 at 129-130.) Mr. Holder indicated that the establishment has trouble competing in the summer months and that there is a dramatic downturn in business. (Tr. 8/13/08 at 133-134.) Business falls off in summer months and the establishment cannot compete without a roof deck. (Applicant Exhibit No. 5; Tr. 8/13/08 at 130-134.) When the moratorium zone was in place, the establishment enjoyed a certain amount of protectionism and it could manage without the outdoor dining because the business during the winter months carried them through the low months of the summer. (Tr. 8/13/08 at 129-130.)

19. Mr. Holder met with members of the community, attended and presented at ANC meetings and held an open house, in order to address the roof issues. (Tr. 8/13/08 at 135.) He received feedback from those meetings and used the information to ameliorate the concerns raised by the community. (Tr. 8/13/08 at 136.) Mr. Holder indicated that he was agreeable to building the kind of wall the protestants wanted to diminish the impact on Hall Place, N.W. and on other neighbors. (Tr. 8/13/08 at 136, 189.) He had plans drafted by an architect for the construction of a cinder block wall. (Tr. 8/13/08 at 136-137.) He also reduced the original number of dining seats from 40 to 32. (Tr. 8/13/08 at 141.)

20. Mr. Holder testified that the building material would contain sound-absorbing material and that he would place umbrellas over the tables to create a canopy effect to keep the sound down. (Tr. 8/13/08 at 141-143.) Sound absorption treatment will be applied to the undersides of all of the furniture. (Tr. 8/13/08 at 142.) The structure would have an overall U-shape design that would funnel the noise out towards Wisconsin Avenue. (Tr. 8/13/08 at 141-142.) Mr. Holder stated that they would not permit music or other amplification on the roof top deck and that any noise would just be ambient dinner conversation. (Tr. 8/13/08 at 142.) There will not be a bar in the outdoor area, access to the deck will be controlled, and there will only be seated dining on the roof top. (Tr. 8/13/08 at 145.) The outdoor portion of the establishment will close earlier than do other restaurants that have outdoor seating. (Tr. 8/13/08 at 145-146.)

21. Mr. Holder testified that he spoke to over a couple of hundred residents of the neighborhood, and he introduced numerous letters supporting his substantial change application. (Applicant Exhibit 6; Tr. 8/13/08 at 162-163.) He was aware that he when he first opened his business, the residents on Hall Place, N.W. weren't supportive of a roof-top summer garden. (Tr. 8/13/08 at 166-167.) He told the community when he bought the business that he had no plans for a roof-top summer garden, but now that three years has passed, business necessitated the construction. (Tr. 8/13/08 at 168.)

22. Mr. Holder testified that there is free parking for all patrons across the street at the USA Parking lot, which is across Wisconsin Avenue and away from Hall Place. (Tr. 8/13/08 at 176-177.) USA Parking has over one hundred spaces available at night and about 70 spaces available during the day. (Tr. 8/13/08 at 177.) Mr. Holder does not believe that the abutting property owners will have difficulty leasing their property to residential tenants when the roof-top summer garden is in place. (Tr. 8/13/08 at 161.) Mr. Holder told the abutting property owners that he would be willing to rent their residence if the roof-top summer garden affected their ability to rent the property. (Tr. 8/13/08 at 183, 188.)

23. Sharon Willick, is a member of the Protestant Group made up of 15 area residents. (Tr. 8/13/08 at 194.) She and her husband own the residence abutting Town Hall at 2216 Wisconsin Avenue. (Tr. 8/13/08 at 195.) The structure is made up of two houses that share a common wall with storefronts built on to both of them at the basement level. (Tr. 8/13/08 at 195.) Her half of the structure is one house that is rented out to three young women. (Tr. 8/13/08 at 195.) One of the bedroom windows of the rental property is six feet from the proposed roof-top summer garden. (ABRA Ex. No. 1; Tr. 8/13/09 at 29-30.) The abutting property is the same floor design except that it houses the Town Hall restaurant. (Tr. 8/13/08 at 195-196.) Ms. Willick resides in South Carolina but derives rental income from her former residence. (Tr. 8/13/08 at 196.) She was informed by her tenants that if the roof-top summer garden is approved, they will move out. (Tr. 8/13/08 at 197, 199, 233.) If she is not able to rent the property, then she will lose her livelihood as her husband and she depend on that rental income. (Tr. 8/13/08 at 197, 199.) Ms. Willick acknowledged that she is not aware of the value of her property and that because her tenants have a month to month tenancy contract, they may leave at any time, regardless of the presence of the roof-top summer garden. (Tr. 8/13/08 at 183.)

24. Ms. Willick's property has been located next to a restaurant for over 40 years. (Tr. 8/13/08 at 202.) She acknowledged that the property could be used for purposes other than residential tenancies, but that it might take some work to get it to the point where it can be used in a commercial situation. (Tr. 8/13/08 at 224.) She testified that she is opposed to the roof-top summer garden because she wants to maintain her rental income. (Tr. 8/13/08 at 226.) She has not consulted with a real estate agent regarding commercial rents or other value with regard to the abutting property. (Tr. 8/13/08 at 240.)

25. Ms. Willick testified that when the Applicant leased the property at 2218 Wisconsin Avenue in 2005, the owners were told by Melissa Lane, Chair of ANC 3B, that there was no support for a roof-top summer garden at the establishment. (Protestants Exhibit 2, Tr. 8/13/08 at 205.) She understood that the Applicant indicated at an ANC meeting in November of 2005 that there were no plans for a roof-top summer garden. (Tr. 8/13/08 at 206.) Ms. Willick was under the impression that the establishment would not apply for a roof-top summer garden, but she agrees that Mr. Holder never stated that he would never apply for a roof-top summer garden. (Tr. 8/13/08 at 230-231.) The roof-top summer garden had no support originally because of the establishment's location next to a residence and the fact that it was surrounded by a densely populated neighborhood of

townhouses and apartments. (Tr. 8/13/08 at 230.) The circumstances that made a roof-top summer garden untenable in 2005 have not changed. (Tr. 8/13/08 at 230.) She has participated in previous protests and was part of a group that entered into a Voluntary Agreement with Town Hall allowing them to extend their hours. (Tr. 8/13/08 at 231.)

26. Martin Beam, a principal in the acoustical consulting firm of Miller, Beam, and Paganelli, is an acoustical engineer with 20 years of experience. (Tr. 8/13/08 at 244.) Mr. Beam personally visited the site of the roof deck. (Tr. 8/13/08 at 244.) He estimated the noise potential from 32 people having separate conversations outside in a dining area would be roughly 77 to 80 decibels. (Tr. 8/13/08 at 245-246.) The estimate of 77 to 80 decibels is a conservative one because it does not include any other noise, such as from plates being cleared or glasses clinking together, or louder noises such as people laughing. (Tr. 8/13/08 at 246.) Among acoustical engineers, the numbers and process used to estimate noise potential are standardized and widely accepted. (Tr. 8/13/08 at 268, 280-281.) Mr. Beam is familiar with the D.C. noise code and testified that under Section 2700 of the D.C. Municipal Regulations, there is no restriction on unamplified voices. (Tr. 8/13/08 at 247.) He also stated that under Section 2800, businesses can not create sound levels above 60 decibels more than three feet from their property line. (Tr. 8/13/08 at 247.)

28. Mr. Beam testified that umbrellas would have no effect on abating the noise because they have no mask. (Tr. 8/13/08 at 248.) Likewise, soundproof foam on the underside of the patio furniture would have no effect on noise produced by conversations. (Tr. 8/13/08 at 248.) A row of shrubbery would have no effect on the noise level. (Tr. 8/13/08 at 261.) One would have to have about a hundred feet of dense foliage in order to get sound attenuation out of plants and shrubs. (Tr. 8/13/08 at 249.)

29. With regard to the proposed wall, Mr. Beam noted that the theoretical limit of what one would get out of a barrier is ten decibels. (Tr. 8/13/08 at 249.) The noise abatement depends on the height of the source, the height of the receiver, and the height of the barrier, and the distance between each. (Tr. 8/13/08 at 249-250, 272.) When one stands next to a wall, the sound will go over the top and any barrier that doesn't break the line of sight is completely ineffective. (Tr. 8/13/08 at 249-250.) The barrier wall described by Mr. Holder would be six feet high, made of composite board faced with latticework. (Applicant Exhibit No. 1.) Mr. Beam testified that if the wall doesn't block the line of sight from the abutting residence or other nearby residences, it will not reduce the noise to legal levels. (Tr. 8/13/08 at 250.) The bedroom window is not high enough above the summer garden area to block the line of sight from the six foot wall dividing the roof-top, (Protestant Exhibits No. 4, 5.) A higher wall would be more effective, but sound would still travel over it. (Tr. 8/13/08 at 250.)

30. Mr. Beam stated that the U shape design proposed by Mr. Holder to funnel the noise toward Wisconsin Avenue would not be effective. (Tr. 8/13/08 at 251.) Sound is omnidirectional and will continue to reflect and refract around the wall. (Tr. 8/13/08 at 251.) Despite the efforts of the establishment to abate the noise, Mr. Beam doesn't believe there is any way for them to not violate the 60 decibel at three feet in an open air

requirement. (Tr. 8/13/08 at 253-254, 257.) In open air, the sound is going to pass over any barrier that's built and it will reflect off of other walls and return to its source. (Tr. 8/13/08 at 257.)

31. Mr. Beam stated that metal umbrellas with sound absorbent material would absorb the noise and reduce the decibel level. (Tr. 8/13/08 at 260, 270, 278-279.) Sound absorbent material would mitigate the sound bouncing off walls. (Tr. 8/13/08 at 260.) A ten foot wall would reduce the sound by about five decibels. (Tr. 8/13/08 at 271-272.) Hall Place, unlike the bedroom in the abutting property, is well blocked from the sound by the presence of the building itself. (Tr. 8/13/08 at 275.) Mr. Beam testified that short of enclosing the entire roof deck area, there is nothing the Applicant can do that will reduce the level of noise emanating from the proposed roof-top summer garden to a legal level with regard to the abutting residence. (Tr. 8/13/08 at 253, 259, 279.)

32. Martin Dickinson resides at 2209 Hall Place, N.W., Washington, D.C and has lived there since 1983. (Tr. 8/13/08 at 283-284.) He thinks Hall Place, N.W. is the perfect urban residential place to live because it is peaceful, pleasant and close to everything. (Tr. 8/13/08 at 284.) He stated that when he looks out his back window, he can see directly to the area where the roof-top summer garden will be. (Tr. 8/13/08 at 287) He said the alley between his home and W Place serves as an echo chamber when neighbors throw their own private parties. (Tr. 8/13/08 at 288.) The conversation up and down the alley is fairly unbearable. (Tr. 8/13/08 at 288.) His concern is that if Town Hall is granted a roof-top summer garden, it will be the equivalent of loud parties every night of the week. (Tr. 8/13/08 at 288-289.) He testified that there are residents who live in close proximity to the establishment who fear the potential for noise disturbances from the roof-top summer garden because they have experienced how the sound in the alley is magnified and ricochets around in that environment. (Tr. 8/13/08 at 288, 307.)

33. With regard to parking, Mr. Dickinson stated that the traffic in the neighborhood has grown dramatically. (Tr. 8/13/08 at 290.) At night he can hardly ever find a place to park on Hall Place, N.W. or W Place, N.W. (Tr. 8/13/08 at 290.) He stated that there is a lot more foot traffic too. (Tr. 8/13/08 at 290.) Over the last three years the noise has definitely increased as there are more people who are loud while walking to their cars and they make noise when they slam their car doors. (Tr. 8/13/08 at 291.)

34. Mr. Dickinson testified that the neighborhood responded in opposition to the proposed roof-top summer garden by filing a protest. (Tr. 8/13/08 at 291-292.) The group is made up of 15 members, who represent anywhere from 36 to 38 households. (Tr. 8/13/08 at 292.) The members are owners of the abutting property and homeowners of properties located closest to the establishment. (Tr. 8/13/08 at 292.) They are all located on Hall Place, N.W. or W Place, N.W. (Tr. 8/13/08 at 292.) Mr. Dickinson believes that there is much broader support for the protest due to the speeches given by members of the GPCA. (Tr. 8/13/08 at 292.)

35. Mr. Dickinson stated that he is familiar with the Voluntary Agreement that ANC 3B entered into with Town Hall. (Tr. 8/13/08 at 292.) He and other residents asked ANC 3B

not to sign the Voluntary Agreement before consulting a sound expert to ensure that whatever sound abatement measures the voluntary agreement required would be effective in reducing the noise. (Tr. 8/13/08 at 293-294.) Mr. Dickinson does not agree with the Voluntary Agreement and he is angry that the ANC disregarded the residents' request and signed it anyway. (Tr. 8/13/08 at 294.)

## CONCLUSIONS OF LAW

36. Pursuant to D.C. Official Code § 25-313(a) (2001), an Applicant must demonstrate to the Board's satisfaction that the establishment for which a liquor license is sought is appropriate for the neighborhood in which it is located. Having considered the evidence and testimony upon which this determination must be made, the Board concludes that the Applicant has demonstrated that the granting of Substantial Change application for a roof-top summer garden for 32 patrons with the conditions imposed by the Voluntary Agreement, would be appropriate for the area in which the establishment is located.

37. The Board recognizes that pursuant to D.C. Official Code § 1-309.10(d) and D.C. Official Code § 25-609, an ANC's properly adopted written recommendations are entitled to great weight from the Board. See Foggy Bottom Ass'n v. District of Columbia ABC Bd., 445 A.2d 643 (D.C. 1982). In this case, ANC 3B Commissioner Alan Blevins testified on behalf of the full ANC, indicating its support of Town Hall's application for a summer garden. He stated that ANC 3B worked very hard to address the concerns of the neighboring residents before entering into a Voluntary Agreement with Town Hall. The roof-top summer garden will be limited to 32 seats and there will be no alcoholic beverage service on the roof-top summer garden. The position of ANC 3B is entitled to great weight in this case. The Board took into account the position of ANC 3B and the execution of the Voluntary Agreement in granting the Applicant's request to have a roof-top summer garden.

38. Pursuant to D.C. Official Code § 25-313(b)(2) (2001) and 23 DCMR § 400.1(a) (2004), the Board must determine under the appropriateness standard whether permitting the Applicant to substantially change its license to permit the operation of a roof-top summer garden for 32 patrons will have an adverse effect on the peace, order, and quiet of the neighborhood. The Board did not find based upon the testimony of Investigator Corrales, ANC 3B Commissioner Blevins and Ms. Lacoste that the granting of a roof-top summer garden would adversely affect the peace, order, and quiet of the neighborhood.

39. For example, Investigator Corrales' visits to the establishment did not reveal any significant problems with peace, order, and quiet that were attributable to the establishment. Specifically, she indicated that during her investigative visits, the establishment was clean and orderly. At no time did she observe any trash problems associated with the establishment. Investigator Corrales also indicated that of her 27 monitoring visits, noisy patrons were heard exiting the establishment on only three occasions. The testimony of Ms. Lacoste also indicated that the owners were very good operators and that the establishment does everything it can to mitigate the concerns of the neighboring community.

40. The Board found credible the testimony of Commissioner Blevins that there are five other establishments in the neighborhood with a summer garden and that they have not caused any problems regarding the peace, order and quiet of the neighborhood. Additionally, Commissioner Blevins indicated that the terms in the Voluntary Agreement with Town Hall are much more restrictive than the terms in the other establishments' Voluntary Agreements such as Bread Soda. He added that there have been no significant problems with Bread Soda's operation of its summer garden.

41. The testimony of the Protestants' witnesses did reveal a concern regarding the noise levels emitting from the roof-top deck out to the abutting property and to the neighborhood at large. In particular, Sharon Willick owns the abutting property which shares the same roof as Town Hall. She testified that the proximity of the proposed roof-top summer garden would interfere with the peace, order and quiet of her tenants and that she risked the ability to rent the property once the roof-top summer garden is in operation. Additionally, the Board took into consideration the testimony of protest witness, Mike Beam, the acoustical engineer who had concerns about the decibel level of 32 patrons have dinner conversations in an open air atmosphere. He did state that metal umbrellas and sound absorbent material would help to mitigate the sound bouncing off of walls and that residents on Hall Place, N.W. and W Street, N.W. would be blocked from sound by the presence of the building itself.

42. The Board also took into account the testimony of Town Hall owner, Paul Holder, who stated that he was agreeable to meeting the demands of the protestants to construct the type of wall they wanted to separate the two properties on the roof-top. He also indicated that all building materials would be sound-proof, that umbrellas would be employed to create a canopy effect and that sound-proofing material would be applied to the underside of the summer garden furniture. Additionally, the summer garden would be landscaped with shrubs and plants to aid in the suppression of noise and to beautify the roof.

43. The Board recognizes that not all sound will be abated but it believes that the steps Mr. Holder outlined in his construction plans coupled with the conditions in the Voluntary Agreement regarding the prohibition of music, entertainment and amplified voices as well as the prohibition of alcoholic beverage service on the roof-top will help to significantly reduce the noise levels. The efforts offered by the Applicant to accommodate the area residents clearly demonstrate to the Board that Town Hall is willing to make concessions to address the residents' concerns. As Commissioner Blevins testified, Town Hall is very receptive to the community and it works with area residents to address their complaints.

44. Pursuant to D.C. Official Code § 25-313(b) (3) (2001) and 23 DCMR § 400.1(b) (2004), the Board must determine whether the granting of the Substantial Change Application will have an adverse effect on residential parking needs and vehicular and pedestrian safety. The Board found credible the testimony of the ABRA Investigator Ileana Corrales who indicated that public parking is not an issue on Wisconsin Avenue,

N.W. Moreover, the Board also finds that the availability of two parking garages in the area and the offer of the establishment to validate the parking, helped address the concerns of the residents that parking was very limited during evening and night time hours. Lastly, Investigator Corrales stated that she observed patrons walk or take public transportation to the Applicant's establishment. As such, the Board finds that the Applicant's operation of a roof-top summer garden will not have an adverse impact on parking.

45. The Board finds no evidence based upon the record as a whole, that the Applicant's Substantial Change Application will have an adverse impact on real property values. This was not a protest issue raised by the Protestants.

# ORDER

Therefore, it is hereby **ORDERED** on this 11th day of March 2009 that the Application filed by Five Glovers, t/a Town Hall, (Applicant) to expand its premises to include a roof top summer garden with seating for thirty-two (32) patrons, located at premises 2218 Wisconsin Avenue, N.W., Washington, D.C., be and the same is hereby **GRANTED**.

It is **FURTHER ORDERED** that the Voluntary Agreement entered into by ANC 3B and Five Glovers, t/a Town Hall on May 30, 2008, be and the same is hereby **APPROVED** with the following modifications:

- 1. Section 11.3.2 shall be amended to provide that the construction of the cinder block wall will be built in such a manner as to mitigate the noise so that it cannot be heard above a conversational level within adjoining residential premises when windows and doors are closed; and
- 2. The wall shall be constructed to a height sufficient to block the line of sight from the bedroom window of 2216 Wisconsin Avenue N.W. that overlooks the shared roof-top.

District of Columbia Alcoholic Beverage Control Board

Peter B. Feather, Chairperson Mital M. Gandhi, Member Nick Alberti, Member 

Ponald Brooks, Member

Herman Jones, Member

Pursuant to 23 DCMR § 1719.1 (April 2004), any party adversely affected may file a Motion for Reconsideration of this decision within ten (10) days of service of this Order with the Alcoholic Beverage Regulation Administration, 941 North Capitol Street, N.E., Suite 7200, Washington, D.C. 20002.

Also, pursuant to section 11 of the District of Columbia Administrative Procedure Act, Pub. L. 90-614, 82 Stat. 1209, D.C. Official Code § 2-510 (2001), and Rule 15 of the District of Columbia Court of Appeals, any party adversely affected has the right to appeal this Order by filing a petition for review, within thirty (30) days of the date of service of this Order, with the District of Columbia Court of Appeals, 500 Indiana Avenue, N.W., Washington, D.C. 20001. However, the timely filing of a Motion for Reconsideration pursuant to 23 DCMR § 1719.1 (April 2004) stays the time for filing a petition for review in the District of Columbia Court of Appeals until the Board rules on the motion. <u>See</u> D.C. App. Rule 15(b).

# THE DISTRICT OF COLUMBIA ALCOHOLIC BEVERAGE CONTROL BOARD

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In the Matter of:	.)		
	)		
Five Glovers, LLC	· )		
t/a Town Hall	)		
Application for a Retailer's Class CR	Ś		
License – Substantial Change	)		
at premises	Ś	Case no.:	60987-06/01
2218 Wisconsin Avenue, N.W.	)	License no.:	72640
Washington, D.C.		Order no.:	2006-018
÷ .	- ( ·		

Five Glovers, LLC, Applicant

Jarrett Ferrier, on behalf of the Glover Park Citizens Association, The DeVol Funeral Home, Inc., Sharon Willick, William Strydesky, Joseph Alfenito, Pamela Gatz, Jacqueline Blumental, Marcia A. Johnston, Herbert Menegus, Catherine Batza, J. Terry Wingfield, Jr., Raymond and Sherry Kaskey, Louis and Ruth Kahn, Joan Sapienza, Thomas Shea, Dana and Milton Grossman, Gay Truscott, and William L. Miller, Protestants

**BEFORE:** Charles A. Burger, Chairperson Vera M. Abbott, Member Judy A. Moy, Member Audrey E. Thompson, Member Peter B. Feather, Member Albert G. Lauber, Member Eartha Isaac, Member

## **ORDER ON VOLUNTARY AGREEMENT AND WITHDRAWN PROTEST**

The substantial change application for a Retailer's Class "CR" License to change its hours of operation *from* Sunday through Saturday, 11:00 a.m. to 11:30 p.m., *to* Sunday through Thursday, 11:00 a.m. to 2:00 a.m., and Friday and Saturday, 11:00 a.m. to 3:00 a.m., and to change its hours of alcoholic beverage service *from* Sunday through Saturday, 11:00 a.m. to 11:30 p.m., *to* Sunday through Thursday, 11:00 a.m. to 2:00 a.m., and Friday and Saturday, 11:00 a.m. to 3:00 a.m., having been protested, came before the Board on November 30, 2005, in accordance with D.C. Official Code § 25-601 (2001). Jarrett Ferrier, on behalf of the Glover Park Citizens Association, The DeVol Funeral Home, Inc., Sharon Willick, William Strydesky, Joseph Alfenito, Pamela Gatz, Jacqueline Blumental, Marcia A. Johnston, Herbert Menegus, Catherine Batza, J. Terry Wingfield, Jr., Raymond and Sherry Kaskey, Louis and Ruth Kahn, Joan Sapienza,

# Five Glovers, LLC t/a Town Hall Case no. 60987-06/013P License no. 72640 Page two

Thomas Shea, Dana and Milton Grossman, Gay Truscott, and William L. Miller, filed timely oppositions by letter.

The official records of the Board reflect that the parties have reached an agreement that has been reduced to writing and has been properly executed and filed with the Board. Pursuant to the agreement, dated February 20, 2006, the Protestants have agreed to withdraw their protests, provided, however, the Board's approval of the pending application is conditioned upon the licensee's continuing compliance with the terms of the agreement.

Accordingly, it is this 8<sup>th</sup> day of March 2006, **ORDERED** that:

1. The protests of Jarrett Ferrier, on behalf of the Glover Park Citizens Association, The DeVol Funeral Home, Inc., Sharon Willick, William Strydesky, Joseph Alfenito, Pamela Gatz, Jacqueline Blumental, Marcia A. Johnston, Herbert Menegus, Catherine Batza, J. Terry Wingfield, Jr., Raymond and Sherry Kaskey, Louis and Ruth Kahn, Joan Sapienza, Thomas Shea, Dana and Milton Grossman, Gay Truscott, and William L. Miller, are **WITHDRAWN**;

2. The substantial change application of Five Glovers, LLC, t/a Town Hall, for an extension of the hours of operation and the hours of alcoholic beverage service of the Retailer's Class "CR" License at 2218 Wisconsin Avenue, N.W., Washington, D.C., is **GRANTED**;

3. The above-referenced agreement is **INCORPORATED** as part of this Order; and

4. Copies of this Order shall be sent to the Protestants and the Applicant.

Five Glovers, LLC t/a Town Hall Case no. 60987-06/013P License no. 72640 Page three

> District of Columbia Alcoholic Beverage Control Board

Charles A. Burger, Chairperson

Vera M. Abbott, Member

9 Member Audrey E. Thompson Membe

Peter B. Feather, Member

Albert G. Lauber, Member

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Eartha Isaac, Member

Pursuant to 23 DCMR § 1719.1 (April 2004), any party adversely affected may file a Motion for Reconsideration of this decision within ten (10) days of service of this Order with the Alcoholic Beverage Regulation Administration, 941 North Capitol Street, N.E., Suite 7200, Washington, D.C. 20002.

Andrew J. Kline (DC & MD) akline@klinelawdc.com

Scott H. Rome (DC & MD) srome@klinelawdc.com Bryan K. Short (VA)

bshort@klinelawdc.com LaQuan S. Partee, Legal Assistant Lpartee@klinelawdc.com LAW OFFICES

Andrew J. Kline

1225 NINETEENTH STREET, N.W. SUITE 320 WASHINGTON, D.C. 20036 (202) 686-7600 FAX (202) 293-3130



## VIA HAND DELIVERY

Alcoholic Beverage Control Board c/o Tiwana Clarke, Esq. 941 North Capitol Street, NE 7th Floor Washington, DC 20002

> RE: Five Clovers, LLC t/a Town Hall 2218 Wisconsin Avenue, NW License No. 722640 Substantial Change Voluntary Agreement

Dear Members of the Board:

Please be advised that the parties have reached a resolution in the above-captioned matter. A fully executed Voluntary Agreement is enclosed. Please dismiss the protests and direct the staff to process the substantial change on the liquor license.

If you have any questions regarding the foregoing or the enclosed, please do not hesitate to contact me.

Very truly yours, Andrew J. Kline

February 28, 2006

AJK/jrj

Enclosure

cc: Fred Moosally, General Counsel, ABRA Douglas Fierberg, Esq. Milton Grossman, Esq. Paul C. Holder (all via e-mail)

#### VOLUNTARY AGREEMENT

THIS VOLUNTARY AGREEMENT (the "Agreement") made this <u>26</u><sup>44</sup> day of <u>*Pelpraag*</u>, 2006, by and between Five Glovers, LLC t/a Town Hall ("Applicant") and Glover Park Citizens Association, Milton Grossman, Dana Grossman, The DeVol Funeral Home, Inc., Joseph Alfenito, Pamela Gatz, Joan Sapienza, Thomas Shea, Jacqueline Blumenthal, Gay Truscott, William L. Miller, Sharon Willick, William Strydesky, Marcia Johnston, Herbert Menegus, Catherine Batza, J. Terry Wingfield, Jr., Ramond Kaskey, Sherry Kaskey, Louis Kahn, Ruth Kahn (hereinafter collectively referred to as "Protestants")

### RECITALS

WHEREAS, Town Hall has applied for a substantial change to its alcoholic beverage Retailer's License Class CR (the "License") for premises located at 2218 Wisconsin Avenue, NW, Washington, DC (the "Premises") for the extension of its hours of operation;

WHEREAS, Protestants have filed a protest against approval of the substantial change;

WHEREAS, the parties have discussed the concerns of the Protestants, and have reached an understanding related to the operation of the establishment; and

WHEREAS, the parties have agreed to enter into this Agreement and request the Board to approve of the issuance of the License, conditioned upon Applicant's compliance with the terms and conditions of this written agreement.

NOW, THEREFORE, in consideration of the recitals set forth above, the mutual covenants and conditions hereinafter set forth, and other good and valuable consideration,

the receipt and sufficiency of which are hereby acknowledged, the parties agree as follows

1. <u>Recitals Incorporated</u>. The recitals set forth above are incorporated herein by reference.

2. <u>Entertainment</u>. Applicant shall not have a disc jockey, but may offer music in the form of recorded music through the upload of MP3's during all hours of operation. Applicant shall not offer live music or other live entertainment in its Premises. Applicant shall not provide a dance floor for dancing by its patrons nor other facilities for dancing.

3. Noise. Applicant acknowledges familiarity with and will comply with the noise-control provisions of District of Columbia law and regulations, including The DC Noise Control Act of 1977 (Public Law 2-53), as amended. The Applicant agrees to abide by all Alcoholic Beverage Control regulations, as amended. The doors and windows of the premises will be kept closed at all times during business hours when music is being played, or a sound amplification device is being employed in the premises, except when persons are in the act of using the door for ingress to or egress from the premises. Music and vibration from the establishment shall not be audible or felt in any neighboring residential premises or in the DeVol Funeral Home during its hours of operation.

4. <u>Parking</u>. Applicant shall provide complimentary or discounted parking for its patrons at a lot or lots within reasonable proximity of the Premises. Applicant shall publicize the availability of complimentary or discounted parking in all advertising.

5. <u>Occupancy</u>. Applicant shall not exceed the occupancy provided for in its certificate of occupancy.

6. <u>Signage</u>. Applicant shall post signage near its front main entrance in the interior of the Premises reminding its patrons to be considerate of its residential neighbors when exiting the Premises and returning to their vehicles.

7. <u>"Cover Charges"/Entrance Fees</u>. Applicant shall not charge for entrance to its establishment unless such fee is associated with a special event or fundraising event.

8. <u>Deliveries</u>. Applicant shall have beer deliveries only once per week per distributor. Applicant shall have keg and liquor deliveries no more than two (2) days per week. Food deliveries may occur on a daily basis.

9. Loitering, Trash Removal, and Outside Maintenance.

9.1 Applicant shall on a daily basis clean its abutting alleyway and the public sidewalk in front of its establishment and the immediate neighboring properties to its north and south to at least 18 inches outward from the curb so that these areas are reasonably free of trash, snow, and ice.

9.2 Applicant shall make reasonable and lawful efforts to prevent or disperse loitering or any other source of noise or disturbance in the areas in front of the premises during business hours and at closing, and to cause patrons to leave those areas at closing.

9.3 Applicant shall not serve alcoholic beverages in paper or plastic cups. Applicant shall prohibit patrons from leaving the Premises with alcoholic beverages. Applicant shall maintain regular trash garbage removal service, regularly

remove trash from trash area, and see that the trash area remains clean. Applicant shall maintain its contact with Ecolab Pest Control (or similar provider) and regularly treat the Premises, abutting alley, and trash facilities for rodent and pest infestation.

9.4 Applicant shall deposit trash and garbage only in rodentproof dumpster covers fit properly and remain fully closed except when trash or garbage is being added or removed.

9.5 Applicant shall not dispose of glass bottles or other glass refuse outside the premises after midnight or before 8:00 a.m.

10. Hours of Operation.

The hours of operation shall be:

Sunday - Thursday, 10 am to 1:00 a.m.

Friday and Saturday, 10 am to 2 a.m.

Last call for alcohol will be 15 minutes before closing.

11. <u>Notices</u>. In the event of a violation of the provisions of this

Voluntary Agreement, Applicant shall be notified in writing of such violation. Any notices required to be made under this Agreement shall be in writing and mailed by certified mail, return receipt requested, postage prepaid, or hand delivered, to the other parties to this Agreement. Notice is deemed to be received upon mailing. Notice is to be given as follows:

If to Applicant:

Five Glovers, LLC t/a Town Hall 2218 Wisconsin Avenue, NW Washington, DC 20007

With a copy to:

Andrew J. Kline, Esquire 1225 Nineteenth Street, NW Suite 320 Washington, DC 20036

If to Protestants:

Glover Park Citizens Association P.O. Box 32268 Washington, DC 20007

With a Copy to:

Douglas Fierberg, Esq. Bode & Grenier LLP 1150 Connecticut Avenue, NW 9th Floor Washington, DC 20036

Applicant may change the notice addresses listed above by written notice to the signatories hereto at the addresses listed below their signatures. Failure to give notice shall not constitute waiver or acquiescence to the violation, but notice shall be a prerequisite to the filing of a complaint with the Alcoholic Beverage Control Board.

12. <u>Withdrawal of Protest</u>. In consideration of the

Applicant's agreement to the provisions of the Voluntary Agreement, the Protestants support the approval of Applicant's amendment to License as sought by the request for approval of substantial change as amended herein, and hereby withdraw their protests to

the substantial change, and join with the Applicant in requesting that the amended License be issued forthwith in accordance with the Board's normal procedures.

13. Entire Agreement. This Agreement sets forth the entire understanding of the parties hereto with respect to the subject matter herein and they shall not be changed or terminated orally. There are no other warranties or representations made or relied upon by any of the parties to this matter other than those expressly set forth in said Agreement. This Agreement shall be construed in accordance with the laws of the District of Columbia

14. <u>Counterparts</u>. This Agreement may be executed simultaneously in two or more counterparts, each of which shall be deemed an original, but all of which together shall constitute one and the same instrument.

15. Successors and Partial Invalidity. This Agreement shall be binding upon and inure to the benefit of the parties hereto and their respective successors and assigns. In the event any part of this Agreement should be determined by a court of competent jurisdiction to be invalid or unenforceable, the validity of the rest of the Agreement shall not be affected and the rights and obligations of the parties shall be construed and enforced as if this Agreement did not contain the particular part held to be invalid or unenforceable.

IN WITNESS WHEREOF, the parties have executed this Agreement as of the day and year stated below:

APPLICANT:

Five Clovers, LLC t/a Town Hall

By:

Paul Holder, Managing Member

Date Signed: 2/16/06

**PROTESTANTS:** 

Glover Park Citizens Association

By:\_\_\_\_\_

Print	Name:	
Date	Signed:	

Milton Grossman
Date Signed:

Dana Grossn	nan
Date Signed:	

Jim Devol Date Signed: \_\_\_\_\_

Joseph Alfenito Date Signed: \_\_\_\_\_

Pamela Gatz
Date Signed:

IN WITNESS WHEREOF, the parties have executed this Agreement as of the day and year stated below:

APPLICANT:

Five Glovers, LLC t/a Town Hall

By:

Paul Holder, Managing Member

Date Signed:

**PROTESTANTS:** 

Glover Park Citizens Association

sterner By: /

Print Name: JARCETT K FERRIER Date Signed: 2/19/06

met - Dron

Milton Grossman 2122106 Date Signed:

Dana Grossman

Date Signed: \_\_\_\_2 / 2 2 / 06

The DeVol Funeral Home, Inc.

By:

Print Name:

Date Signed:

Joseph Alfenito 2/25/2066 Date Signed:

Pamela Gatz 106 Date Signed:

Joan Sapienza Jagen Date Signed: NAC. 7-26.00 Thomas Shea 2.25-66 Date Signed: all ent Jacqueline Blumenthal Date Signed: 106 a 18 Gay Truspott Date Signed: 22 06 William L. Miller Date Signed: \_ 2/22/06 Sharon Wrende min Sharon Willick 22106 Date Signed: william Stridesk 2 cm William Strydesky Date Signed: Yanda 11 ANI Marcia Johnston Date Signed: UC Herbert Menegus Date Signed: Catherine Batza 2/18/06 Date Signed:

J. Terry Wingfield, Jr. Date Signed: 2/19/06 Ramond Kaskey \_\_\_\_\_ Date Signed: \_\_\_\_\_\_ 19 06 and the Sherry Kaskey 06 Date Signed: 12 Cours Ka Louis Kahn Date Signed: \_\_\_\_\_8-06

Ruth Kahn Date Signed: 2/18/06

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## VOLUNTARY AGREEMENT

This is an agreement between 1) Dee Chai Development Corporation, holder of a Class CR alcoholic beverage license for Xing Kuba Restaurant, 2218 Wisconsin Avenue, N.W. ("the Restaurant") and 2) Sharon Willick and William Strydesky, 2216 Wisconsin Avenue, N.W. ("Neighbors").

The Restaurant and Neighbors wish amicably to resolve the issues which are presently before the Alcoholic Beverage Control Board ("the Board") upon the Restaurant's application for an amendment of its Class CR License. It is therefore agreed between the Restaurant and Neighbors that:

1. Upon the Board's acceptance of this Agreement, Neighbors will withdraw their pending protest and not oppose the Board's granting of the pending application for license amendment.

2. The Restaurant will promptly engage a competent licensed building contractor and arrange for the installation of a soundabsorbing wall on the second floor of the Restaurant along the entire length of the common wall between the Restaurant and Neighbor's residence. This sound-absorbing wall will be constructed in substantial conformity with the design drawing included in the July 1, 1995, Report of Acoustical Design Collaborative, Ltd. ("ADC") Construction of the sound-absorbing wall will be completed on or before December 31, 1995.

The Restaurant will not place any speaker or any other 3. sound-emitting device on or immediately adjacent to the soundabsorbing wall. The Restaurant will not operate any speaker or

sound-emiting device at a sound level higher than that utilized by ADS in its testing pursuant to Paragraph 4 <u>infra</u>.

4. Upon completion of the sound-absorbing wall, the Restaurant will arrange for ADC to conduct such tests as it determines to be needed to ascertain whether the design objectives indicated in the July 1, 1995, Report have been met. Neighbors will grant ADC reasonable access to their residence to facilitate ADC's sound measurements. If ADC determines that the design objectives have not been met, the Restaurant will arrange for appropriate modifications promptly to be made.

Hereby agreed to by:

Dee Chai Development Company T/A Xing Kuba Restaurant by:

Sharon Willick William Strydesky, Protestants by:

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Milton J. Grossman Their Attorney

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