## DISTRICT OF COLUMBIA <br> + + + + +

ALCOHOLIC BEVERAGE CONTROL BOARD

# IN THE MATTER OF: 

Empire, LLC,
t/a Empire Lounge
1909 9th Street NW
Fact Finding
License \#110702
: Hearing
Retailer CT - ANC 1B
Case \#21-251-00016
(Chief of Police Hearing
Request, June 21, 2021)
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> Wednesday
> August 11, 2021

The Alcoholic Beverage Control Board met via WebEx videoconference, Chairperson Donovan W. Anderson presiding.

## PRESENT:

DONOVAN W. ANDERSON, Chairperson
BOBBY CATO, JR., Member
RAFI ALIYA CROCKETT, Member
EDWARD S. GRANDIS, Member
JENI HANSEN, Member
JAMES SHORT, JR., Member

## ALSO PRESENT:

SIMONE ANDREWS, DC ABRA Staff
RICHARD BIANCO, Licensee's Counsel
JOHN FIORENTINE, DC ABRA Supervisory
Investigator
DESSALEGN NIGUSSIE, Licensee
P-R-O-C-E-E-D-I-N-G-S


CHAIRPERSON ANDERSON: All right. The next case on our calendar is Case Number 21-251-00016, Empire Lounge, License Number 110702.

Ms. Andrews, can you please elevate the rights of the parties in this case. We should have the owner, the owner's representative, Mr. Bianco, and I believe that's the Supervisory Investigator, John Fiorentine, I believe, are the parties that I'm aware of who are participating in this hearing.

MS. ANDREWS: Sure, stand by.
Mr. Nigussie, your rights have been elevated. Investigator Fiorentine, your rights have been elevated, Mr. Bianco, your rights have been elevated. That's all I have, Mr. Chair.

CHAIRPERSON ANDERSON: Thank you, Ms. Andrews.

Mr. Bianco, is there anyone else that you're expecting to participate, anyone here?

MR. BIANCO: There is not, Mr.
Anderson. So it's just going to be myself and the owner of the establishment, Mr. Nigussie, who
is present with us.
CHAIRPERSON ANDERSON: All right, thank you. All right, Mr. Bianco, can you please identify yourself for the record and please spell or state your name, please?

MR. BIANCO: Sure. My name is Richard Bianco, last name is spelled B-I-A-N-C-O. I am Counsel for the Licensee.

CHAIRPERSON ANDERSON: And Mr. Nigussie, can you please spell and state your name for the record, please?

MR. NIGUSSIE: Yes. My name is Dessalegn Nigussie. Last name is spelled as N-I-G-U-S-S-I-E. I'm the owner of Empire Lounge.

CHAIRPERSON ANDERSON: And how do you spell your first name, sir?

MR. NIGUSSIE: I'm sorry, D-E-S-S-A-L-E-G-N.

CHAIRPERSON ANDERSON: Thank you, sir. And Mr. Fiorentine, can you please spell your name, state and spell your name for the record, please?

MR. FIORENTINE: Yes, hello, John Fiorentine, J-O-H-N F-I-O-R-E-N-T-I-N-E.

CHAIRPERSON ANDERSON: Thank you, Mr.

Fiorentine. And what's your relationship to ABRA, sir, please?

MR. FIORENTINE: I am a supervisory investigator.

CHAIRPERSON ANDERSON: All right, thank you.

All right, the purpose of this hearing is that we received a letter from the Chief of Police on June 21st, 2021, requesting a fact finding hearing regarding an incident that took place on June 20th, 2021. And so that is the purpose that we're here today.

As you are aware, Mr. Bianco, that this is a fact finding hearing. The Board is just gathering information regarding the incident and whether or not the Board will take any further action regarding this incident.

As you are aware, the Board cannot order the establishment to take any specific action. The establishment can volunteer to take action. If it seems appropriate, the Board members might ask. However, that's basically where we are. So I just want to state, as you are aware, where we are.

So what I will do is that I'll have
the Investigator, Mr. Fiorentine, he will give an overview. And then you are able to respond on behalf of your client.

So I'll start with Mr. Fiorentine.
Can you just let us know how you became familiar with this establishment, and what is it that you did, and what did you find out, sir, okay?

MR. FIORENTINE: Yes, sir. So on Sunday, June 20th, at approximately 4:00 a.m., I received a notification from the Metropolitan Police Department on the ABRA hotline that an assault with deadly weapon, gun, had transpired in front of Empire Lounge located at 1909 9th Street NW.

At approximately 4:30 a.m., I arrived on scene where I met with officers and detectives of the Metropolitan Police Department who provided me with an overview of what had transpired. I conducted staff interviews and reviewed security camera footage.

In short, at approximately 3:37 a.m. a male suspect fired a single round and struck a male victim outside the establishment. The male suspect fled the location, and the male victim crossed the street where he sought assistance
from nearby Metropolitan Police officers.
Neither the victim nor the suspect had entered the establishment and, of note, the weekend in question was a holiday extension weekend for Juneteenth.

Following the investigation, a check of ABRA records indicated the establishment does have a settlement agreement but does not have a security plan. And the establishment cooperated with both the Metropolitan Police Department and the ABRA investigation. And it was my understanding that the Metropolitan Police Department has identified the suspect.

CHAIRPERSON ANDERSON: Oh, Mr. Fiorentine - ah, Mr. Nigussie, are you the driver or are you a passenger, sir?

MR. NIGUSSIE: I am the passenger, sir, I'm sorry.

CHAIRPERSON ANDERSON: All right, go ahead. Okay, is that the extent of your investigation, sir?

MR. FIORENTINE: Yes, sir.
CHAIRPERSON ANDERSON: Let me ask you a quick question. Has it been determined whether or not these two individuals, were they in this
establishment?
MR. FIORENTINE: Negative, sir. The suspect attempted to enter the establishment but decided to turn around and engage in a verbal altercation that did not involve the suspect. While engaged in that conversation, the suspect then took action against the victim. And I have the security camera footage that might perhaps provide more clarity than my words.

CHAIRPERSON ANDERSON: Yeah, do you want to show us, are you able to show us the footage?

MR. FIORENTINE: I am, if Ms. Andrews would do the permissions to share.

CHAIRPERSON ANDERSON: Ms. Andrews, can you please give Mr. Fiorentine the ability to share his screen, please?

MS. ANDREWS: Sure, stand by.
Okay, Mr. Fiorentine, you can share your screen now.

MR. FIORENTINE: So the security camera video starts at 3:37 a.m. The establishment is located in the lower right-hand corner. This is the east side of the street with U Street located to the upper right-hand corner,
and we're looking out onto 9th Street NW. CHAIRPERSON ANDERSON: Okay. (Pause.)

MR. FIORENTINE: And that concludes the video.

CHAIRPERSON ANDERSON: Actually, Mr. Fiorentine?

MR. FIORENTINE: Yes?
CHAIRPERSON ANDERSON: What time was this?

MR. FIORENTINE: This was at 3:37 in the morning. The video starts at 3:37 and the shooting transpired at roughly 3:40.

CHAIRPERSON ANDERSON: And I know this is the extended hours, so how long could this establishment sell and serve? When were the operating hours for this day?

MR. FIORENTINE: They could sell and serve alcohol until 4:00 a.m. But they could operate for 24 hours.

CHAIRPERSON ANDERSON: Okay. All right, you can close your screen, sir. Thanks. Yeah, you can - all right, thanks.

And did the establishment cooperate with your investigation?

MR. FIORENTINE: The establishment did. Staff of the establishment remained on scene. They did not contaminate the crime scene. The crime scene was preserved. They provided video footage to both the Metropolitan Police Department and to myself.

CHAIRPERSON ANDERSON: All right, thank you. I know that in this particular case it appears that the victim was trying to enter the establishment, but he was never allowed in. Do you know if this individual was, at any point, inside the establishment? Do you know, prior to this incident?

MR. FIORENTINE: Based on my investigation, he had not entered the establishment that night.

CHAIRPERSON ANDERSON: Okay. Thank you.

MR. FIORENTINE: Yes.
CHAIRPERSON ANDERSON: Are there any questions by any other Board members of the Investigator?

MEMBER GRANDIS: Mr. Chairman?
CHAIRPERSON ANDERSON: Yes, Mr.
Grandis?

MEMBER GRANDIS: This has already been stated, but just for my clarification, the footage, nor information that the Inspector was able to gather, indicated that either the assailant or the victim had been in that venue? Is that correct?

MR. FIORENTINE: Mr. Grandis, that is correct. The suspect, it is believed, arrived in a vehicle. The female who points to the victim was off to stage left, out of screen. He arrived in the vehicle. The female pointed that individual out.

The Metropolitan Police Department investigation indicated that there was some sort of a dialogue between that female and the victim and that, once the male companion of that female arrived on scene, she pointed him out. He was not a party to that original verbal altercation, and he entered, confronted the victim, and then shot him once.

MEMBER GRANDIS: So then the woman who was out of the screen

MR. FIORENTINE: Yes?
MEMBER GRANDIS: -- had she been a guest or a customer in that venue as far as -

MR. FIORENTINE: Based on my investigation, no.

MEMBER GRANDIS: Thank you.
CHAIRPERSON ANDERSON: All right, any other questions by any of the Board members? Mr. Bianco, any questions of the Investigator?

MR. BIANCO: No questions for me.
CHAIRPERSON ANDERSON: Mr. Bianco, just, you or the owner can tell me. So what were your operating hours that day?

MR. BIANCO: So my client was operating until 4:00 a.m. Although they had the right to serve up until 4:00 a.m., they had actually already had the last call at 3:30, although they would typically, and did in this instance, continue to admit people to come in and pick up their friend or dance right up until the last moments that they're allowed to be open.

So they weren't serving at this point. And I believe that was substantiated by Mr. Fiorentine when he did his walkthrough and by MPD when they did their walkthrough. Based on the report, and as far as $I$ can tell from speaking with my Client, the police arrived on the scene
within seconds as they were already stationed on 9th Street. And my Client fully cooperated in all respects with both MPD and ABRA. CHAIRPERSON ANDERSON: All right, Mr. Bianco. You know, it's never my job to ask any Licensee about their business practice. However, the establishment closes at 4 o'clock. That's their representation.

MR. BIANCO: Correct.
CHAIRPERSON ANDERSON: And the video
was 3:37. And it appears that there is a significant amount of people who are attempting to go into the establishment at 3:37. Is there a cover charge to get in the establishment?

MR. BIANCO: That I'm not sure about Dessalegn, are able to say if there's a cover charge at that point?

MR. NIGUSSIE: Yeah. Well, we don't charge cover charge, like, for an hour up to the closing, but we -

CHAIRPERSON ANDERSON: Okay. I can't hear you, sir. You don't charge a cover charge what?

MR. NIGUSSIE: No, we have a cover charge license. But we don't charge cover
charge, like, after 2 o'clock to the closing. CHAIRPERSON ANDERSON: So you don't charge. So when did you stop charging folks on this date? What time did you stop?

MR. NIGUSSIE: About 3:00 a.m.
CHAIRPERSON ANDERSON: I'm sorry?
MR. NIGUSSIE: At 3:00 a.m.
CHAIRPERSON ANDERSON: 3:00 a.m., so you stopped your cover charge at 3:00 a.m. But I'm just asking a question, sir. Why is it that at 3:37 that there is a line of people trying to get into your establishment?

As you've stated, and our
investigators have also stated, there was no service after 3:30. At least we can't prove that there was any service after 3:30, but you already had the last call. So why is it that you have a whole bunch of people still trying to get into the establishment when you've already called last call, and you're going to close at 4:00 a.m.? I mean, is this a good practice?

MR. NIGUSSIE: That's not. So the normal practice is that we stop serving alcohol half an hour before we close. And people might come up to pick up waitresses and promoters can
come in. But we don't serve alcohol. But in this specific incidence, the Metropolitan Police, they walked in right away. The panel is clear when they walk in. We don't have anybody. I know how it looks from the video, but we don't have anybody there.

CHAIRPERSON ANDERSON: I'm asking you a different question, sir. Is it appropriate, you're closing on this date. You have already had last call. Why is there still a line of people trying to get into your establishment at 3:37 when you have already - you're closing in 23 minutes. You have already had last call. Why is it that you're having all these people trying to enter your establishment? That's all I'm trying to ask you. Is this a good practice, sir?
(Simultaneous speaking.)
CHAIRPERSON ANDERSON: I'm sorry? MR. NIGUSSIE: That's not (audio interference) I'm aware.
(Simultaneous speaking.)
CHAIRPERSON ANDERSON: I can't hear you, because you're moving, and your Internet connection is not stable. So I'm not sure how much longer you'll be driving, sir, but I can't
get an answer, because your Internet connection is not stable.

MR. NIGUSSIE: Okay. Can you hear me now?

CHAIRPERSON ANDERSON: I can hear you, sir, but this is my problem, sir.

MR. NIGUSSIE: Okay.
CHAIRPERSON ANDERSON: This hearing was scheduled for 1:30. I don't understand why is that you cannot be in a stable establishment, in a stable secure location to do this hearing. You know, my problem with this is that you know about this. So you can schedule your day to be in a secure location to do this hearing.

I can't have you - we're doing a hearing and the screen is moving. I can't hear you because you're - and this is a planned, scheduled hearing, sir. I appreciate the fact if you can be in a secure location where your Internet is working so I can hear what you're saying.
I'm not saying that you - I
appreciate the fact that you cooperated with our investigator. It appears, based on the video, that you did not do anything correct. I'm asking
you about your business practices, because if you're already closed, $I$ don't see why there's a crowd of people still trying to get into your establishment.

MR. NIGUSSIE: I apologize, sir. I'm really sorry. I had an emergency, that's why I get into Uber.

Pull over for me, if you don't mind, sir.

But yes, that's not a good practice. Normally we allow people in up to half an hour before we close if they are family of the employees, or the promoters. In this specific case, I'm not sure who those people are. But perhaps you could verify.

CHAIRPERSON ANDERSON: I would ask, sir, for you to revisit this issue. Because I know that if I'm going - if you let me into your establishment at 3:30, 3:40, and you're going to close at 4 o'clock, $I$ can't buy liquor, that cannot necessarily be a positive experience.

And that's just something that $I$ would like you, sir, to revisit in your business. I'm just asking to look at that issue. Because there is - I don't think it's good business practice
that you have already done last call, so you're not selling alcohol anymore. And then there's a crown of people still trying to get inside your establishment.

I mean, there's a difference if you have a crowd of people and you have already told them that we're closed, and people want to come in, and then you're not letting them in. But you're actively letting people into the establishment.

And I don't know if this could have been preventable, but it doesn't appear to me that this is a good business practice, to be allowing folks into, that many people into the establishment when you have already done last call, and everyone has to be out by 4 o'clock.

MR. NIGUSSIE: I understand, sir.
MEMBER GRANDIS: Mr. Chairman?
CHAIRPERSON ANDERSON: Yes, Mr.
Grandis?
MEMBER GRANDIS: I just really want to underscore my support for all the comments you've just made. Because this is not the first hearing that we've been confronted with a situation where there seems to be a bit of chaos towards the end
of the evening on sidewalks and particularly on Licensees who requested to come to these fact findings in moving vehicles.

I agree with you that I think it's not helpful to the Licensee to be in an unstable environment and we have to - we are challenged with being able to hear them. And I just would like the future to see that our Licensees respect this process and be in a stable, secure environment as you suggest.

I want to thank you very much for making that part of the record. Thank you.

CHAIRPERSON ANDERSON: All right, thank you, Mr. Grandis. Any other comments by any of the investigators, I'm sorry, any of the Board members, or Mr. Bianco, or Mr. Nigussie?

MR. BIANCO: Not from the Licensee.
CHAIRPERSON ANDERSON: All right.
Thank you very much for your presentation today, Mr. Fiorentine, Mr. Nigussie, and Mr. Bianco. The Board will take this matter under advisement. Thank you very much. Have a great day.

MR. FIORENTINE: Thank you, sir.
(Whereupon, the above-entitled matter went off the record at 2:23 p.m.)
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Neal R. Gross and Co., Inc.

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In the matter of: Empire Lounge

Before: DCABRA

Date: 08-11-21

Place: teleconference
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> Neae 2 Gurs ------------------Court Reporter

