DISTRICT OF COLUMBIA

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ALCOHOLIC BEVERAGE CONTROL BOARD

+ + + + + MEETING

IN THE MATTER OF:

Empire, LLC,

t/a Empire Lounge :
1909 9th Street NW : Fact Finding

: Hearing

License #110702 Retailer CT - ANC 1B Case #21-251-00016

(Chief of Police Hearing: Request, June 21, 2021) :

> Wednesday August 11, 2021

The Alcoholic Beverage Control Board met via WebEx videoconference, Chairperson Donovan W. Anderson presiding.

PRESENT:

DONOVAN W. ANDERSON, Chairperson BOBBY CATO, JR., Member RAFI ALIYA CROCKETT, Member EDWARD S. GRANDIS, Member JENI HANSEN, Member JAMES SHORT, JR., Member

ALSO PRESENT:

SIMONE ANDREWS, DC ABRA Staff RICHARD BIANCO, Licensee's Counsel JOHN FIORENTINE, DC ABRA Supervisory Investigator DESSALEGN NIGUSSIE, Licensee

1 P-R-O-C-E-E-D-I-N-G-S 2 1:59 p.m. 3 CHAIRPERSON ANDERSON: All right. The next case on our calendar is Case Number 4 5 21-251-00016, Empire Lounge, License Number 110702. 6 7 Ms. Andrews, can you please elevate 8 the rights of the parties in this case. 9 should have the owner, the owner's 10 representative, Mr. Bianco, and I believe that's 11 the Supervisory Investigator, John Fiorentine, I 12 believe, are the parties that I'm aware of who 13 are participating in this hearing. 14 MS. ANDREWS: Sure, stand by. 15 Mr. Nigussie, your rights have been 16 elevated. Investigator Fiorentine, your rights 17 have been elevated, Mr. Bianco, your rights have been elevated. That's all I have, Mr. Chair. 18 19 CHAIRPERSON ANDERSON: Thank you, Ms. 20 Andrews. 21 Mr. Bianco, is there anyone else that 22 you're expecting to participate, anyone here? 23 MR. BIANCO: There is not, Mr.

the owner of the establishment, Mr. Nigussie, who

So it's just going to be myself and

Anderson.

24

1	is present with us.					
2	CHAIRPERSON ANDERSON: All right,					
3	thank you. All right, Mr. Bianco, can you please					
4	identify yourself for the record and please spell					
5	or state your name, please?					
6	MR. BIANCO: Sure. My name is Richard					
7	Bianco, last name is spelled B-I-A-N-C-O. I am					
8	Counsel for the Licensee.					
9	CHAIRPERSON ANDERSON: And Mr.					
10	Nigussie, can you please spell and state your					
11	name for the record, please?					
12	MR. NIGUSSIE: Yes. My name is					
13	Dessalegn Nigussie. Last name is spelled as N-I-					
14	G-U-S-S-I-E. I'm the owner of Empire Lounge.					
15	CHAIRPERSON ANDERSON: And how do you					
16	spell your first name, sir?					
17	MR. NIGUSSIE: I'm sorry, D-E-S-S-A-L-					
18	E-G-N.					
19	CHAIRPERSON ANDERSON: Thank you, sir.					
20	And Mr. Fiorentine, can you please spell your					
21	name, state and spell your name for the record,					
22	please?					
23	MR. FIORENTINE: Yes, hello, John					
24	Fiorentine, J-O-H-N F-I-O-R-E-N-T-I-N-E.					
25	CHAIRPERSON ANDERSON: Thank you, Mr.					

Fiorentine. And what's your relationship to ABRA, sir, please?

MR. FIORENTINE: I am a supervisory investigator.

CHAIRPERSON ANDERSON: All right, thank you.

All right, the purpose of this hearing is that we received a letter from the Chief of Police on June 21st, 2021, requesting a fact finding hearing regarding an incident that took place on June 20th, 2021. And so that is the purpose that we're here today.

As you are aware, Mr. Bianco, that this is a fact finding hearing. The Board is just gathering information regarding the incident and whether or not the Board will take any further action regarding this incident.

As you are aware, the Board cannot order the establishment to take any specific action. The establishment can volunteer to take action. If it seems appropriate, the Board members might ask. However, that's basically where we are. So I just want to state, as you are aware, where we are.

So what I will do is that I'll have

the Investigator, Mr. Fiorentine, he will give an overview. And then you are able to respond on behalf of your client.

So I'll start with Mr. Fiorentine.

Can you just let us know how you became familiar with this establishment, and what is it that you did, and what did you find out, sir, okay?

MR. FIORENTINE: Yes, sir. So on Sunday, June 20th, at approximately 4:00 a.m., I received a notification from the Metropolitan Police Department on the ABRA hotline that an assault with deadly weapon, gun, had transpired in front of Empire Lounge located at 1909 9th Street NW.

At approximately 4:30 a.m., I arrived on scene where I met with officers and detectives of the Metropolitan Police Department who provided me with an overview of what had transpired. I conducted staff interviews and reviewed security camera footage.

In short, at approximately 3:37 a.m. a male suspect fired a single round and struck a male victim outside the establishment. The male suspect fled the location, and the male victim crossed the street where he sought assistance

from nearby Metropolitan Police officers. 1 2 Neither the victim nor the suspect had 3 entered the establishment and, of note, the weekend in question was a holiday extension 4 weekend for Juneteenth. 5 Following the investigation, a check 6 7 of ABRA records indicated the establishment does 8 have a settlement agreement but does not have a 9 security plan. And the establishment cooperated 10 with both the Metropolitan Police Department and 11 the ABRA investigation. And it was my 12 understanding that the Metropolitan Police 13 Department has identified the suspect. 14 CHAIRPERSON ANDERSON: Oh, Mr. 15 Fiorentine - ah, Mr. Nigussie, are you the 16 driver or are you a passenger, sir? 17 MR. NIGUSSIE: I am the passenger, 18 sir, I'm sorry. 19 CHAIRPERSON ANDERSON: All right, go 20 ahead. Okay, is that the extent of your 21 investigation, sir? 22 Yes, sir. MR. FIORENTINE: 23 CHAIRPERSON ANDERSON: Let me ask you a quick question. Has it been determined whether 24

or not these two individuals, were they in this

establishment?

MR. FIORENTINE: Negative, sir. The suspect attempted to enter the establishment but decided to turn around and engage in a verbal altercation that did not involve the suspect. While engaged in that conversation, the suspect then took action against the victim. And I have the security camera footage that might perhaps provide more clarity than my words.

CHAIRPERSON ANDERSON: Yeah, do you want to show us, are you able to show us the footage?

MR. FIORENTINE: I am, if Ms. Andrews would do the permissions to share.

CHAIRPERSON ANDERSON: Ms. Andrews, can you please give Mr. Fiorentine the ability to share his screen, please?

MS. ANDREWS: Sure, stand by.

Okay, Mr. Fiorentine, you can share your screen now.

MR. FIORENTINE: So the security camera video starts at 3:37 a.m. The establishment is located in the lower right-hand corner. This is the east side of the street with U Street located to the upper right-hand corner,

1	and we're looking out onto 9th Street NW.				
2	CHAIRPERSON ANDERSON: Okay.				
3	(Pause.)				
4	MR. FIORENTINE: And that concludes				
5	the video.				
6	CHAIRPERSON ANDERSON: Actually, Mr.				
7	Fiorentine?				
8	MR. FIORENTINE: Yes?				
9	CHAIRPERSON ANDERSON: What time was				
10	this?				
11	MR. FIORENTINE: This was at 3:37 in				
12	the morning. The video starts at 3:37 and the				
13	shooting transpired at roughly 3:40.				
14	CHAIRPERSON ANDERSON: And I know this				
15	is the extended hours, so how long could this				
16	establishment sell and serve? When were the				
17	operating hours for this day?				
18	MR. FIORENTINE: They could sell and				
19	serve alcohol until 4:00 a.m. But they could				
20	operate for 24 hours.				
21	CHAIRPERSON ANDERSON: Okay. All				
22	right, you can close your screen, sir. Thanks.				
23	Yeah, you can - all right, thanks.				
24	And did the establishment cooperate				
25	with your investigation?				

	MR. FIORENTINE: The establishment				
2	did. Staff of the establishment remained on				
3	scene. They did not contaminate the crime scene.				
4	The crime scene was preserved. They provided				
5	video footage to both the Metropolitan Police				
6	Department and to myself.				
7	CHAIRPERSON ANDERSON: All right,				
8	thank you. I know that in this particular case				
9	it appears that the victim was trying to enter				
10	the establishment, but he was never allowed in.				
11	Do you know if this individual was, at any point,				
12	inside the establishment? Do you know, prior to				
13	this incident?				
14	MR. FIORENTINE: Based on my				
15	investigation, he had not entered the				
16	establishment that night.				
17	CHAIRPERSON ANDERSON: Okay. Thank				
18	you.				
19	MR. FIORENTINE: Yes.				
20	CHAIRPERSON ANDERSON: Are there any				
21	questions by any other Board members of the				
22	Investigator?				
23	MEMBER GRANDIS: Mr. Chairman?				
24	CHAIRPERSON ANDERSON: Yes, Mr.				
25	Grandis?				

MEMBER GRANDIS: This has already been stated, but just for my clarification, the footage, nor information that the Inspector was able to gather, indicated that either the assailant or the victim had been in that venue? Is that correct?

MR. FIORENTINE: Mr. Grandis, that is correct. The suspect, it is believed, arrived in a vehicle. The female who points to the victim was off to stage left, out of screen. He arrived in the vehicle. The female pointed that individual out.

The Metropolitan Police Department investigation indicated that there was some sort of a dialogue between that female and the victim and that, once the male companion of that female arrived on scene, she pointed him out. He was not a party to that original verbal altercation, and he entered, confronted the victim, and then shot him once.

MEMBER GRANDIS: So then the woman who was out of the screen

MR. FIORENTINE: Yes?

MEMBER GRANDIS: -- had she been a guest or a customer in that venue as far as -

MR. FIORENTINE: 1 Based on my 2 investigation, no. 3 MEMBER GRANDIS: Thank you. CHAIRPERSON ANDERSON: All right, any 4 5 other questions by any of the Board members? Mr. Bianco, any questions of the 6 7 Investigator? 8 MR. BIANCO: No questions for me. 9 CHAIRPERSON ANDERSON: Mr. Bianco, 10 just, you or the owner can tell me. So what were 11 your operating hours that day? 12 MR. BIANCO: So my client was 13 operating until 4:00 a.m. Although they had the 14 right to serve up until 4:00 a.m., they had 15 actually already had the last call at 3:30, 16 although they would typically, and did in this 17 instance, continue to admit people to come in and 18 pick up their friend or dance right up until the 19 last moments that they're allowed to be open. 20 So they weren't serving at this point. 21 And I believe that was substantiated by Mr. 22 Fiorentine when he did his walkthrough and by MPD 23 when they did their walkthrough. Based on the 24 report, and as far as I can tell from speaking

with my Client, the police arrived on the scene

within seconds as they were already stationed on 1 2 9th Street. And my Client fully cooperated in 3 all respects with both MPD and ABRA. 4 CHAIRPERSON ANDERSON: All right, Mr. 5 Bianco. You know, it's never my job to ask any 6 Licensee about their business practice. However, 7 the establishment closes at 4 o'clock. That's 8 their representation. 9 MR. BIANCO: Correct. CHAIRPERSON ANDERSON: And the video 10 11 was 3:37. And it appears that there is a 12 significant amount of people who are attempting 13 to go into the establishment at 3:37. Is there a 14 cover charge to get in the establishment? 15 That I'm not sure about MR. BIANCO: 16 Dessalegn, are able to say if there's a cover 17 charge at that point? 18 MR. NIGUSSIE: Yeah. Well, we don't charge cover charge, like, for an hour up to the 19 20 closing, but we 21 CHAIRPERSON ANDERSON: Okay. I can't 22 hear you, sir. You don't charge a cover charge 23 what? 24 No, we have a cover MR. NIGUSSIE: 25 charge license. But we don't charge cover

charge, like, after 2 o'clock to the closing. 1 2 CHAIRPERSON ANDERSON: So you don't 3 charge. So when did you stop charging folks on this date? What time did you stop? 4 5 MR. NIGUSSIE: About 3:00 a.m. CHAIRPERSON ANDERSON: 6 I'm sorry? 7 MR. NIGUSSIE: At 3:00 a.m. 8 CHAIRPERSON ANDERSON: 3:00 a.m., so 9 you stopped your cover charge at 3:00 a.m. 10 I'm just asking a question, sir. Why is it that 11 at 3:37 that there is a line of people trying to 12 get into your establishment? 13 As you've stated, and our 14 investigators have also stated, there was no 15 service after 3:30. At least we can't prove that 16 there was any service after 3:30, but you already 17 So why is it that you have a had the last call. 18 whole bunch of people still trying to get into 19 the establishment when you've already called last 20 call, and you're going to close at 4:00 a.m.? Ι 21 mean, is this a good practice?

MR. NIGUSSIE: That's not. So the normal practice is that we stop serving alcohol half an hour before we close. And people might come up to pick up waitresses and promoters can

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23

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come in. But we don't serve alcohol. But in this specific incidence, the Metropolitan Police, they walked in right away. The panel is clear when they walk in. We don't have anybody. I know how it looks from the video, but we don't have anybody there.

CHAIRPERSON ANDERSON: I'm asking you a different question, sir. Is it appropriate, you're closing on this date. You have already had last call. Why is there still a line of people trying to get into your establishment at 3:37 when you have already - you're closing in 23 minutes. You have already had last call. Why is it that you're having all these people trying to enter your establishment? That's all I'm trying to ask you. Is this a good practice, sir?

(Simultaneous speaking.)

CHAIRPERSON ANDERSON: I'm sorry?

MR. NIGUSSIE: That's not (audio interference) I'm aware.

(Simultaneous speaking.)

CHAIRPERSON ANDERSON: I can't hear you, because you're moving, and your Internet connection is not stable. So I'm not sure how much longer you'll be driving, sir, but I can't

get an answer, because your Internet connection is not stable.

MR. NIGUSSIE: Okay. Can you hear me now?

CHAIRPERSON ANDERSON: I can hear you, sir, but this is my problem, sir.

MR. NIGUSSIE: Okay.

was scheduled for 1:30. I don't understand why is that you cannot be in a stable establishment, in a stable secure location to do this hearing. You know, my problem with this is that you know about this. So you can schedule your day to be in a secure location to do this hearing.

I can't have you - we're doing a hearing and the screen is moving. I can't hear you because you're - and this is a planned, scheduled hearing, sir. I appreciate the fact if you can be in a secure location where your Internet is working so I can hear what you're saying.

I'm not saying that you - I

appreciate the fact that you cooperated with our
investigator. It appears, based on the video,

that you did not do anything correct. I'm asking

you about your business practices, because if you're already closed, I don't see why there's a crowd of people still trying to get into your establishment.

MR. NIGUSSIE: I apologize, sir. I'm really sorry. I had an emergency, that's why I get into Uber.

Pull over for me, if you don't mind, sir.

But yes, that's not a good practice.

Normally we allow people in up to half an hour

before we close if they are family of the

employees, or the promoters. In this specific

case, I'm not sure who those people are. But

perhaps you could verify.

CHAIRPERSON ANDERSON: I would ask, sir, for you to revisit this issue. Because I know that if I'm going - if you let me into your establishment at 3:30, 3:40, and you're going to close at 4 o'clock, I can't buy liquor, that cannot necessarily be a positive experience.

And that's just something that I would like you, sir, to revisit in your business. I'm just asking to look at that issue. Because there is - I don't think it's good business practice

that you have already done last call, so you're not selling alcohol anymore. And then there's a crown of people still trying to get inside your establishment.

I mean, there's a difference if you have a crowd of people and you have already told them that we're closed, and people want to come in, and then you're not letting them in. But you're actively letting people into the establishment.

And I don't know if this could have been preventable, but it doesn't appear to me that this is a good business practice, to be allowing folks into, that many people into the establishment when you have already done last call, and everyone has to be out by 4 o'clock.

MR. NIGUSSIE: I understand, sir.

MEMBER GRANDIS: Mr. Chairman?

CHAIRPERSON ANDERSON: Yes, Mr.

Grandis?

MEMBER GRANDIS: I just really want to underscore my support for all the comments you've just made. Because this is not the first hearing that we've been confronted with a situation where there seems to be a bit of chaos towards the end

of the evening on sidewalks and particularly on 1 2 Licensees who requested to come to these fact 3 findings in moving vehicles. I agree with you that I think it's not 4 5 helpful to the Licensee to be in an unstable environment and we have to - we are challenged 6 7 with being able to hear them. And I just would 8 like the future to see that our Licensees respect 9 this process and be in a stable, secure 10 environment as you suggest. 11 I want to thank you very much for 12 making that part of the record. Thank you. 13 CHAIRPERSON ANDERSON: All right, 14 thank you, Mr. Grandis. Any other comments by 15 any of the investigators, I'm sorry, any of the 16 Board members, or Mr. Bianco, or Mr. Nigussie? 17 Not from the Licensee. MR. BIANCO: 18 CHAIRPERSON ANDERSON: All right. 19 Thank you very much for your presentation today, 20 Mr. Fiorentine, Mr. Nigussie, and Mr. Bianco. 21 The Board will take this matter under advisement. 22 Thank you very much. Have a great day. 23 MR. FIORENTINE: Thank you, sir. 24 (Whereupon, the above-entitled matter 25 went off the record at 2:23 p.m.)

audio 14:19 **client** 5:3 11:12,25 12:2 driver 6:16 driving 14:25 August 1:12 **close** 8:22 13:20,24 **a.m** 5:9,15,21 7:22 8:19 aware 2:12 4:13,18,24 16:12,20 11:13,14 13:5,7,8,9 Ε 14:20 **closed** 16:2 17:7 13:20 closes 12:7 E-G-N 3:18 ability 7:16 В east 7:24 closing 12:20 13:1 14:9 able 5:2 7:11 10:4 12:16 **B-I-A-N-C-O** 3:7 14:12 **EDWARD** 1:18 **COLUMBIA** 1:1 based 9:14 11:1,23 either 10:4 above-entitled 18:24 come 11:17 13:25 14:1 15:24 elevate 2:7 **ABRA** 1:21,22 4:2 5:11 basically 4:22 17:7 18:2 **elevated** 2:16,17,18 6:7,11 12:3 comments 17:22 18:14 behalf 5:3 emergency 16:6 action 4:17,20,21 7:7 believe 2:10,12 11:21 companion 10:16 **Empire** 1:6,6 2:5 3:14 actively 17:9 believed 10:8 concludes 8:4 5:13 admit 11:17 Beverage 1:2,13 conducted 5:19 employees 16:13 advisement 18:21 confronted 10:19 17:24 Bianco 1:22 2:10,17,21 engage 7:4 **agree** 18:4 connection 14:24 15:1 2:23 3:3,6,7 4:13 11:6 engaged 7:6 agreement 6:8 11:8,9,12 12:5,9,15 contaminate 9:3 enter 7:3 9:9 14:15 **ah** 6:15 continue 11:17 entered 6:3 9:15 10:19 18:16,17,20 ahead 6:20 **Control** 1:2,13 environment 18:6,10 **bit** 17:25 alcohol 8:19 13:23 14:1 conversation 7:6 **Board** 1:2,13 4:14,16 establishment 2:25 17.2 4:18,21 9:21 11:5 cooperate 8:24 4:19,20 5:6,23 6:3,7,9 Alcoholic 1:2.13 **cooperated** 6:9 12:2 18:16.21 7:1.3.23 8:16.24 9:1.2 **ALIYA** 1:18 **BOBBY 1:17** 15:23 9:10,12,16 12:7,13,14 **allow** 16:11 **bunch** 13:18 corner 7:24,25 13:12,19 14:11,15 **allowed** 9:10 11:19 **business** 12:6 16:1,23 correct 10:6.8 12:9 15:10 16:4,19 17:4,10 allowing 17:14 16:25 17:13 15:25 17:15 altercation 7:5 10:18 **buy** 16:20 Counsel 1:22 3:8 evening 18:1 **amount** 12:12 **cover** 12:14,16,19,22 expecting 2:22 **ANC** 1:8 C 12:24,25 13:9 experience 16:21 **Anderson** 1:14,17 2:3 calendar 2:4 **crime** 9:3,4 extended 8:15 2:19,24 3:2,9,15,19 **call** 11:15 13:17,20 **CROCKETT** 1:18 extension 6:4 3:25 4:5 6:14,19,23 14:10,13 17:1,16 crossed 5:25 extent 6:20 7:10,15 8:2,6,9,14,21 called 13:19 crowd 16:3 17:6 9:7,17,20,24 11:4,9 camera 5:20 7:8,22 **crown** 17:3 12:4,10,21 13:2,6,8 case 1:8 2:4,4,8 9:8 **CT** 1:8 F-I-O-R-E-N-T-I-N-E 14:7,18,22 15:5,8 16:14 customer 10:25 3:24 16:16 17:19 18:13,18 **CATO** 1:17 fact 1:7 4:9,14 15:18,23 **Andrews** 1:21 2:7,14,20 **Chair** 2:18 18:2 7:13.15.18 Chairman 9:23 17:18 **D-E-S-S-A-L-** 3:17 familiar 5:5 **answer** 15:1 Chairperson 1:14,17 dance 11:18 **family** 16:12 anybody 14:4,6 2:3,19 3:2,9,15,19,25 date 13:4 14:9 far 10:25 11:24 anymore 17:2 female 10:9,11,15,16 4:5 6:14,19,23 7:10 day 8:17 11:11 15:13 apologize 16:5 7:15 8:2,6,9,14,21 9:7 18:22 find 5:7 **appear** 17:12 DC 1:21.22 finding 1:7 4:10,14 9:17,20,24 11:4,9 appears 9:9 12:11 deadly 5:12 12:4,10,21 13:2,6,8 findings 18:3 15:24 decided 7:4 Fiorentine 1:22 2:11,16 14:7,18,22 15:5,8 appreciate 15:18,23 16:16 17:19 18:13,18 **Department** 5:11,17 3:20,23,24 4:1,3 5:1,4 appropriate 4:21 14:8 6:10,13 9:6 10:13 challenged 18:6 5:8 6:15,22 7:2,13,16 approximately 5:9,15 **Dessalegn** 1:23 3:13 chaos 17:25 7:19,21 8:4,7,8,11,18 5:21 12:16 **charge** 12:14,17,19,19 9:1,14,19 10:7,23 arrived 5:15 10:8,11,17 12:22,22,25,25 13:1,3 detectives 5:16 11:1,22 18:20,23 11:25 determined 6:24 fired 5:22 13:9 asking 13:10 14:7 dialogue 10:15 charging 13:3 first 3:16 17:23 15:25 16:24 check 6:6 difference 17:5 fled 5:24 assailant 10:5 **Chief** 1:9 4:8 different 14:8 **folks** 13:3 17:14 assault 5:12 clarification 10:2 DISTRICT 1:1 Following 6:6 assistance 5:25 clarity 7:9 doing 15:15 footage 5:20 7:8,12 9:5 attempted 7:3 **clear** 14:3 **Donovan** 1:14,17 10:3 attempting 12:12

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<u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: Empire Lounge

Before: DCABRA

Date: 08-11-21

Place: teleconference

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

Court Reporter

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