> DISTRICT OF COLUMBIA
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ALCOHOLIC BEVERAGE CONTROL BOARD

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MEETING

| IN THE MATTER OF: | $:$ |
| :--- | :--- |
| Empire DC, LLC, | $:$ |
| t/a Empire Lounge | $:$ |
| 1909 9th Street NW | Protest |
| Retailer CT - ANC 1B | $:$ Hearing |
| License No. 110702 | $:$ |
| Case \#20-PRO-00015 | $:$ |
| (Application to Renew | $:$ |
| the License) |  |

> Thursday June 24, 2021

The Alcoholic Beverage Control Board met via WebEx videoconference, Chairperson Donovan W. Anderson presiding.

## PRESENT:

DONOVAN W. ANDERSON, Chairperson
BOBBY CATO, JR., Member
EDWARD S. GRANDIS, Member JENI HANSEN, Member
JAMES SHORT, JR., Member
ALSO PRESENT:
SIMONE ANDREWS, DC ABRA Staff RICHARD BIANCO, Applicant's Representative DESSALEGN NIGUSSIE, Applicant GEORGE GARCIA, DC ABRA, Investigator PIERSON STOECKLEIN, Westminster Neighborhood Association
P-R-O-C-E-E-D-I-N-G-S

11:45 a.m.
CHAIRPERSON ANDERSON: Our next case of protest hearing is Case No. 20-PRO-00015, Empire Lounge, License No. 110702.

Ms. Andrews, can you please elevate the rights of the participants in this case? Mr. Bianco is the attorney. Mr. Nigussie and the neighbors of the association and the investigator, please.

MS. ANDREWS: Sure. Stand by. Mr. Garcia, I think your rights has been elevated. Mr. Stoecklein, your rights have been elevated. Mr. Bianco, your rights have been elevated. Mr. Nigussie, your rights have been elevated. Mr. Roach, your rights have been elevated. That's all, Mr. Chair.

CHAIRPERSON ANDERSON: Thank you.
Good morning, everyone. We have a protest hearing this morning, and this is a protest hearing regarding the renewal application for Empire Lounge, License No. 110702.

Could we have the parties introduce themselves for the record? Let's start with the licensee's representative, and then we'll have
the licensee, and then we'll have the protesters. MR. BIANCO: Good morning, again, Mr. Anderson. My name is Richard Bianco. I represent the applicant in this case, and the owner of the applicant is Des Nigussie, and he is here, and I will let him introduce himself.

CHAIRPERSON ANDERSON: Mr. Nigussie, can you please identify yourself for the record and spell and state your name, please?

You're on mute, sir. I can't hear you.

MR. NIGUSSIE: I'm sorry. How about now?

CHAIRPERSON ANDERSON: Yes, I can hear you now.

MR. NIGUSSIE: Good morning, everybody. So my name is Dessalegn Nigussie. My first name is spelled, D-E-S-S-A-L-E-G-N. And my last name, Nigussie, $N$--

CHAIRPERSON ANDERSON: I can't hear you, sir. I can't hear you. I cannot hear you, so I lost you. So can you start over again? MR. NIGUSSIE: Yes. My name is Dessalegn Nigussie. Can you hear me now? CHAIRPERSON ANDERSON: Yes, sir.

MR. NIGUSSIE: My first name is spelled D-E-S-S-A-L-E-G-N. And my last name, Nigussie, N-I-G-U-S-S-I-E. I'm the owner of Empire Lounge.

CHAIRPERSON ANDERSON: All right. Thank you.

Mr. Garcia. You're on mute, sir.
MR. GARCIA: Good morning, George Garcia.

CHAIRPERSON ANDERSON: How do you spell your name, please, sir?

MR. GARCIA: George, G-E-O-R-G-E, Garcia, G-A-R-C-I-A.

CHAIRPERSON ANDERSON: Thank you. Mr. Stoecklein. Can you spell and state your name for the record, please?

MR. STOECKLEIN: Yes, Pierson Stoecklein on behalf of the Westminster Neighborhood Association. It's spelled P-I-E-R-S-O-N. Last name, S-T-O-E-C-K-L-E-I-N.

CHAIRPERSON ANDERSON: Anyone else that needs to be identified? I see another name, but I don't know who that is. Anyone else needs to be identified for the record before we start? All right, I guess not.

Are there any preliminary matters in this case before I do some introductions?

MR. BIANCO: Yes, Mr. Anderson. I have one preliminary matter.

Yesterday, we were presented with an exhibit that the protestants would like to use which is a police report, and this was about 5 p.m. yesterday, and I informed the protestants that I objected to their use of this particular police report on relevance and timeliness, but that unfortunately, given the late time that it was provided to me, I could not put together a motion in limine. So I advised the Board's legal staff and was instructed to raise it at this point in the proceeding.

CHAIRPERSON ANDERSON: All right, go ahead, sir, Mr. Stoecklein.

MR. StOecklein: Yes.
CHAIRPERSON ANDERSON: It's my understanding that there a document that you are trying to include today, can you share with the Board, sir?

MR. STOECKLEIN: Yes, Mr. Chairman, and it may actually be relevant to raise a preliminary matter that I had hoped to discuss
which is move to continue the proceeding. I realize that it may be a little irregular, and unfortunately, we're all here, but the document about which Mr. Bianco was speaking are two pages of documents that we received over the past few days. They pertain to a shooting incident at Empire Lounge or outside of Empire Lounge to our knowledge.

It's an on-going investigation and we have very little evidence or investigation to consider on a public safety matter that we think is highly relevant and would be material to the outcome of this case. And so for those reasons, we think it's appropriate to allow those facts to be brought to light, investigated.

The fact that the prior proceeding during which you all were just discussing for the past few hours highly further underscores allowing MPD to see this through and so for that reason we would request a continuance which might render moot Mr. Bianco's objections to our introduction of late exhibits because, of course, there will be no need to object if we continue the case.

CHAIRPERSON ANDERSON: So you're
requesting a continuance?
MR. STOECKLEIN: Yes, Mr. Chair, we are.

CHAIRPERSON ANDERSON: Why are you requesting a continuance? Are you requesting a continuance because of your wanting to include a document or there's another reason why you are requesting a continuance?

MR. STOECKLEIN: No, these documents, I don't know if Ms. Randall circulated those to you and to the other board members, but there's a preliminary incident report. It contains five sentences with generic descriptions of the parties involved. There aren't names on them. There's very little factual information around this.

It's very clear that the individuals involved, at least some of them, were in Empire Lounge at the time of the incident. There was a gun used, somebody was shot. This bears significantly, $I$ think, on the relief that we would request and a number of matters that should be under consideration when evaluating a renewal request because these facts -- because the shooting occurred at 4 a.m. this past Sunday, in
fact, after the exhibit filing deadline had already passed.

We just haven't had any time to explore this material, the implications of it, and it would significantly prejudice the interests of the members of our neighborhood association if we're not able to at least gather some more additional information and further understand the implications for this renewal request.

CHAIRPERSON ANDERSON: Mr. Bianco, do you consent to the renewal -- I'm sorry, do you consent to the continuance request?

MR. BIANCO: We don't. We object and the objection is for a couple of reasons. One would be, reason number one would be standard. We're here, we're ready. Our witnesses are prepped. And we spent a lot of time getting ready for today's hearing.

The exhibit that we received last night was short notice, but I think more importantly and moving on reason number two is a review -- and I realize the chair may not have seen it, but looking at the police report, there's nothing in it that in any way ties this
incident of violence to my client. This is a shooting on 9th Street and really, according to the police report, the only involvement of my client is that the police went to him and asked for security footage and he aided them. And as a result of him aiding the MPD, they were able to a still photograph of the actual shooter. So it didn't occur inside my client's establishment. Really, the only relationship that bears at all whatsoever, at least according to the police report, is that it was in proximity outside of my client's establishment.

It's really irrelevant to the question before the Board whether the establishment negatively impacts peace, order, and quiet. And the probative value of the evidence is far outweighed by the negative implications that it causes.

And then again, we have our timeliness requirement. If I can just hash that out for ten seconds. Although this instance occurred on Sunday which was after the filing deadline, according to the documents produced, they received it in advance of the time that they actually provided it. Why did they sit on it
until literally the eleventh hour? It's unfair surprise. And this hearing, in my view, should proceed today, as scheduled, and we are ready to put our witnesses on.

CHAIRPERSON ANDERSON: Any comment, Mr. Stoecklein, before I make a determination?

MR. STOECKLEIN: Yes, numerous, Mr. Chairman and in no particular order.

First of all, we received this document yesterday, so I immediately reached out to Mr. Bianco as a courtesy. And in fact, provided the document to him. To suggest that we resolve this before today, I realize yesterday is not a lot of time before today, but we at least made a good-faith attempt. So to suggest that we had this before the -- any time the filing deadline passed is inaccurate and would actually be impossible because the incident, as we discussed, occurred this most recent Sunday. The filing deadline for exhibits and witnesses was on Thursday of the prior week. So it's actually impossible.

Furthermore, the police report which I find it curious, by the way, that Mr. Bianco's objections relate to an inability to explore the
incident report which is not the same as the police report, seems to have quite thoroughly reviewed it, but yet objecting on grounds that he had no time to do so.

It's a one-page report, so $I$ can't imagine that Mr. Bianco didn't have sufficient time. But since he argued that he didn't, I would say for that reason alone that's a good cause to continue the matter if he feels he needs more time to review the two pages.

Beyond that, the incident report very clearly identifies that at least one individual named W1, seemingly left or came out of the Empire Lounge and engaged in trying to break up, according to this witness, the altercation that occurred right outside. As Mr. Bianco noted, Empire Lounge's video footage was utilized. It's not clear where the shooter was beforehand. It's not clear if the gun was inside. There is a great deal that's unclear.

And I think again that as the prior fact-finding proceeding in which you all engaged for the past several hours underscores the idea that a shooting which the police clearly identified occurred at 1909 9th Street, which is

Empire Lounge's address, the idea that that is immaterial or should not be explored further is baffling to me and would fly in the face of what I understand to be the purpose of this proceeding which is to ensure that if the applicant is granted a renewal, that the public safety can be preserved.

CHAIRPERSON ANDERSON: All right, is that it? Is that it, sir?

MR. STOECKLEIN: Yes, sir.
CHAIRPERSON ANDERSON: All right, at the show cause hearing status, one of the instructions that was clearly read is that prior to completion you're to complete and submit the PIP and exhibit forms at least seven days before the date of the hearing. If we do not receive a copy of your forms seven days before the hearing, your application or your protest may be subject to dismissal.

These documents need to be submitted to ABRA legal, to the -- and to the opposing parties. Please know that these documents (audio interference) the board in airing the protest issues, facilitating the process and keep the parties on point during the hearing. And part of
our regulation 1722.7, the PIP in exhibit form and any attachments shall be served and all parties on the Board's Office of General Counsel seven days prior to the hearing.

The documents were not submitted to the Board and the parties seven days before the hearing, and more importantly, the applicant does not consent to the submission of the documents and applicant also does not consent to the continuance.

So because the applicant does not consent, the documents were not submitted seven days, the applicant does not consent, and we are here for a hearing and because the applicant does not consent, I'm going to rule that good cause has not been shown for the document to be admitted or the hearing to be continued.

Depending who the witnesses are, you can bring in some witnesses who can, if they're on your witness list, who can testify about this incident and so you can still get this information in through direct testimony. You could ask them -- if you have a witness, who has knowledge about the situation, who is on your witness list, they can testify about it and the

Board can get that information. But I'm not going to allow those documents in and also good cause has not been shown to continue the hearing.

If the applicant had consented, I would have granted the request, but without the consent of the applicant, I cannot grant the request.

MR. STOECKLEIN: Mr. Chairman, if I may, just as a point of clarification, I just want to make sure that everyone understands that the dates about which we're speaking occurred five days ago. The shooting occurred five days ago. It would be impossible to submit documents, procure witnesses, or do anything in satisfaction of the statutory deadline because the statutory deadline occurred before the shooting. So I just wanted to make sure that you were aware of that. I certainly understand the procedural requirements, but it would have been impossible. CHAIRPERSON ANDERSON: But what I've stated, sir, if you have witnesses to testify, they can testify about what happened and give information, background information, I assume whatever witnesses you have, they're going to testify, they're going to give reasons why is it
that we should not renew this license. And so whoever your witnesses are, they can testify of another example of why the license should not be granted is because on June 1, 2021 this is what occurred.

You can still -- you can have -- you
can have -- that information can be brought into the hearing through direct testimony of one of your witnesses, sir. And also the Board has not investigated this matter as yet and so the Board will do an investigation and the Board might determine that we will have a fact-finding hearing on this incident and you will be welcome to participate in a future fact-finding hearing regarding this incident because if an incident occurred, the Board is going to do an investigation. And based on the investigation, we will either make a determination that we should have a fact-finding hearing or maybe the MPD will send over a request to ask that we should have a fact-finding hearing or the Board wants to do its own investigation and determine that there is -- we either require a fact-finding hearing or we're going to send this over to the Office of the Attorney General to have a show
cause.
So this incident will be addressed. And at a show cause hearing, if the Board determines, say for example, the Board determines after doing its initial investigation that it needs to be referred at a show-cause hearing, then one of the penalties that the Board could impose is what you're asking for at a future hearing.

MR. STOECKLEIN: I understand. Then there's only one other procedural matter to which I also alerted Ms. Randall.

I apologize, but we were unaware that the fact-finding proceeding would occur before this and $I$ had intended to seek leave from the Chairman for the traditional lunch recess to coincide with a conflict that $I$ have from 1 o'clock to 2 o'clock today. And I realize we're now about an hour from that. And so that, too, presents a problem. I hoped it would not arise because I hoped we -- Mr. Bianco would be good enough to continue the matter, but now that we will be proceeding, $I$ ask for the opportunity to recess.
(Simultaneous speaking.)

MR. STOECKLEIN: -- and had hoped that this would all work itself out, Mr. Chairman, so I do apologize.

CHAIRPERSON ANDERSON: This matter was scheduled for a protest hearing at 11 o'clock. The Board itself did not anticipate -- how many witnesses do you have, sir?

MR. STOECKLEIN: We have no witnesses today.

CHAIRPERSON ANDERSON: So you're the only person who is going to testify?

MR. STOECKLEIN: That is correct. Due to the rescheduling of this proceeding at this time, the critical witness that we had intended to have appear before you is on an airplane.

CHAIRPERSON ANDERSON: So you're the only person who is going to testify. And so you're saying that you're asking for -- you're asking for a lunch break, but you're asking for -- what break are you asking for?

MR. STOECKLEIN: One o'clock to two o'clock today.

CHAIRPERSON ANDERSON: All right. We're going to start the hearing. I'm hoping that the way the hearing goes, because you only
have one witness, the Board is going to put on the first witness. I am not going to take a break until the Board has presented its first witness.

So if we are able to go through the Board's witness by one o'clock, we'll take a break. We'll take a break between one and two. But I'm not going the end the Board's presentation to take a break. So that's a compromise.

The way the case goes is that the Board presents its witnesses. We'll ask questions. Both sides will have an opportunity to cross examine the Board's witness. Once that's done, then the licensee presents its case and then the protestant presents its case. So I am willing to move forward so the Board presents its case. Hopefully, the Board's case will be over at 1 o'clock and if it's over at 1 o'clock, we'll take a break between 1 and 2 and then have the protestant present its case at 2 because -how many witnesses do you have, Mr. Bianco?

MR. BIANCO: I only have two.
CHAIRPERSON ANDERSON: You have two
witnesses. The Board has a time line when this
hearing needs to end today. So we don't have all day to do this, but I'm willing to take a break between one and two, but $I$ am not going to break up the Board's presentation of its case to take a break. If the parties do not elongate the Board's witness or the Board's presentation of this case, I believe we can accomplish that by 1 o'clock and we can break between 1 and 2 to accommodate you. And then we'll start back promptly at 2 o'clock.

Is that agreeable?
MR. STOECKLEIN: Thank you, Mr. Chairman.

CHAIRPERSON ANDERSON: Mr. Bianco? MR. BIANCO: That's fine.

CHAIRPERSON ANDERSON: All right, so basically, we have done -- I have spoken about basically what's going to happen. The applicant has an opportunity to -- will have five minutes to do an opening statement. Protestant has five minutes to do an opening statement.

The Board will call its witness. Once the Board has called its witness, the Board members will cross examine the Board's witness. Then the applicant will have an opportunity to
cross examine and the protestant will have an opportunity to cross examine. Once the Board has presented its case, then the applicant will present its case.

All right, so since time is of the essence, the Board will call -- any questions before we start? Any other questions before we start?

MR. BIANCO: None from the applicant.
MR. STOECKLEIN: None from the protestant.

CHAIRPERSON ANDERSON: All right, fine. The Board will call its first witness. The Board will call Mr. George Garcia.

Mr. Garcia, can you raise your right hand, please?

Do you swear or affirm to tell the truth and nothing but the truth?

You're on mute, sir.
MR. GARCIA: Yes.
CHAIRPERSON ANDERSON: All right. Can you please spell and state your name for the record, please?

MR. GARCIA: George, G-E-0-R-G-E, Garcia, G-A-R-C-I-A.

CHAIRPERSON ANDERSON: And where are you currently employed, sir?

MR. GARCIA: At the Alcoholic Beverage Regulation Administration.

CHAIRPERSON ANDERSON: And how long have you been working for the agency?

MR. GARCIA: Approximately around three years now.

CHAIRPERSON ANDERSON: Have you testified before this hearing before?

MR. GARCIA: Yes.
CHAIRPERSON ANDERSON: Are you familiar with Empire Lounge?

MR. GARCIA: Yes, I am.
CHAIRPERSON ANDERSON: And how are you familiar with Empire Lounge, please?

MR. GARCIA: I completed the protest investigation on behalf of the establishment.

CHAIRPERSON ANDERSON: And did there come a time that you wrote a case report?

MR. GARCIA: Yes, I did.
CHAIRPERSON ANDERSON: And can you tell us what information, if any, were you able to gather regarding this protest?

MR. GARCIA: So the renewal
application for Empire Lounge was protested by two entities, one by a Protest Group of Seven, led by a Michael Marenstein, and Westminster Neighborhood Association, led by Lynn Johnson.

The protest issues for the applicant for both were the same which included adverse impact on peace, order, and quiet, including noise, residential parking needs, and vehicular and pedestrian safety and failure to follow the existing settlement agreement.

I did speak to and interview the owner, Dessalegn Nigussie, and that was on February 9th of 2021. I visited the establishment, Empire Lounge, and spoke with the owner of the establishment, Mr. Nigussie, and he did state and made me aware that his attorney, Richard Bianco, would be submitting a statement on behalf of the establishment.

At that time, $I$ did conduct a regulatory inspection and Mr. Nigussie assisted in conducting a walk-through of the establishment. I completed the regulatory inspection and found no ABRA violations.

And on February 19th is when Richard Bianco provided his statement on behalf of the
establishment for me. And Mr. Bianco stated that since the establishment opened in 2018, the owner, Mr. Nigussie, has attempted to work with residential neighbors.

Mr. Bianco stated that Mr. Nigussie has provided many of the neighbors with his contact information and asked that they text or call if they have any problems or any issues arise concerning the establishment.

Mr. Bianco also stated that over the last three years that the neighbors have texted and called Mr. Nigussie and Mr. Nigussie has tried to be both responsive and accommodating to the neighbors' needs.

He also stated that when -- Mr. Bianco made the following statement. When the residential neighbor to the rear of the establishment, Empire Lounge, began complaining about noise, he changed his sound system and removed the speakers and subwoofers facing the near buildings. So he made accommodations about soundproofing the establishment on that neighbor's side of the establishment.

The volume of level of music of the sound system is marked, so it won't, according to

Mr. Bianco, that that level of music won't supersede. He keeps it at a certain level, where it's accommodating to his needs.

He also stated that Mr. Nigussie instituted a policy at Empire Lounge that the rear door of the establishment which faces the alley of residential buildings may not be opened while the music is being played.

Mr. Bianco also stated that security
is at least one dedicated security person working whenever the business is operating which is stationed at the front of the establishment to check identification of anyone entering the establishment.

Mr. Bianco also stated that some events will require additional security just to maintain a safer environment at the establishment.

Mr. Bianco also stated that to ensure that the trash needs of the business are met that he has contracted a trash company so they pick up twice a week.

And Mr. Bianco stated that at some point the residential neighbors complained that the trash pick ups were being done at an
inappropriate hour and in response, Mr. Nigussie switched contractors and required that the trashed pickup be done prior to 8 p.m. or be done the following morning.

Mr. Bianco also stated that as new residents move into the neighborhood, they have aggressively complained about many of the establishments along 8th and 9th Street, not just Empire.

Mr. Bianco also stated that Mr. Nigussie wants to run a successful business and has tried on many occasions very hard to work cooperatively with his neighbors with whom he hopes have a good patron business with.

That was the conclusion of Mr. Bianco's statement to me.

I did also interview a Michael Marenstein who is the representative of the Protest Group of Seven and he did let me know about his issues concerning Empire Lounge on behalf of that Group of Seven.

Mr. Marenstein stated that his concerns stem from the drunk and violent behavior spilling onto the nearby streets which pose a safety concern for the community. And Mr.

Marenstein stated that parking violations and property damage have been a concern along with the constant noise coming from the establishment.

He also stated that the behavior is negatively impacting property values, as well as the quality of life. And Mr. Marenstein stated that we have made many attempts to address any issues directly with Empire Lounge management and owners, but the response are all empty promises and a dismissive tone.

Mr. Marenstein stated that the neighborhood is at a breaking point and can no longer entertain the level of destruction in the neighborhood any longer. Mr. Marenstein stated that he would just like to get this resolved, get a resolution on this matter as soon as possible.

I did also meet and interviewed the representative for WNA, the neighborhood association, and that interview was held on Monday of April 19 of 2021 with a Dan Freeman. Mr. Freeman advised me that Empire Lounge has been a bad neighbor in years since they have been in business. Mr. Freeman stated that the establishment repeatedly violated the settlement agreement, along with the D.C. laws.

Mr. Freeman stated that the establishment attracts rowdy people. He stated that the establishment lets people gather on the sidewalk which prevents people from walking on the sidewalk and down the street. He also stated that the establishment needs to prevent congestion on the street. Mr. Freeman expressed that the establishment has numerous violations.

I asked Mr. Freeman if he wanted to provide any additional information and he said that's all he needed to address with me and that's all what he wants resolved.

And so that was the conclusion of my interview.

CHAIRPERSON ANDERSON: So tell us about the parts in your report that talks about the neighborhood.

MR. GARCIA: Okay, so I'm going to share some documents.

CHAIRPERSON ANDERSON: Sure. Ms. Andrews, allow him to share the screen.

MS. ANDREWS: Sure. Stand by. Okay, Mr. Garcia, you can now share your screen.

MR. GARCIA: Thank you. So according to the District of Columbia's Zoning Handbook,
the establishment is an R-2 zone which is located on page 5.

CHAIRPERSON ANDERSON: What's an R-2 zone if you know, please?

MR. GARCIA: R-2 zone is intended to permit medium density, compact mixed-use development, with an emphasis on residential development.

CHAIRPERSON ANDERSON: Now how many nearby ABC licensed establishments is in the vicinity?

MR. GARCIA: How many ABC licensed establishments?

CHAIRPERSON ANDERSON: Yes.
MR. GARCIA: Sixty-nine.
CHAIRPERSON ANDERSON: So how would you describe, generally, how would you describe this area with 69 licensees?

MR. GARCIA: Very busy. The establishments -- the general area is very high traffic during nighttime house.

CHAIRPERSON ANDERSON: What are the current hours of operation for the establishment?

MR. GARCIA: The establishment licensed hours of sales and operations are Sunday
to Thursday, 10 a.m. to 2 a.m. and Friday to Saturday 10 a.m. to 3 a.m.

CHAIRPERSON ANDERSON: Now the hours of operation, are they consistent with the neighborhood? Are they longer, shorter to the best of your knowledge? Are they consistent? MR. GARCIA: To the best of my knowledge, they are consistent.

CHAIRPERSON ANDERSON: Now tell me a little bit about the area. Is there a lot of traffic? Is there a lot of car traffic? Is there pedestrian traffic? Tell me about the area, be a little bit more specific. MR. GARCIA: Okay. So Empire is located on 9th Street in a three story brick building. The establishment does not have access to the first floor. It just has access solely to the second and third floors.

There are -- 9th Street has side by side from each other, maybe about 20 to 25 establishments alone on that street alone. That street seems to always be high traffic, a lot of pedestrian congestion, double-parked vehicles. It's a lot of congestion on the street and at times it has proven to be at a standstill.

CHAIRPERSON ANDERSON: To the best of your knowledge, are these -- the traffic, the congestion on the block, is it attributable to Empire Lounge?

MR. GARCIA: No. It's a combination of all of the establishments on 9th Street. It's not just specifically from Empire Lounge. It's all of the establishments on 9th Street.

CHAIRPERSON ANDERSON: Now did or any ABRA personnel visit this establishment?

MR. GARCIA: Yes. I visited to conduct a regulatory inspection, but the establishment was monitored a total of 30 times from January 9th of 2021, to June 12th of 2021. And on all of those occasions, the known investigator that visited the establishment to monitor it, observed no ABRA violations.

CHAIRPERSON ANDERSON: And what time of day did the investigator visit? Was it in the morning, during the day?

MR. GARCIA: Specifically, it was a variation of all. On page 11 of my investigation report, the first monitoring of the establishment was February 9th from 2 p.m. to 2:52 p.m. And then the following one was 3:26 p.m. to 4:05 p.m.

And the following was $6 \mathrm{p} . \mathrm{m}$. to 7:20 p.m.
And then you see on Friday, the establishment was visited from 10:20 p.m. to 11:32 p.m.

So the establishment was visited in the afternoon on the 9th, as well as in the morning. As you see number 12 is Friday, the establishment was visited on April 2nd of 2021 from 12:42 a.m. to 1:15 a.m.

And the following was April 3rd, 9:20 p.m. to 9:56 p.m. And then back again, the establishment was visited on Monday in the afternoon at 3:30 to 4:08 p.m.

And then the establishment was once again visited at 12:00 a.m. to 12:15 a.m. on Saturday of April 10th of 2021. Following that, the establishment was also visited on Sunday, April 11th at 12:00 a.m. to 12:15 a.m.

The establishment was visited on multiple different times.

CHAIRPERSON ANDERSON: And you're saying that each time that the ABRA investigator visited the establishment, no ABRA violations were found?

MR. GARCIA: Correct.

CHAIRPERSON ANDERSON: All right. There are some exhibits attached to your report. Can you go through the exhibits, please?
(Pause.)
MR. GARCIA: So Exhibit 1 is a protest letter written by the Westminster Neighborhood Association. And that was written by Lynn Johnson.

Give me just one minute. And Exhibit 2 is a District of Columbia Geographic Information System which is all the ABC establishments within 1200 feet of Empire Lounge. So these are all the establishments 1200 feet of 1909 9th Street.

And Exhibit 3 is a District of Columbia Geographic Information System 400 feet of a school. This is any school within 400 feet of the establishment.

And Exhibit 4 is a photograph of the exterior of Empire.

Exhibit 5 is a photograph of the entry of Empire Lounge. As you see, there are stairs, so it immediately prompts you to go up to the second floor. There is no first floor to the establishment.

Exhibit 6 is immediately -- it's still the entry way as you see to the far left, the stairs are there. This is just a small space that the entry way is located in.

Exhibit 7 is the same photograph of the entry way, just at a different angle from the stairs.

Exhibit 8 is a photograph of the interior of the second floor immediately at the top of the stairs.

Exhibit 9 is a photograph of the bar to your right hand side, as soon as you approach the establishment from the upstairs.

Exhibit 10 is a photograph of the same floor, of the same second floor bar, just at a farther angle.

Exhibit 11 is a photograph of the booth area where the couches are on the far right hand side of the establishment.

Exhibit 12 is a photograph of the stairs leading from the third floor to the second floor of the downstairs establishment.

Exhibit 13 is a photograph of the third floor. This is the lounge area on the top floor of the establishment.

Exhibit 14 is also an exterior photograph of the lounge area on a different angle and side of the establishment on the third floor.

Exhibit 15 is a photograph of the establishment storage area, located on the 3rd floor.

Exhibit 16 is a photograph of the nonoperative bar located on the third floor of the establishment.

Exhibit 17 is also a photograph of the third floor which is a large lounge area.

Exhibit 18 is also a photo of the bar, just at a different angle.

Exhibit 19 is also a photograph of the lounge area, both sides. The right side is one lounge area, and the left side also another lounger area.

And Exhibit 20 is also the same photograph of the third floor lounge area. And please note that the establishment did -- was not operating on the third floor due to COVID restrictions. They only operated on the second floor of the establishment at that time.

CHAIRPERSON ANDERSON: Thank you for
bringing that clarification, Mr. Garcia.
MR. GARCIA: You're welcome. And Exhibit 21 is a copy of the establishment's ABC license.

And Exhibit 22 is a copy of the establishment's Certificate of Occupancy.

And Exhibit 23 is a copy -- a photograph of the establishment's alley way leading downstairs to the trash.

And Exhibit 24 is a photograph of the establishment's trash area.

And Exhibit 25 is also another photograph of the establishment's trash area.

And 26 is also a photograph at a wider angle of the establishment's trash area.

And Exhibit 27 is the regulatory inspection that $I$ conducted of the establishment on February 19th of 2020.

Exhibit 28 is a copy of MPD's crime analysis data.

CHAIRPERSON ANDERSON: Let me ask you a question about Exhibit 28.

What, if anything, were you able to gather from this exhibit?

MR. GARCIA: That exhibit, one minute,
okay. That is a document that we obtained from MPD just letting us know any issues or any pause to MPD to any incident from that location. So each incident on here was any call that was made to MPD to respond to the establishment for any need.

I requested they -- from the Office of Unified Communications folks for the service dates from February of 2020 to February of 2021. On that document there was a total 15 calls. However, only one of the calls required ABRA assistance.

On Saturday, June 27th of 2020, MPD received a complaint for noise for Empire Lounge located at 1909 9th Street, Northwest. An investigator responded to the establishment and discovered that the establishment was in violation of the Mayor's order specifically for not having music at a conversational level. The establishment was issued a written warning, Citation No. 6797 for violating the Mayor's orders.

And just to note that that was the only ABRA enforcement that resulted in a violation from any of those calls.

CHAIRPERSON ANDERSON: Okay.
MR. GARCIA: And Exhibit 29 is the establishment's existing settlement agreement. CHAIRPERSON ANDERSON: All right. Thank you. Thank you, Mr. Garcia. You can stop sharing the screen.

MR. GARCIA: Okay.
CHAIRPERSON ANDERSON: Any questions of Mr. Garcia by any Board members?

MEMBER GRANDIS: Yes, sir. I have one.

CHAIRPERSON ANDERSON: Go ahead, Mr. Grandis. Then you, Mr. Short.

Go ahead, Mr. Grandis.
MEMBER GRANDIS: Mr. Chairman, thank you very much. Investigator, $I$ want to thank you for your excellent presentation and your exhibits today.

Going back to Exhibit 28, just for, and you don't need to call it up, $I$ have it as well.

## Just so for clarification for the

 record, those are calls that relate to the address, but not necessarily to the establishment inside. Am I interpreting that list of callsthat they don't necessarily relate to the licensee, but relate to that location?

MR. GARCIA: Correct.
MEMBER GRANDIS: Okay, so as you stated, only one related to that required ABRA to handle something regarding this particular licensee?

MR. GARCIA: Correct. Specifically for noise.

MEMBER GRANDIS: Thank you. And there was one that's noted, I think if I interpreted the term, is it assault, there's one that's listed as an assault? Hold on. Dated, 12/15/20. Am I misinterpreting that? 12/15/20.

MR. GARCIA: Yes.
MEMBER GRANDIS: Yes, I'm interpreting that term as assault?

MR. GARCIA: Yes, correct.
MEMBER GRANDIS: But I understand you to say that does not relate to this licensee.

MR. GARCIA: It relates to the
licensee, but it didn't require any -- it didn't have any enforceable -- the establishment was found -- the establishment didn't obtain any violations on that particular instance.

MEMBER GRANDIS: Thank you very much. MR. GARCIA: You're welcome. MEMBER GRANDIS: Thank you, Mr. Chairman.

CHAIRPERSON ANDERSON: Thank you, Mr. Grandis. Mr. Short?

MEMBER SHORT: Yes, thank you very much, Mr. Chairman.

MEMBER SHORT: Investigator Garcia, how are you today?

MR. GARCIA: I'm doing well. Thank you. How are you?

MEMBER SHORT: Okay. Again, just for the record and my edification, how long have you been with ABRA?

MR. GARCIA: Going on three years now.
MEMBER SHORT: Approximately three years. And how long have you had the assignment of the 1900 block of 9th Street?

MR. GARCIA: Since February, I believe I received the Protest investigation of February of 2020, I'm sorry, February of 2021.

MEMBER SHORT: Okay. This a question that a lot of us are going through right now in all government agencies because of the nature of
our hopefully passing national health emergency and the shutting down of Washington, D.C. and then our Mayor, you know who our Mayor is, correct?

MR. GARCIA: I do.
MEMBER SHORT: Can you give her name for the record?

MR. GARCIA: Muriel Bowser.
MEMBER SHORT: Thank you. Now I'm looking at the investigative history for Empire Lounge. Do you have that in front of you?

MR. GARCIA: Yes, I do.
MEMBER SHORT: On August 15th of 2020, can you tell us what happened and why this Empire Lounge was cited?

MR. GARCIA: August 15th?
MEMBER SHORT: August 15th of '20, yes.

MR. GARCIA: The establishment failed to comply with the Mayor's emergency order.

MEMBER SHORT: Do you think that's a very serious violation?

MR. GARCIA: Yes. The establishment actually had on ten separate occasions, the establishment violated a settlement agreement
which was for noise. So their settlement agreement was violated ten times, as you see in the investigative history. All of them are there.

MEMBER SHORT: Ten times violating the noise ordinance?

MR. GARCIA: Yes.
MEMBER SHORT: How many businesses or how many licensees have you gone to in your three years that has had that many violations in just one particular nature of noise?

MR. GARCIA: I can't say off the top of my head, but $I$ can say that it has been multiple establishments.

MEMBER SHORT: With ten or more or ten or less?

MR. GARCIA: Yes. On many instances, there are a lot of noise complaints, but if the establishment -- if the noise complaint isn't substantiated against the establishment, it's just --

MEMBER SHORT: I thank you for your answers. And let me get away from the noise issue because that's a problem in that area and there's no telling where the noise is coming from
in the 1900 block of 9th Street because of the location and the way it is zoned. So I'll leave that alone. But do you think -- how many violations of the Mayor's order?

MR. GARCIA: Ten.
MEMBER SHORT: So during the height of the national health emergency which the Mayor says you must wear masks, you must observe spacing. And this particular licensee did not observe those things and was cited on four different occasions?

MR. GARCIA: Correct. You said on four separate occasions?

MEMBER SHORT: You tell me how many occasions that he violated the Mayor's order? MR. GARCIA: On ten separate occasions.

MEMBER SHORT: I'm saying the Mayor's order.

MR. GARCIA: On ten separate
occasions. For the Mayor's order if you violate for noise, it's also a violation because the music should have been at conversational level only.

MEMBER SHORT: Okay.

MR. GARCIA: That's part of the order. MEMBER SHORT: I understand that. So I guess the bottom line is what I'm trying to get clear is if a person gets a Mayor's order and everybody else in town has to abide by it because the national emergency was causing deaths. Is that correct?

MR. GARCIA: Correct.
MEMBER SHORT: So the Mayor says don't do this because if you do, you are endangering not only your clients in the city, you work against the nation's national emergency requirement. Do you think this licensee took that seriously?

MR. GARCIA: I cannot attest to what they did or not have taken seriously.

MEMBER SHORT: Do you think it's a good business practice not to obey the Mayor's order?

MR. GARCIA: No, it is not.
MEMBER SHORT: Are you aware at one of the hearings we had about the violations of the Mayor's order the licensee was asked, particularly by myself, does he think obeying or disobeying the Mayor's order matters in his
business. Were you aware of that?
MR. GARCIA: No, I was not aware of it.

MEMBER SHORT: Well, let me make you aware. The licensee answered to me it didn't matter. He needed to make money.

Do you think that's a good licensee or is that a person who maybe we should look at a little closer about renewing a licensee?

MR. GARCIA: I think that should be someone we look at.

MEMBER SHORT: Thank you very much, Investigator Garcia.

Mr. Chairman, that's all I have at this time.

MR. GARCIA: Thank you.
MEMBER HANSEN: Mr. Chair, you're on mute.

CHAIRPERSON ANDERSON: Thank you. All right. Mr. Bianco, any questions?

MR. BIANCO: Yes.
Investigator Garcia, thank you for your report, very detailed and very thorough. I appreciate it.

MR. GARCIA: Thank you.

MR. BIANCO: I have a few questions for you. I'm just going to go right through your report. You can refer to it if you need to, but I don't think we need to share it up on the screen. I'm going to go through it as quickly as I can.

So there's been some testimony about this, but in your report it says there's 69 licensed establishments within 1200 feet and I think you agreed that there's a very high density of licensed establishments, correct?

MR. GARCIA: Correct.
MR. BIANCO: And in your three years working at ABRA, have you come across any cases where there has been more than 69 establishments in a 1200 food radius?

MR. GARCIA: No.
MR. BIANCO: Okay, so it's fair to say that this is one of the highest density areas in terms of licensed establishments in the whole city, right?

MR. GARCIA: Correct.
MR. BIANCO: So on page 8 in Section D of your report, you talk about the outdoor operations of these 69 establishments and you
mention that 25 of them have summer gardens.
In addition to those 25 summer
gardens, are you aware of any sidewalk cafes?
MR. GARCIA: No, $I$ am not.
MR. BIANCO: Okay. And of those 25 summer gardens, some of them are patios and some of them are rooftop decks. Is that correct?

MR. GARCIA: Correct.
MR. BIANCO: Okay. Going to page 9, Section C where you talk about the sort of parking needs and transportation in the neighborhood. I don't see any mention of parking garages. Are you aware of any parking garages in proximity to this particular location?

MR. GARCIA: No, I am not.
MR. BIANCO: Okay. And on page 10, Section G, you talk about noise and you say there was no complaints or violations during the monitoring period. What I'm trying to get my head around is how long was the monitoring period that you're referencing in this section?

MR. GARCIA: The monitoring period, on 30 separate occasions were from February 9th of 2021 to June 16th of 2021.

MR. BIANCO: And I don't do as many of
these as you do, admittedly, but it said you had 30 visits there. That sounds like a lot. Is that an unusually high number?

MR. GARCIA: No, it's not.
MR. BIANCO: Okay. Page 14, paragraph C addresses peace, order, and quiet, which is really the main reason why we're here and in that section you state that during your visits you noticed no criminal activity, no ABRA violations, no loitering, no trash issues, and no noise violations, correct?

MR. GARCIA: Correct.
MR. BIANCO: Okay, so is it fair to say that it's your opinion that this establishment does not adversely impact peace, order, and quiet?

MR. GARCIA: I can't -- I don't have an opinion on that.

MR. BIANCO: Okay. So page 14, Section 7, you talk about the MPD calls for service and Mr. Grandis went into some detail with you on that and I think that was very helpful to illustrate what that document is. So I just want to ask you one question about that.

Several of the MPD calls for service
were at times when the establishment wasn't even open, correct?

MR. GARCIA: Correct.
MR. BIANCO: Now I want to drill down on this issue because $I$ certainly have some confusion about it, so I'm hoping you can clarify. And it was really the last thing that you talked about with Mr. Short.

So what we're talking about is Section 10, page 14 of your report. I'm sorry, I think I have that wrong. I do have that wrong. Bear with me for just one second while $I$ find what it is.
(Pause.)
I can't seem to put my finger on it at the moment, so let me just describe it for you. So you say in your report that there were ten instances where the establishment violated its settlement agreement due to noise, right?

MR. GARCIA: Correct.
MR. BIANCO: So I'm looking at the investigative history and $I$ don't see ten instances of noise violations. I see the first six items look like they're Mayor's order violations and include music not at a
conversational level. When you say noise, are you including music not at a conversational level?

MR. GARCIA: Yes. If the music is over conversational level, that's considered a noise complaint for the establishment.

MR. BIANCO: Okay.
MR. GARCIA: I'm sorry.
MR. BIANCO: Go ahead. I'm sorry. I didn't mean to interrupt you. Go ahead. Finish your answer.

MR. GARCIA: It coincides with each other, the settlement agreement along with the Mayor's orders. With the Mayor's orders, you cannot play the music on conversational level. For the settlement agreement, it also states that it has to be at a certain level. So basically, the establishment -- whenever the establishment is called for a noise complaint, the establishment violated both the Mayor's order along with the settlement agreement.

MR. BIANCO: I understand that. I was just seeing clarity where it came from.

So in those six instances of Mayor orders violations that you tagged as noise, we're
talking about above a conversational level as opposed to a situation where you have music that is infiltrating neighboring residences and things of that nature. So they're different types of noise violations, right?

MR. GARCIA: For ABRA, there is no different type of noise violation. There's just one noise violation.

MR. BIANCO: Okay. I understand. Let me just go back through and see if I have anything else, but I think -- I think that is all. Thank you very much for your testimony. And I think Mr. Stoecklein is going to have some questions for you at this point.

MR. GARCIA: Thank you.
CHAIRPERSON ANDERSON: Thank you, Mr.
Bianco.
Mr. Stoecklein, do you have any questions for the witness?

MR. STOECKLEIN: I do.
CHAIRPERSON ANDERSON: Go ahead, please.

MR. STOECKLEIN: I'm going to try to move through this very quickly. Please stop me or slow me down if I'm being unclear.

So do I understand early from your prior testimony you observed the establishment on multiple occasions in February of 2021?

MR. GARCIA: Correct.
MR. STOECKLEIN: And you indicated that in all instances there were no violations that you observed, correct?

MR. GARCIA: Correct, for the monitoring period, it's just not myself. Any ABRA personnel is monitoring the establishment, not just myself. In all instances, there were no ABRA violations when the establishment was monitored.

MR. STOECKLEIN: Okay. Thank you for that clarification.

Is it correct that all of those occasions, which spanned roughly the course of the month, were during the effective period of the Mayor's COVID orders?

MR. GARCIA: I'm sorry, can you repeat that?

MR. STOECKLEIN: Sure. Is it correct that basically, the entire duration of the observation period, we'll call it, occurred during the Mayor's COVID orders being in effect?

MR. GARCIA: Of all the violations?
MR. STOECKLEIN: From the time of the first observation that you included in your report, to the time of the last observation, the entire time span that we're talking about fall within the term of the Mayor's COVID order? Was it during COVID?

MR. GARCIA: Yes, it was.
MR. STOECKLEIN: Okay. And so -- and which means that no greater than 50 percent capacity in the establishment, is that correct, among other requirements?

MR. GARCIA: It depends on when the establishment was monitored because the Mayor's order can change.

MR. STOECKLEIN: In this case, during the period that you're talking about, what was the requirement effective during that period?

MR. GARCIA: It was 50 percent capacity.

MR. STOECKLEIN: Okay. And you -- can you tell me approximately how many of these instances of observation occurred prior to let's say 8 p.m. at night? Was it half or more than half?

MR. GARCIA: Before 8 p.m.?
MR. STOECKLEIN: Yes, please.
MR. GARCIA: Give me one minute.
MR. STOECKLEIN: That's okay. I'll withdraw the question.

MR. GARCIA: Thirteen of the monitoring was conducted before 8 p.m. out of 30.

MR. STOECKLEIN: Okay.
MR. GARCIA: So less than half.
MR. STOECKLEIN: Thank you. Moving on to your investigative history, you indicated that there were ten separate occasions of violations of the Mayor's order. Is that correct?

MR. GARCIA: Correct.
MR. STOECKLEIN: Okay. And you spoke about sound violations. Can you tell us what sort of the other violations were for which the applicant was cited?

MR. GARCIA: As you see in the investigator history, the establishment was cited on multiple times. So each instance, for example, number one of the investigative history on September 25th of 2020, the establishment failed to comply with the Mayor's orders, but that is not limited to noise. The establishment

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MR. STOECKLEIN: Right, right.
MR. GARCIA: The establishment was cited for employees not wearing masks, providing music above a conversational level, sold alcoholic beverages without requiring the purchase of at least one full item per party, allowing patrons to stand while consuming alcoholic beverages. All of those violations took place on September 25th of 2020 for that single complaint.

MR. STOECKLEIN: So all of those violations comprise just a single, we'll call it citation of which there are ten, correct?

MR. GARCIA: No, they're not citations. They're considered complaints. Each complaint, or each CMP was considered a complaint so a report was written and they have to appear in front of the Board.

MR. STOECKLEIN: Okay. Did Empire have their license suspended as a result of any of these complaints?

I'll rephrase the question. Are you aware that Empire had their license suspended by the Board from September 4th to September 18th?

MR. GARCIA: As you see in the investigative history, September 25, 2020, the establishment ABC license was a 60-day suspension with a 15- day stay for one year.

MR. STOECKLEIN: At this juncture, Mr. Chair, $I$ have more questions for the witness, but as I noted before, I really -- I'm in a very difficult situation. I have a hard commitment here that $I$ can't go beyond. So I either have to rest our case for this witness or request leave to ask a few more questions.

CHAIRPERSON ANDERSON: As I told you before, we're going to end with the Board's case. I will take a break to start the applicant's, the licensee's case, but I'm not taking a break. If you have no other questions, that's fine.

MR. STOECKLEIN: I have no further questions, Mr. Chairman.

CHAIRPERSON ANDERSON: Any follow-up questions by the Board members?

Hearing none, the Board has now rested its case. It's 1 o'clock. We will be in recess until $20^{\prime}$ clock promptly, and at $2 o^{\prime} c l o c k, ~ t h e$ applicant will present its case. We're off the record until 2 o'clock, an hour for lunch break.

So the Board will log back on to the public session at 2 o'clock.
(Whereupon, the above-entitled matter went off the record at 1:00 p.m. and resumed at 2:15 p.m.)

CHAIRPERSON ANDERSON: Good afternoon, everyone. We're at this stage at the case where the Licensee can make an opening statement. I know that I stated earlier in the hearing that the parties would have had five minutes to make an opening statement before the Board presented its case.

But in my enthusiasm to move forward, I did not provide the parties with suitability. So, Mr. Bianco, you have five minutes to present your opening statement. That will not take away from the hour that you have to present your case. Each side will have one hour to present its case. And in presenting your case, your cross examination will take away from your hour. So I want all parties to be aware that you have one hour. I will strictly abide by this timeline, that you will have one hour to present your case.

And hopefully, it does not become an
issue in this case. I believe, Mr. Bianco, you said that you have two witnesses. And Mr. Stoecklein stated that he only has one witness. So I am hoping that both parties will use their time and that there will not be an issue in violating our order of one hour.

So, Mr. Bianco, if you want to do an opening statement, you have five minutes. However that five minutes will not be taken from the hour that you have to present your case. You can go ahead, sir.

MR. BIANCO: Thank you very much, Mr. Anderson. Good afternoon. My client in this matter, Empire Lounge, is seeking renewal of its liquor license without further condition.

They're located at 1909 9th Street and have been in operation since 2018. You will meet the owner, Des Nigussie, who will tell you about his establishment, both the operations in the past and his intended operations for the future.

Specifically, he will tell you about the measures he has taken to be a good neighbor and work with the people in the community. For example, he sound-proofed his walls when neighbors complained.

He moved and reconfigured his entire sound system. He set volume warning lights so that the person playing music knows when to turn it down. He changed his trash contractors, because the old trash contractors were making deliveries too early, and it was disturbing people in the neighborhood.

He's also going to tell you about security procedures, and that part's going to include his voluntary participation in the Metropolitan Police Department's reimbursable detail program. And he's been very proactive in that. And he and a group of his neighbors got together and have all decided together to participate in this program.

You will hear about the character of the neighborhood at 9th and U Street which is extremely busy, crowded, and popular as a nightlife destination for a very diverse group of customers. There are 69 establishments in proximity to Empire, one of the most densely populated nightlife areas in the city.

Empire does not stand out among them as being particularly loud, or large, or operate particularly late. The setup and operation is
typical of others in the area. Of note is that the ANC did not see fit to protest this renewal. We think that once the Board has the chance to hear all of the evidence in this case, you will find that the Applicant continues to be appropriate for the area and renew the license without further condition. Thank you.

CHAIRPERSON ANDERSON: Thank you, Mr. Bianco. Mr. Stoecklein, do you wish to make an opening statement now, or will you reserve until you present your case?

MR. STOECKLEIN: I'll reserve, Mr.
Chairman, thank you.
CHAIRPERSON ANDERSON: All right.
Thank you. All right, Mr. -- hold on. Mr. Bianco, you have one hour starting now. Who is your first witness, sir?

MR. BIANCO: My first witness is Des Nigussie. He's the owner of the establishment. CHAIRPERSON ANDERSON: Mr. Nigussie, can you raise your right hand, please? Do you swear or affirm to tell the truth and nothing but the truth?

MR. NIGUSSIE: I do.
CHAIRPERSON ANDERSON: Thank you, your

Witness, sir.
MR. BIANCO: Okay. Mr. Nigussie, can you state your name and spell your last name for the Board, please?

MR. NIGUSSIE: My name is Dessalegn Nigussie. My last name is spelled as N-I-G-U-S-S-I-E.

MR. BIANCO: And instead of calling you Dessalegn, by your full name, is it okay if I call you Des?

MR. NIGUSSIE: That's fine.
MR. BIANCO: Great. And, Des, where do you work?

MR. NIGUSSIE: I work at Empire Lounge, 1909 9th Street, NW, DC 20001.

MR. BIANCO: And what's your job there?

MR. NIGUSSIE: I'm the owner.
MR. BIANCO: Okay. And how long have you operated this particular establishment?

MR. NIGUSSIE: About three years now.
MR. BIANCO: And do you know, do you happen to know what was there at 1909 9th Street prior to Empire?

MR. NIGUSSIE: The first floor, I
believe, was restaurant. And the third floor was vacant (audio interference).

MR. BIANCO: And you weren't involved with that restaurant in any way, were you?

MR. NIGUSSIE: No.
MR. BIANCO: Okay. Can you describe what Empire looks like?

MR. NIGUSSIE: Empire is basically a second-floor and third-floor lounge where people just hang out. We sell food, menu food as well. It's typical lounge environment.

MR. BIANCO: Okay. I'm going to show you some exhibits now.

Simone, are you able to give me the ability to share my screen?

MS. ANDREWS: Ms. Andrews, yes, I'm here. One second.

MR. BIANCO: Okay, thanks.
CHAIRPERSON ANDERSON: In the future, Mr. Bianco, just ask me, and I will ask her to give you that ability, please.

MR. BIANCO: Oh, excellent, Mr.
Anderson. I'm happy to do that. Thanks.
CHAIRPERSON ANDERSON: Thank you.
MS. ANDREWS: Mr. Bianco, you can
share your screen now.
MR. BIANCO: Thank you very much. All right. I am trying to do that, but it does not seem to be operating here. Bear with me for a second, I seem to be having a technical issue.
(Pause.)
MS. ANDREWS: Mr. Chair, it seems like Mr. Bianco has logged off.

CHAIRPERSON ANDERSON: I did see that. So maybe when he logs back on, he will solve his technical issues.

I'm sorry, I see there's a Donte Roach, and that person has appeared on the screen the entire -- who is that person?

MR. NIGUSSIE: That's the other witness for Mr. Bianco.

CHAIRPERSON ANDERSON: All right, thank you, sir. All right.
(Pause.)
Are you able to call your Attorney, sir, to find out what's going on?

MR. NIGUSSIE: Yes.
(Pause.)
MR. BIANCO: Sorry about that, Mr. Anderson, I got bounced out of the meeting. I
just got back on. I think I fixed the technical issue. So -

CHAIRPERSON ANDERSON: I think your client went to call you. So I see that he's offline. So, I mean, he's not on the screen, but his name is on the screen.

MR. BIANCO: Yes, he just did it as I was getting back on. And it looks like I now have the ability to share my screen, so I'm going to be doing that. And you should now be able to see my screen.

CHAIRPERSON ANDERSON: Yes, sir. But where is your client? Is he back?

MR. BIANCO: I believe he is. Let me just confirm that with him right now.

Des, are you back on?
MR. NIGUSSIE: Yes.
MR. BIANCO: Okay, great. All right, I apologize for the interruption for the technical issue, but $I$ think we can proceed now. I have - -

CHAIRPERSON ANDERSON: All right.
MR. BIANCO: I have up on the screen the protest report that there has been much testimony about. And $I$ want to cover a couple of
the exhibits that are attached to that protest report. So we're first going to go to Exhibit Number 4 which is on Page 20.

And I'm going to scroll down and put it on the screen so everyone can see. Okay, so I am showing you what is Exhibit Number 4 to the protest report. Do you recognize that?

MR. NIGUSSIE: Yes.
MR. BIANCO: And what does that show?
MR. NIGUSSIE: That is the front of Empire Lounge.

MR. BIANCO: Okay. And is that how it looks today?

MR. NIGUSSIE: Yes, pretty much.
MR. BIANCO: Okay. Well, what's different from this picture to how it looks today?

MR. NIGUSSIE: It looks exactly the same, except the door is changed. I changed it to the glass door.

MR. BIANCO: Okay. So the door is now all glass?

MR. NIGUSSIE: Right.
MR. BIANCO: Okay. So now I'm going to scroll down to Exhibit 5 of the protest
report. And could you tell me what that picture, what that photograph shows?

There's a stair from outside to the second floor, basically the entrance.

MR. BIANCO: Okay, is that what you see as soon as you walk in the front door?

MR. NIGUSSIE: That is correct.
MR. BIANCO: Okay. So do you have any operations on the first floor of the building?

MR. NIGUSSIE: $I$ do not.
MR. BIANCO: Okay. And to the right of the staircase, you may be able to see my pointer there on the screen, what is that?

MR. NIGUSSIE: That is a security chair.

MR. BIANCO: Okay. And your doorman sits there?

MR. NIGUSSIE: That's correct.
MR. BIANCO: Okay. Now, could you tell me about your security at Empire Lounge, just describe how it works for me?

MR. NIGUSSIE: Yes, pretty much. So I have, usually $I$ have two securities, one is searching people, one is checking ID. And when we're busy we have three, two at the door and
then one in floor.
MR. BIANCO: Okay. Do you ever have more than three?

MR. NIGUSSIE: Yes.
MR. BIANCO: Okay. And do you provide your security in house, or do you hire a private company to do it?

MR. NIGUSSIE: We do hire in house.
MR. BIANCO: In house, okay.
MR. NIGUSSIE: Yes.
MR. BIANCO: And how many security guards to you presently have on staff?

MR. NIGUSSIE: Three.
MR. BIANCO: Three, okay. And how long have they been working for you?

MR. NIGUSSIE: Depends on -- one is about a year, the other two about six months, three months, I would say.

MR. BIANCO: Okay. And do you have security guards every single night that you're open?

MR. NIGUSSIE: That's correct.
MR. BIANCO: Okay. Do you have security cameras?

MR. NIGUSSIE: Yes.

MR. BIANCO: And where are they
located?
MR. NIGUSSIE: They are located inside and outside the building, all over, pretty much. MR. BIANCO: Okay.
(Simultaneous speaking.)
MR. BIANCO: How many do you have?
MR. NIGUSSIE: About 15.
MR. BIANCO: Okay. And so now I'm going to ask you about the MPD, the Metropolitan Police Department reimbursable detail. Do you have any plans with respect to that program?

MR. NIGUSSIE: Yes. So actually about eight of the owners, we came together with an initiative. And we've submitted the police schedule, when they are going to be available. So should be implemented pretty soon.

MR. BIANCO: Okay. And how many officers are going to be involved, do you know?

MR. NIGUSSIE: On Friday and Saturday, there are about, like, eight, I believe.

MR. BIANCO: Okay.
MR. NIGUSSIE: Yes.
MR. BIANCO: And when you say the other owners, are you referring to the other
owners on 9th Street?
MR. NIGUSSIE: That's correct.
MR. BIANCO: Okay. So we're going to move on to Exhibit Number 10 to the investigative report. And could you describe what that exhibit shows?

MR. NIGUSSIE: That's the main bar you will see as you walk in directly.

MR. BIANCO: Okay. What floor of the building is that on?

MR. NIGUSSIE: The second.
MR. BIANCO: Okay. And is there any seating at that bar?

MR. NIGUSSIE: Yes.
MR. BIANCO: Okay. How many seats are at that bar?

MR. NIGUSSIE: I would say eight.
MR. BIANCO: Okay. And is there a dance floor on the second level?

MR. NIGUSSIE: No.
MR. BIANCO: Okay. And what type of seating do you have?

MR. NIGUSSIE: This is sofa seating with tables.

MR. BIANCO: Okay. And could you
describe the tables? Are they low tables that you would serve cocktails on, or are they regular dinging tables?

MR. NIGUSSIE: They are regular dining tables.

MR. BIANCO: Okay. And how many sofa seats do you have on the second floor?

MR. NIGUSSIE: About 30, 35.
MR. BIANCO: Okay. Now, we're going to move to Exhibit 12 of the investigative report. And could you describe what that photo shows?

MR. NIGUSSIE: Yes. That is the stairs that leads to the third floor.

MR. BIANCO: Okay. So this is a shot going down the stairs to the second floor?

MR. NIGUSSIE: Exactly, yes.
MR. BIANCO: Okay. And then in this area here where I am pointing at the top of the photograph, is that typical of the seating that you have on the second floor?

MR. NIGUSSIE: Yes.
MR. BIANCO: And in this area here where I am now pointing, to the left, is that typical of the dining tables that you have.

MR. NIGUSSIE: That's correct.
MR. BIANCO: Okay. So what type of seating is on the third floor of the establishment?

MR. NIGUSSIE: Pretty much similar to the main floor.

MR. BIANCO: So sofa seating with dining tables?

MR. NIGUSSIE: With the dining tables, yes.

MR. BIANCO: Okay. And approximately how many seats do you have on that floor?

MR. NIGUSSIE: About the same, 30, 35.
MR. BIANCO: Okay. And is there a dance floor on the third floor of the establishment?

MR. NIGUSSIE: No.
MR. BIANCO: Okay. Do you have a DJ?
MR. NIGUSSIE: Yes.
MR. BIANCO: And does the DJ work for you in house, or do you hire private DJs?

MR. NIGUSSIE: I have in house DJ and then, depending on the event, we hire outside DJs sometimes.

MR. BIANCO: Okay. And where is the

DJ located?
MR. NIGUSSIE: That's on the second floor.

MR. BIANCO: Second floor, okay. What hours are you actually open?

MR. NIGUSSIE: We open weekdays 6:00 to 2:00 a.m., 6:00 p.m. to 2:00 a.m.

MR. BIANCO: And how about on the weekends?

MR. NIGUSSIE: On the weekend, we open from 1:00 to 3:00 a.m. on Saturday and then 1:00 to 2:00 a.m. on Sunday.

MR. BIANCO: Okay. How about Friday?
MR. NIGUSSIE: Friday 6:00 p.m. to 3:00 a.m.

MR. BIANCO: And what's the total occupancy you have for your establishment?

MR. NIGUSSIE: One hundred, twenty-five.

MR. BIANCO: Okay. Do you have any outdoor operations, like a sidewalk cafe, or a roof deck, or a patio?

MR. NIGUSSIE: I do not.
MR. BIANCO: Okay. During COVID, when temporary outdoor seating was allowed, did you
take advantage of any of that?
MR. NIGUSSIE: Unfortunately, no.
MR. BIANCO: No, okay. Now, tell me about the establishments near you. Do any of them have roof decks or patios?

MR. NIGUSSIE: Yes, like, Cortez, next door, they have a roof-top right next to us, to be honest.

MR. BIANCO: Okay. So the establishment right next to you, what was the name of it?

MR. NIGUSSIE: Cortez.
MR. BIANCO: Cortez, okay. And their roof deck, is it on the 9th Street side of the building, or is it on the rear or alley side of the building?

MR. NIGUSSIE: On the alley side.
MR. BIANCO: Okay. I want to look at Exhibit Number, I'm going to scroll down to Exhibit Number 28. Actually, you know, I'm going skip Exhibit 28. I'm going to skip over that. So withdraw that.

Do you serve food at your establishment?

MR. NIGUSSIE: We do.

MR. BIANCO: Okay. And do you serve full meals or just appetizers and snacks?

MR. NIGUSSIE: We serve full meals.
MR. BIANCO: Now, I'm going to show you what has been marked as Applicant's Exhibit Number 2, if you will bear with me while I bring that up and scroll past the investigative report.

Okay. Here we are at Applicant Exhibit Number 2. And I'm going to slowly scroll through that. Do you recognize that?
(Whereupon, the above-referred to document was marked as Applicant Exhibit No. 2 for identification.)

MR. NIGUSSIE: Yes.
MR. BIANCO: And what is that?
MR. NIGUSSIE: That is our menu.
MR. BIANCO: And, Mr. Anderson, do you prefer that we move exhibits as we discuss them or we wait until the end?

CHAIRPERSON ANDERSON: You can move them as they're being discussed.

MR. BIANCO: Okay. I move admission of Applicant Number 2.

CHAIRPERSON ANDERSON: Mr. Stoecklein, do you have any objection?

MR. STOECKLEIN: $I$ do not.
CHAIRPERSON ANDERSON: So moved.
(Whereupon, the above-referred to document was received into evidence as Applicant Exhibit No. 2.)

MR. BIANCO: Do you have a door at the rear of your establishment?

MR. NIGUSSIE: Yes.
MR. BIANCO: Okay. And where is that door?

MR. NIGUSSIE: At the backside.
MR. BIANCO: What floor is it on?
MR. NIGUSSIE: On the second floor.
MR. BIANCO: What is that door used for?

MR. NIGUSSIE: That door is used for delivery, pick-up and delivery, otherwise stays closed and, of course, the emergency exit as well.

MR. BIANCO: Okay. Do customers typically enter or exit from that door?

MR. NIGUSSIE: No.
MR. BIANCO: Do you keep it closed during business hours?

MR. NIGUSSIE: Yes.

MR. BIANCO: Is it ever locked during business hours?

MR. NIGUSSIE: No.
MR. BIANCO: Why not?
MR. NIGUSSIE: So in emergency, so we don't lock it, but we keep it closed.

MR. BIANCO: Okay. Where do you store trash?

MR. NIGUSSIE: We have a trash company. We put in the trash cans to pick up. Actually, right now, they pick up four times a week.

MR. BIANCO: Okay. I am going to scroll down to what has been marked as Applicant's Exhibit Number 5. I just want to make sure I didn't miss, yes, okay. So I want to scroll down to Applicant's Exhibit Number 5. And I know that the investigator attached a picture of the trash cans to his report, but this one's a little clearer. Do you recognize this?
(Whereupon, the above-referred to document was marked as Applicant Exhibit No. 5 for identification.)

MR. NIGUSSIE: Yes.
MR. BIANCO: And what is that?

MR. NIGUSSIE: That is our trash cans.
MR. BIANCO: Okay. And is that typically where your store them?

MR. NIGUSSIE: That is correct.
MR. BIANCO: Okay. And who's your contractor?

MR. NIGUSSIE: They are called Forresters.

MR. BIANCO: Okay. And did you ever switch contractors?

MR. NIGUSSIE: Yes, I just had different before. Because of the noise complaint when they pick up the trash, $I$ had to change the trash company.

MR. BIANCO: Okay. And who complained about the pickup making too much noise?

MR. NIGUSSIE: The neighbor, they text me through text. And that's how I communicated to them.

MR. BIANCO: Okay. Have you done anything else in the establishment to reduce noise?

MR. NIGUSSIE: I did. I changed the structure of my sound system. I used to have speakers that are facing the back door. After I
removed that speaker and sub-woofer, and I don't have that anymore. And it's been awhile since $I$ get a text from neighbors, to be honest about voice complaint.

MR. BIANCO: Okay. Did you do anything with your sound board?

MR. NIGUSSIE: Sound, we had to redo the one block of the building with the soundproof that building as well.

MR. BIANCO: I'm sorry, did you say soundproofing?

MR. NIGUSSIE: Soundproofed one side of the building where the sound comes out.

MR. BIANCO: Okay. But how about your actual sound system? Did you do anything with that?

MR. NIGUSSIE: Yes, yes. We changed sound system. And we adjust the DJ booth specifically to show me the red light when the volume turns up. And the DJ will be directed to decrease the volume of the music.

MR. BIANCO: Okay, great. Move admission of Applicant's Number 5.

CHAIRPERSON ANDERSON: Mr. Stoecklein, do you have any objection?

MR. STOECKLEIN: I do not.
CHAIRPERSON ANDERSON: So moved.
(Whereupon, the above-referred to document was received into evidence as Applicant Exhibit No. 5.)

MR. BIANCO: Now I want to go back and look at what has been marked as Applicant Exhibit Number 4. Do you recognize that?
(Whereupon, the above-referred to document was marked as Applicant Exhibit 4 for identification.)

MR. NIGUSSIE: Yes.
MR. BIANCO: And what is that?
MR. NIGUSSIE: That is the back door on the second floor.

MR. BIANCO: Okay. And did you change anything about that area of the building?

MR. NIGUSSIE: Yes. So we soundproofed that area where you see the golden color. And we moved, like, at the back if you keep coming away from that, there used to be a speaker. We had to move that as well.

MR. BIANCO: So in the lower left portion of this picture, there used to be a speaker?

MR. NIGUSSIE: Right.
MR. BIANCO: And then you moved that.
MR. NIGUSSIE: It's a little back.
MR. BIANCO: Okay. And the yellow walls here, did you say that was soundproof material?

MR. NIGUSSIE: Right.
MR. BIANCO: Okay. Move admission of Applicant's Number 4.

CHAIRPERSON ANDERSON: Any objection?
MR. STOECKLEIN: None.
CHAIRPERSON ANDERSON: So moved.
(Whereupon, the above-referred to document was received into evidence as Applicant Exhibit No. 4.)

MR. BIANCO: Okay. We're going skip down to Applicant's Number 6. And do you recognize that?
(Whereupon, the above-referred to document was marked as Applicant Exhibit No. 6 for identification.)

MR. NIGUSSIE: Yes.
MR. BIANCO: What is that?
MR. NIGUSSIE: That's the DJ mixer basically. If you look closer, there's a yellow
line. That yellow line will turn red at a certain level, and that's how I monitored the volume of the music.

MR. BIANCO: Okay. So what are these green lights here signify?

MR. NIGUSSIE: Green lights are okay.
MR. BIANCO: Okay. And then what happens if the music gets too loud?

MR. NIGUSSIE: It turns red.
MR. BIANCO: I'm sorry, you cut out a little bit. What did you say?

MR. NIGUSSIE: It will turn red if the music's too loud.

MR. BIANCO: Okay. And how did you set that sound level to make it turn red at a certain point? What did you do?

MR. NIGUSSIE: I just basically set up all the composition and to set it up. We tested the sound first. We went outside and see what volume is accurate to hear from outside. And we set it to that level.

MR. BIANCO: Okay. Move admission of Applicant's Number 6.

CHAIRPERSON ANDERSON: Any objection?
MR. STOECKLEIN: None.

CHAIRPERSON ANDERSON: So moved.
(Whereupon, the above-referred to document was received into evidence as Applicant Exhibit No. 6.)

MR. BIANCO: And have you done anything else to try and work with your neighbors?

MR. NIGUSSIE: I provide them with my personal phone number. If there's any voice, any particulars, any issue, $I$ told them text me. Some did work somehow.

MR. BIANCO: Okay. And did you receive texts from your neighbors.

MR. NIGUSSIE: Yes.
MR. BIANCO: Okay. And what did you do in response to those texts?

MR. NIGUSSIE: The sound system I just mentioned is in response to the texts I've been receiving from my neighbors.

MR. BIANCO: Yes. When's the last time you got a text message complaint from one of your neighbors?

MR. NIGUSSIE: It's been awhile.
MR. BIANCO: Okay. How long, a year?
MR. NIGUSSIE: I would say a year,
yes.
MR. BIANCO: Okay. Could you describe what the 9th and $U$ Street area is like on a Saturday night?

MR. NIGUSSIE: On a Saturday night there are so many entertainment establishments, very busy and a vibrant street. As the investigator was saying earlier there's cars double-parked, very busy weekend.

MR. BIANCO: Okay. And how does, have you been in the other establishments in the 9th and U area?

MR. NIGUSSIE: Yes.
MR. BIANCO: Okay. And how does Empire compare to those other establishments?

MR. NIGUSSIE: A little smaller, but I don't see anything different.

MR. BIANCO: Do you have a voluntary agreement?

MR. NIGUSSIE: What do you mean voluntary agreement?

MR. BIANCO: A voluntary agreement with the people from the neighborhood?

MR. NIGUSSIE: Yes, yes. I have a settlement agreement.

MR. BIANCO: Settlement agreement, I'm sorry. I used the old name for it. I said voluntary agreement. A settlement agreement, great. Do you follow it?

MR. NIGUSSIE: Yes. So the issue, the voice complaint we had is when early in business when we start operation in 2018. If you see those timelines, probably it was in the first six months of that time before we insulated the wall. When the problem arise, we taking care of the problem. We never had a voice complaint after that.

MR. BIANCO: Okay. And do you know how customers generally get to your establishment, like if they want to go out to Empire, how do they get there?

MR. NIGUSSIE: Usually people take metro, there is a metro right across. And then usually people take Uber.

MR. BIANCO: Okay. Are there any parking garages nearby?

MR. NIGUSSIE: There is one on 9th and U Street on the right side. I believe it's 1208 9th Street.

MR. BIANCO: Okay. And do you know if
customers park in that parking lot?
MR. NIGUSSIE: Yes.
MR. BIANCO: Okay.
MR. NIGUSSIE: We actually
specifically put it on our website too.
MR. BIANCO: I'm sorry, your -- okay. So the parking garage is on your website.

Thank you very much for your testimony, Des. Mr. Stoecklein may have some questions for you and the Board may as well. Okay?

MR. NIGUSSIE: Okay.
MR. BIANCO: Thank you.
CHAIRPERSON ANDERSON: All right, thank you. Hold you a minute. Do you have any questions, sir? Mr. Stoecklein?

MR. STOECKLEIN: Yes, I do, Mr. Chairman.

CHAIRPERSON ANDERSON: Well then, go ahead, sir. Remember, this is taking away from your 60 minutes so go ahead.

MR. STOECKLEIN: Okay, thank you. Mr. Nigussie, $I$ have a number of questions for you and I'd like to start with reviewing what you just describing regarding the sound equipment and
noise abatement measures that we've taken. First of all, could you please describe specifically what you installed to, as you say, sound proof --

MR. NIGUSSIE: Yes. So --
MR. STOECKLEIN: -- for your building?
MR. NIGUSSIE: I'm sorry, did I
interrupt you?
MR. STOECKLEIN: No, no, go ahead.
MR. NIGUSSIE: Yes, basically the drywall, the regular drywall. And there is the drywall which is soundproof drywall. It's a double drywall basically.

So we have one block of the club we had to remove it and we have to change, we have to double that drywall. Which is soundproof.

MR. STOECKLEIN: Okay. And it's soundproof. Does the drywall have a soundproof rating?

MR. NIGUSSIE: Yes, it does.
MR. STOECKLEIN: And what is that rating?

MR. NIGUSSIE: I can find out but I don't remember off the top of my head. It's been almost three years.

MR. STOECKLEIN: Okay. Do you have any idea what lies between, is there a barrier in-between the drywall? The double drywall.

MR. NIGUSSIE: When you say barrier?
MR. STOECKLEIN: Is it just, is it two sheets of drywall stuck together? You just doubled the thickness of the drywall?

MR. NIGUSSIE: No.
MR. STOECKLEIN: Or is there something else in the drywall?

MR. NIGUSSIE: There is something, basically there is a, I don't know what it is called, there is stuff they putting in the, before they put in the drywall to soundproof by itself. There's kind of like a rubber they put it there and then they would cover it with a drywall afterwards. It's not just drywall.

MR. STOECKLEIN: Okay. Did you
install this personally, Mr. Nigussie or did someone else install this for you?

MR. NIGUSSIE: Someone else installed for me.

MR. STOECKLEIN: Okay. And do you own the building?

MR. NIGUSSIE: I do not, I leased it.

MR. STOECKLEIN: Okay. When was this work completed?

MR. NIGUSSIE: I would say that is within six months of when we opened. So toward the end of 2018, beginning of 2019.

MR. STOECKLEIN: Okay. And do you know if you have received any stop work orders from DCRA related to the construction that you just described?

MR. NIGUSSIE: There is not, that's not the required DCRA permit, it's just insulation.

MR. STOECKLEIN: Can you say that again, Mr. Nigussie?

MR. NIGUSSIE: I did not because it's just insulation work.

MR. STOECKLEIN: I'm sorry, I just want to make sure $I$ understand. So you were just describing that you installed new walls, meaning that you opened the walls, is that correct?

MR. NIGUSSIE: The drywalls, not the walls.

MR. STOECKLEIN: Right.
MR. NIGUSSIE: We didn't do anything in place of the building we just hang the
drywall.
MR. STOECKLEIN: Yes. Are you aware that the District of Columbia requires a permit anytime that the walls are opened in a structure?

MR. BIANCO: I'm going to object. It calls for a legal conclusion.

CHAIRPERSON ANDERSON: What's the nature of your, I'm sorry, Mr. Stoecklein?

MR. STOECKLEIN: I'd like to establish that, I'd like to know if Mr. Nigussie is aware of the requirements related to the construction that he's claiming to have done.

CHAIRPERSON ANDERSON: Well, he, I mean, he stated that in his view it was, he just did drywall, he did not need --

MR. STOECKLEIN: Right. Well, Mr. Nigussie actually has several stop work orders pending against the establishment right now, so I just want to know if he knows about that. And I'm trying to lay the foundation before we establish that he likely does and has either ignored them or he doesn't, in which case the construction is likely inconsistent with his accounting of it.

MR. BIANCO: Mr. Anderson, it's my
position that the ABC Board doesn't enforce DCRA regulations. If there are violations to present I would argue relevance, but at this point we're nowhere near that. So, if --

CHAIRPERSON ANDERSON: Yes, I'm going to sustain the objection. Let's move on. If you want to ask him a question, ask him a question. If you have documentation, documentary evidence about the DCRA stop order, you can ask him about that.

But ask him about the regulations, if he says, he answered the question so let's move on please.

MR. STOECKLEIN: Okay. Mr. Nigussie, after the installation of the soundproofing that you've described, did you have any testing done?

MR. NIGUSSIE: Yes. Basically we had, we ordered this sound testing from Amazon. We tested the level of the music outside and we adjusted accordingly.

MR. STOECKLEIN: Okay. When you say you adjusted accordingly, what does that mean? Can you please be a little more specific?

MR. NIGUSSIE: We put a control system on the mixer, $I$ was explaining earlier.

MR. STOECKLEIN: Okay. Are you aware if the D.C. ordinance governing noise, which includes music volumes?

MR. NIGUSSIE: Which, say one more time.

MR. STOECKLEIN: Called the Noise Control Act.

MR. NIGUSSIE: I'm not sure I understand your question.

MR. STOECKLEIN: Are you aware of the regulations in the District of Columbia regarding noise, which includes music volume?

MR. NIGUSSIE: Yes.
MR. STOECKLEIN: And do you know what those regulations require?

MR. NIGUSSIE: Yes.
MR. STOECKLEIN: Okay. And what do they require?

MR. NIGUSSIE: Basically you have to keep the volume of the music to a certain level. And you cannot distract, basically you cannot distract the neighborhood.

And I believe, if I remember correctly, it's up to 10:00, the enforcement is up to 10:00 p.m.

MR. STOECKLEIN: So, I just want to make sure I understand your response. So, is your understanding of the District of Columbia noise ordinance requirements that the any noise that you, any noise that's being generated from your establishment simply can't be heard, if it can't be heard outside, then that's sufficient?

MR. NIGUSSIE: I believe so. Yes.
MR. STOECKLEIN: Okay. And do you know approximately what decibel levels are required under the code?

MR. NIGUSSIE: I do not, I'm sorry.
MR. STOECKLEIN: Okay. Do you have different noise level restriction steps for what music you're playing at daytime?

What volumes you are reaching during the daytime hours versus during nighttime hours?

MR. NIGUSSIE: Yes. Usually daytimes are, the volume is very low versus tend to be higher during the night.

MR. STOECKLEIN: Okay. But you don't know, but in terms of decibel levels, you don't know, you can't tell me what lower or higher specifically means in that context?

MR. NIGUSSIE: My technician say that

DJ, the DJ mixer, $I$ just tell from the light, but I don't specifically remember the numbers.

MR. STOECKLEIN: Okay. And so you testified that the soundboard, that the lights on the soundboard will red if they're above an allowable level, is that correct?

MR. NIGUSSIE: That's correct.
MR. STOECKLEIN: Okay. But you don't know what those allowable levels are?

MR. NIGUSSIE: I just don't remember the numbers.

MR. STOECKLEIN: Okay. Have you instructed your managers, your supervisors, about those numbers?

MR. NIGUSSIE: Yes.
MR. STOECKLEIN: Are they aware?
MR. NIGUSSIE: They're aware.
MR. STOECKLEIN: They're aware?
MR. NIGUSSIE: Yes.
MR. STOECKLEIN: Okay. Does the soundboard, what happens when the soundboard light turns red?

MR. NIGUSSIE: The DJ has to turn down the music, that way it will turn back to yellow color when we turn it down to that level.

MR. STOECKLEIN: Okay. So there is nothing, there is no part of the system that automatically limits, if the light turns red, there is no part of the system that automatically restricts the volume, you have to make that choice or your DJ has to make that choice, is that correct?

MR. NIGUSSIE: That is correct. But the DJs are all trained for that.

MR. STOECKLEIN: They're trained for that. How are they trained for that?

MR. NIGUSSIE: They note the level when they play the music. When that turns red they will turn down the music. Basically that usually fixes it.

MR. STOECKLEIN: Okay. You spoke about having given your number to residential neighbors so that they can text you if the music is too loud, is that correct?

MR. NIGUSSIE: That is correct.
MR. STOECKLEIN: Okay. And why did you give them your number?

MR. NIGUSSIE: Well like, I gave them my neighbor because they showed up at Empire and express their concern to me. And I basically, I
told them if there is any issue arises like this, I don't want to be inconvenienced to you enough to come here, just text me and $I$ will take care of it. That's why $I$ gave them my number.

MR. STOECKLEIN: Okay. So bear with me, Mr. Nigussie, because I'm just trying to understand.

If you installed soundproofing and you had your analyst test everything. And you understand the D.C. code and that testing is that you, at the levels of which you played your music, it can't be heard outside, why would there be any need to give your number to your neighbors so that they could text you if they can hear it in their house?

MR. NIGUSSIE: I --
MR. BIANCO: Objection. Hang on, Des,
I'm going to object because that question is calling for speculation. My Client has no idea what's in the minds of the neighbors.

MR. STOECKLEIN: No, I'm asking Mr. Nigussie why, if he just told us that based on his testing it's impossible for noise to be heard outside, why would he feel the need, it's his opinion, it calls for no speculation, why would
he feel the need to give his neighbors his phone number.

MR. NIGUSSIE: Well I --
CHAIRPERSON ANDERSON: Gentlemen, I'm going to overrule the objection. Answer the question, if you can.

This is part of the presentation that his gave his number to the neighbors, $I$ don't know why, so let him answer it. I'm going to overrule the objection. He can answer the question, if he can.

MR. NIGUSSIE: So I was just trying to be a good neighbor. And the concern wasn't just the music, the trash was an issue.

I said, I had to change the trash company after I heard from my neighbors. So if any issue arises, I want a result. It wasn't a specifically intended for voice.

MR. STOECKLEIN: Okay. Well, I appreciate that, Mr. Nigussie, very much so.

If you want to be a good neighbor and you went to all the trouble of installing this light system, why didn't you simply install equipment that automatically restricts the volume? Wouldn't that be easier?

MR. NIGUSSIE: It could be, but I didn't see the need because after we changed the system it was working. I didn't get any texts or any voice complaint after that. For a while. It's been more than a year now.

MR. STOECKLEIN: So you're saying, am I understanding correctly that you have not been texted by the neighbors, at all, since in early 2019, you installed this soundboard lighting signal?

MR. NIGUSSIE: Yes. I don't remember the exact date but it's been a while. Yes.

MR. STOECKLEIN: So I'm asking you to be specific. So you have not received a single text from your neighbors about sound issues in more than two years?

MR. NIGUSSIE: No, a year.
MR. STOECKLEIN: Okay. So then in fact, after you installed the system, you did receive texts, just not over the past year during COVID?

MR. NIGUSSIE: I said it could be different issue. It could be for, about the trash. I might have received a text message. But I don't know specifically for voice.

MR. STOECKLEIN: Okay. All right, I'm going to move on, Mr. Nigussie. Do you have a, I believe you spoke earlier about a settlement agreement that you have in place. Is that correct?

MR. NIGUSSIE: That's correct.
MR. STOECKLEIN: Okay. And when did that agreement go into effect?

MR. NIGUSSIE: When we start open. Back 2018.

MR. STOECKLEIN: Okay. And how many times have you been cited for violations of that settlement agreement?

MR. NIGUSSIE: About ten times, if I remember correctly.

MR. STOECKLEIN: Okay.
MR. NIGUSSIE: But that was, I want to say, before we soundproofed. That was in a certain range of time, but we've taken care of that. After that I didn't get any violation from ABRA.

MR. STOECKLEIN: I'm sorry, can you just, I'm sorry, Mr. Nigussie, I had a hard time understanding, can you just say that one more time for me please?

MR. NIGUSSIE: Yes. So those sounds violations we had is during the first few months of our opening. We run into a problem of insulation.

But I share to you, we used to live, well, we share a wall with the neighbors, so that's before we insulate that wall, we had that violations. If you see the time frame of the violations, those are during the few months of opening Empire.

After that we didn't get any sound, any violations. At least not that frequent.

MR. STOECKLEIN: So you're suggesting that all ten violations of this settlement agreement were noise violations --

MR. NIGUSSIE: Yes.
MR. STOECKLEIN: -- is that correct?
MR. NIGUSSIE: Yes.
MR. STOECKLEIN: Okay. And do you know approximately over what span of time you were cited those ten times?

MR. NIGUSSIE: I --
MR. STOECKLEIN: How many months between the signing of that settlement agreement and that tenth violation, how many months passed?

MR. NIGUSSIE: I don't remember. But I know it's for a few months, but $I$ can't give you a number.

MR. STOECKLEIN: Okay. I'd like to, I need to share the screen, unless the settlement agreement has already been displayed via another exhibit.

CHAIRPERSON ANDERSON: I don't believe it has been, so, Ms. Andrews, can you give him the opportunity to share his screen please?

MS. ANDREWS: Sure. Standby.
MR. BIANCO: Mr. Anderson, just as a housekeeping matter, to keep the exhibits straight, I believe the settlement agreement is attached to the investigative report as an exhibit.

MS. ANDREWS: You can share your
screen.
CHAIRPERSON ANDERSON: The entire settlement agreement, $I$ don't recall seeing it, but go ahead. You can share your screen, sir.

MR. STOECKLEIN: And, Mr. Bianco, I appreciate that actually. It's charitable of you. And hopefully it will save us all time, so I can actually just refer to the investigative
report.
Let me see if I can, just give me one second please. Okay. Can everybody see that?

CHAIRPERSON ANDERSON: Yes, sir.
MR. STOECKLEIN: Okay. So, this is the investigative report. Do you recognize this, Mr. Nigussie? I realize it's kind of hard to -MR. NIGUSSIE: Yes.

MR. STOECKLEIN: Here's the cover page for you.

MR. NIGUSSIE: This is the investigation report?

MR. STOECKLEIN: That's right. So, Mr. Nigussie, if you start at the bottom of this Page 13, which I'm showing on my screen right now, and you work your way up, you'll be able to see the number of, the ten settlement agreement violations about which we were just speaking. And you can also see the dates.

Can you please take a look at that for a second.

MR. NIGUSSIE: What number do you want me, from five to when?

MR. STOECKLEIN: Yes, so if you look just from, let's say from 12 to Line 8.

MR. NIGUSSIE: You said 12 to Line 8, okay.

MR. STOECKLEIN: Yes.
MR. NIGUSSIE: Okay, what am I looking at?

MR. STOECKLEIN: Okay. So, all I want to make sure, Mr. Nigussie, is that you and I, in looking in that timeline, that it is accurate to say that in six months' time, from the date that you got your settlement agreement, six months forward, all ten violations occurred, correct?

MR. NIGUSSIE: That is correct.
MR. STOECKLEIN: And so I'm just, I'm trying to understand. So you signed a settlement agreement and you wanted to be a good neighbor, and then it was within the first six months you were cited for violations ten times, is that right?

MR. NIGUSSIE: That is correct.
MR. STOECKLEIN: Okay. Okay, I'm going to stop sharing my screen now. I have just a few more questions.

So, I'd like to move on to the COVID violations. The topic, COVID violations, which were discussed.

Are you aware of how many violations of the Mayor's COVID orders that you were ultimately cited for?

MR. NIGUSSIE: No.
MR. STOECKLEIN: Okay. Were you shut down by the Board at any point or suspended at all during COVID?

MR. NIGUSSIE: Yes.
MR. STOECKLEIN: Okay. And can you tell me when you were first shut down?

MR. NIGUSSIE: I don't remember the numbers. Remember one was, $I$ believe it's in --

MR. STOECKLEIN: Does September 4th to September 18th sound about right?

MR. NIGUSSIE: It sounds about right, yes.

MR. STOECKLEIN: Okay. All right. And so then you opened backed up. And how long were you open after September 18th? Did you remain open after that?

MR. NIGUSSIE: Yes, we opened. Well, yes, we were pretty much open. Yes. We been doing deliveries and curbside pickup. But it's not regular.

MR. STOECKLEIN: Okay. And so, were
you ever suspended again after the 18th?
MR. NIGUSSIE: Yes.
MR. Stoecklein: You were? And when
was that?
MR. NIGUSSIE: Again, $I$ don't remember the exact date, to be honest.

MR. STOECKLEIN: Does September 25th, one week later, sound about right?

MR. NIGUSSIE: I don't think it was one week later. But again, $I$ don't recall the exact date to be honest. But then you're right, but they're no far apart.

MR. STOECKLEIN: I'm sorry, can you say that again?

MR. NIGUSSIE: They're no far apart.
MR. STOECKLEIN: Okay. Mr. Nigussie, one last set of questions for you. Do you offer hookah at your establishment?

MR. NIGUSSIE: Yes, we do.
MR. STOECKLEIN: Okay. And do you have an exemption from the D.C. Department of Health to offer hookah?

MR. NIGUSSIE: We are working on that, but nobody around ANC had one.

MR. STOECKLEIN: So, just to be clear,
is it correct that you do not have an exemption from the Department of Health to sell hookah, however, you sell hookah? Is that correct?

MR. NIGUSSIE: Well again, we are working on the exemption right now.

MR. STOECKLEIN: That wasn't my question, Mr. Nigussie. I'd just like to know, so yes or no, do you sell hookah -MR. NIGUSSIE: We do, yes. MR. STOECKLEIN: -- and do you have -(Simultaneous speaking.) MR. NIGUSSIE: That's correct.

MR. STOECKLEIN: -- and do you have an exemption from the Department of Health that allows you to be selling that hookah legally? MR. NIGUSSIE: We -MR. STOECKLEIN: Yes or no. MR. NIGUSSIE: -- do not. MR. STOECKLEIN: Okay. And you're clearly aware of that?

MR. NIGUSSIE: Yes.
MR. STOECKLEIN: Okay. I don't think I have any more questions right now, Mr. Chairman.

CHAIRPERSON ANDERSON: All right,
thank you. Any questions by any Board Members? MEMBER GRANDIS: Yes.

CHAIRPERSON ANDERSON: I'm sorry, who said yes? Go ahead, Mr. Grandis.

MEMBER GRANDIS: Mr. Chairman, thank you. Sir, I want to thank you for participating today, and I appreciate the insight you're giving us regarding your business.

Could you just refresh maybe, because there's been a lot of information shared today, what is the occupancy for your establishment?

MR. NIGUSSIE: It's 125.
MEMBER GRANDIS: And do you have a methodology, do you have a system on being able to maintain its 125 or less?

MR. NIGUSSIE: Yes, sir.
MEMBER GRANDIS: Can you explain that to the Board?

MR. NIGUSSIE: Yes. So, my security is aware, we have a counter basically. So every time a customer comes in, they come through the counter. Every time somebody leaves, they deduct the counter. And that updates me every hour as to how many people we have in the building.

MEMBER GRANDIS: Okay.

MR. NIGUSSIE: That's how we measure. MEMBER GRANDIS: And is this a procedure that is done during the hours of operation?

MR. NIGUSSIE: That's correct.
MEMBER GRANDIS: And if I understand correctly, your establishment is not on the first floor but it's on the second and third?

MR. NIGUSSIE: That is correct.
MEMBER GRANDIS: And is there a rooftop deck?

MR. NIGUSSIE: No.
MEMBER GRANDIS: Is there any sidewalk cafe?

MR. NIGUSSIE: No.
MEMBER GRANDIS: Is there a summer garden?

MR. NIGUSSIE: No.
MEMBER GRANDIS: So, the maximum number of people in your establishment is $125 ?$

MR. NIGUSSIE: That's correct.
MEMBER GRANDIS: Correct?
MR. NIGUSSIE: Yes.
MEMBER GRANDIS: And have you, I'm sorry, has your establishment been cited for
violation for, relating to occupancy?
MR. NIGUSSIE: No.
MEMBER GRANDIS: If I understand right, looking at the investigative report, there are a number of other establishments within the block or two of you, is that correct?

MR. NIGUSSIE: That's correct.
MEMBER GRANDIS: Do any of them, to your knowledge, have more than 125 people occupancy?

MR. NIGUSSIE: I can't say.
MEMBER GRANDIS: Okay. Good answer. Let me think. What is your hours of operation again?

MR. NIGUSSIE: Usually on the week, weekdays, we open from 6:00 to 2:00 a.m., which Friday we close at 3:00 a.m. And then Saturday is 1:00 to 3:00 a.m. Sunday --

MEMBER GRANDIS: 3:00 a.m.?
MR. NIGUSSIE: Yes, sir.
MEMBER GRANDIS: Okay. You basically have legal night hours?

MR. NIGUSSIE: Right. Right. Right.
MEMBER GRANDIS: Okay. Mr. Chairman, that's all I have. And I want to thank you.

CHAIRPERSON ANDERSON: Thank you, Mr. Grandis. All right, any other questions by any of the Board Members?

Mr. Bianco, any redirect?
MR. BIANCO: None.
CHAIRPERSON ANDERSON: All right. All right, thank you. All right, Mr. Bianco, you have 37 minutes left. And, Mr. Stoecklein you have 30.

Okay, Mr. Bianco, you have 37.29 and Mr. Stoecklein, you have 37.17. Okay? So everybody know how much time they have moving forward.

All right, do you have another witness, Mr. Bianco?

MR. BIANCO: Yes. We have one more witness. Donte Roach.

CHAIRPERSON ANDERSON: Mr. Roach?
MR. ROACH: Yes, sir?
CHAIRPERSON ANDERSON: Do you have a camera? I see you have been, do you have a camera, sir? If you don't, that's fine.

MR. ROACH: I've been on this call for a while and my battery is low so I turned to audio only mode.

CHAIRPERSON ANDERSON: You have been without a camera the entire time because I've seen your name and I was wondering, who was wondering, who was that person on the phone. But that is fine, sir. Can you raise your right hand, sir?

MR. ROACH: Yes.
CHAIRPERSON ANDERSON: Do you swear or affirm to tell the truth and nothing but the truth?

MR. ROACH: Yes.
CHAIRPERSON ANDERSON: Yes meaning I do?

MR. ROACH: Yes, I do.
CHAIRPERSON ANDERSON: Which --
MR. ROACH: I do.
CHAIRPERSON ANDERSON: All right, thank you. Your witness, sir.

MR. BIANCO: Thank you very much. Could you state your name and spell it for the record please?

MR. ROACH: Donte Roach. It's, D-O-N-T-E, R-O-A-C-H.

MR. BIANCO: Okay. And are you familiar with Empire?

MR. ROACH: Yes, I am.
MR. BIANCO: And how are you familiar with it?

MR. ROACH: I go there probably two or three times a week.

MR. BIANCO: Okay. And why do you go to Empire?

MR. ROACH: Because I enjoy the vibe. I obviously smoke hookah and drink and chill with my friends. To lounge.

MR. BIANCO: And do you ever eat there?

MR. ROACH: Yes, I do.
MR. BIANCO: How often?
MR. ROACH: Probably like twice, sometimes three times a week.

MR. BIANCO: Okay.
MR. ROACH: And --
MR. BIANCO: Go ahead, you can finish your answer, $I$ didn't mean to cut you off.

MR. ROACH: Yes, I said, when I go there, for the most part $I$ eat there.

MR. BIANCO: Okay. Is the food good?
MR. ROACH: Yes.
MR. BIANCO: Do you ever notice other
patrons eating as well?
MR. ROACH: Yes, I do.
MR. BIANCO: Okay. How often?
MR. ROACH: All the time.
MR. BIANCO: What can you tell me about the crowd that goes to Empire?

MR. ROACH: It's a pretty good crowd. Chill. Not too rowdy. I mean, I have a good time there. I never had a problem with anyone there and I've been going there for two years.

MR. BIANCO: Okay.
MR. ROACH: And that's about it.
MR. BIANCO: All right. What about the age? Is there anything you can tell me about sort of the average age of the establishment's patrons?

MR. ROACH: The age range it differs kind of because some days it's a younger crowd and then some days it's kind of older crowd.

MR. BIANCO: Okay.
MR. ROACH: But the age range would be from, anywhere from, it could be from anywhere from 21 to 35.

MR. BIANCO: What can you tell me about the security of the establishment?

MR. ROACH: Security is pretty cool. They do their job. I mean.

MR. BIANCO: Well, do you feel safe when you go there?

MR. ROACH: Yes, very safe. I've been going there for two years. I wouldn't go there if I didn't.

MR. BIANCO: Okay. And in the two years that you've been going there, have you ever witnessed any instances of violence inside the club?

MR. ROACH: I have never witnessed anything inside the club, but --

MR. BIANCO: How about out on 9th Street, have you ever seen any violence out there?

MR. ROACH: Yes. I mean, it's 9th Street, it's a lot of bars and stuff up and down there, so you will see fights, people arguing and stuff, like that. But I have never seen none of that inside of Empire.

MR. BIANCO: Okay. Do you ever go to any of the other establishments at the 9th and $U$ Intersection?

MR. ROACH: I've been to all of them.

MR. BIANCO: Okay. Why do you go to Empire so frequently?

MR. ROACH: The employees the most part. I'm comfortable there and I like the environment.

MR. BIANCO: Okay. And how does Empire compare with the other bars and restaurants along 9th and U?

MR. ROACH: Well, they pretty much all the same. They pretty much do the same. Have the same type of like establishment kind of like because it's hookah, drinks, bar, lounge type of area.

MR. BIANCO: Okay.
MR. ROACH: I just go there because of, like I said, the people that's there.

MR. BIANCO: Okay. Do you know if Empire is any larger or smaller than the neighboring establishments?

MR. ROACH: Not really. I think they're all pretty much like around the same size.

MR. BIANCO: Can you describe what 9th, the 9th and U Street Intersection is like on a weekend night?

MR. ROACH: Crowded.
MR. BIANCO: Okay.
MR. ROACH: Very busy.
MR. BIANCO: Okay. What do you notice about traffic?

MR. ROACH: I don't really notice the traffic being bad. I mean, it's normal traffic to me.

MR. BIANCO: Okay. How about the noise level?

MR. ROACH: It's the same. I don't, it's really pretty much like it's, just outdoor noise maybe, but that's not in the establishment.

MR. BIANCO: Okay.
MR. ROACH: So, I mean, $I$ don't think it's establishments because I don't hear music like playing out, you know what I'm saying, when I'm outside. I only hear the music and stuff when I go inside.

MR. BIANCO: Do you ever notice more noise coming out of Empire than the neighboring establishments?

MR. ROACH: No.
MR. BIANCO: Do you live in the area?
MR. ROACH: Yes, I do.

MR. BIANCO: Okay. About how far away do you live from Empire?

MR. ROACH: Like seven to ten minutes away.

MR. BIANCO: Okay. And how do you get there when you go? Mr. Roach?

CHAIRPERSON ANDERSON: I guess Mr. Roach was serious when he said his phone was low.

MR. BIANCO: Yes, $I$ hope that's not what happened. Let me try to reach him via text. And I have his email as well.
(Pause.)
MR. BIANCO: I've tried to reach him by call, text and email. I'd like to give him a few minutes. I realize it's running against my time but --

CHAIRPERSON ANDERSON: I have paused the phone, this is a technical issue which is beyond your control. So I have paused. Did you call him?

MR. BIANCO: I did and it went to --
CHAIRPERSON ANDERSON: It went to voicemail, right?

MR. BIANCO: It did. It went to directly to voicemail. Yes, sir.

CHAIRPERSON ANDERSON: So his phone died.

MR. ROACH: Hello?
CHAIRPERSON ANDERSON: He's back. All right, okay.

MR. ROACH: I'm back. Sorry about that.

MR. BIANCO: Excellent.
CHAIRPERSON ANDERSON: Go ahead.
MR. BIANCO: All right. So when you go to Empire, how do you generally get there, Mr. Roach?

MR. ROACH: Sometimes I Uber, I drive sometimes, and then sometimes I ride with public scooters.

MR. BIANCO: Okay.
MR. ROACH: The electric ones.
MR. BIANCO: And do you have friends that you go to Empire with?

MR. ROACH: Yes.
MR. BIANCO: And how do they get there?

MR. ROACH: Same way sometimes. Most of them probably drive or Uber.

MR. BIANCO: Okay. And based on your
experience with Empire and the neighboring establishments, do you think that Empire is good or bad for the neighborhood?

MR. ROACH: I think it's good. I mean, $I$ don't have a problem with it.

MR. BIANCO: Okay. Great. Thank you very much, Mr. Roach. I don't have any additional questions for you but Mr. Stoecklein likely will and the Board will as well. So I'm going to turn you over to them.

MR. ROACH: Okay.
CHAIRPERSON ANDERSON: Mr. Stoecklein, your witness, sir.

MR. STOECKLEIN: Mr. Roach, I'll keep this very short. I appreciate your time. Were you in attendance at Empire at any point this weekend, this last weekend? So June 18th thought the 20th.

MR. ROACH: Yes.
MR. STOECKLEIN: Okay. Can you tell me when you were at Empire?

MR. ROACH: Friday and Sunday.
MR. STOECKLEIN: Okay. Sorry, if you could just be a little more specific for me because I know that Saturday night turns into

Sunday morning, so could you just tell me which hours approximately?

MR. ROACH: You said what hours?
MR. StOECKLEIN: Yes. Between June 19th and June 20th. So Saturday and Sunday of last weekend. Was that the night that you're referring to that you were at Empire?

MR. ROACH: Yes.
MR. STOECKLEIN: Okay.
MR. ROACH: Friday I got there --
MR. STOECKLEIN: And --
(Simultaneous speaking.)
MR. STOECKLEIN: So we'll just cut to the chase.

MR. ROACH: Yes, Friday I was there.
MR. STOECKLEIN: Okay, thank you. Did you observe between, during the time that you were present at Empire, between June 19th and June 20th, right, so that Saturday into the morning on Sunday, did you observe any kind of altercations inside or outside of Empire?

MR. ROACH: No, I didn't.
MR. STOECKLEIN: Did you observe a shooting outside of Empire?

MR. ROACH: No, I didn't.

MR. STOECKLEIN: Are you aware of MPD responding to a shooting outside of Empire at approximately 3:54 a.m. on Sunday morning, June 20th?

MR. BIANCO: I'm going to object as to relevance. This Witness doesn't have any firsthand knowledge. He's asking about an MPD response, yet has no MPD witnesses.

CHAIRPERSON ANDERSON: I'm going to overrule. I'm going to overrule the objection. If he knows, he knows.

You asked him if he was there, he said he was there on Friday and Saturday. If he knows about an incident, he can testify. If he doesn't know about it, he can say he doesn't know, we can move on.

MR. ROACH: He actually said Sunday at 3:54. I was not there at 3:54.

CHAIRPERSON ANDERSON: Let's move on. Asked and answered.

MR. STOECKLEIN: Thank you, Mr. Roach. I have no further questions.

CHAIRPERSON ANDERSON: Thank you. Mr. Roach, since $I$ can't see you I just have one question for you. You talked about, there's a
younger and an older crowd that goes to this establishment. So which one of the buckets do you fit in, sir?

MR. ROACH: I'm 33 years old, sir.
CHAIRPERSON ANDERSON: That still
doesn't tell me which one of the buckets or not because I still don't --
(Laughter.)
MR. ROACH: I mean, $I$ don't --
CHAIRPERSON ANDERSON: I'm sorry, sir?
MR. ROACH: I mean, $I$ probably fit in both buckets, I guess, because I am around it a lot so I don't consider myself being old, but I be with the older crowd if you go by my age.

CHAIRPERSON ANDERSON: All right, sir.
Are you employed by Empire Lounge, sir?
MR. ROACH: No, I'm not.
CHAIRPERSON ANDERSON: Are you related to the owner, sir?

MR. ROACH: No, I'm not.
CHAIRPERSON ANDERSON: Are you related to anyone who works at this establishment, sir?

MR. ROACH: Not at all.
CHAIRPERSON ANDERSON: All right, thank you. Any questions by, any other questions
by any Board Members?
MEMBER SHORT: Yes, Mr. Chairman, I have --

CHAIRPERSON ANDERSON: Okay, Mr. Short.

MEMBER SHORT: Good afternoon, Mr. Roach.

MR. ROACH: Hey.
MEMBER SHORT: Good afternoon, Mr.
Roach.
MR. ROACH: Good afternoon.
MEMBER SHORT: Mr. Roach, has the health emergency during the COVID-19 period affected you in at all?

MR. ROACH: You mean, has the COVID affected me like, have I ever had COVID or what you mean by that?

MEMBER SHORT: Has it altered your lifestyle any?

MR. ROACH: Yes.
MEMBER SHORT: In which ways? Can you explain your answer?

MR. ROACH: It altered my lifestyle drastically because working from home with my kids. Even when I go out, the protocols you've
got to follow. Money-wise. Everything.
MEMBER SHORT: Okay. Well, let me ask you this question, so how long have you been a regular customer of this establishment?

MR. ROACH: For two years.
MEMBER SHORT: For two years. So, that was during the period of time during a health emergency, correct?

MR. ROACH: Yes. Correct.
MEMBER SHORT: When you visited Empire, did you follow the Mayor's directives about mask wearing and all those other issues surrounding the Mayor's order on keeping people safe?

MR. ROACH: Yes.
MEMBER SHORT: Did you ever observe anyone inside Empire without a mask on?

MR. ROACH: Not to my knowledge.
MEMBER SHORT: Not to your knowledge. So are you aware that Empire was cited many, many times because when the investigators from ABRA went in they found people without masks, people not practicing the spacing?

So during your two years in and out, and you say pretty closely, you've never seen any
of that when you were in Empire?
MR. ROACH: No.
MEMBER SHORT: Were you aware that Empire was cited because of that?

MR. ROACH: No, I was not.
MEMBER SHORT: That's all I have, Mr.
Chair. Thank you very much.
CHAIRPERSON ANDERSON: Thank you, Mr. Short. Mr. Bianco, do you have any follow-up with, any follow-up questions based on the questions that were asked by the Board?

MR. BIANCO: No, $I$ don't.
CHAIRPERSON ANDERSON: Thank you.
Mister --
MEMBER GRANDIS: Mr. Chairman, I don't believe you asked if other Board Members had any questions?

CHAIRPERSON ANDERSON: Oh, I'm sorry, I thought I did. I apologize, Mr. Grandis. Do you have a question?

MEMBER GRANDIS: Yes. I have one question.

CHAIRPERSON ANDERSON: What is that, sir?

MR. ROACH: Yes.
MEMBER GRANDIS: $I$ want to thank you for your time today and thank you for your expert testimony. But my one question is, what is your favorite meal there?

MR. ROACH: They have a Cajun pasta, chicken pasta, that they have there. That's my favorite meal.

MEMBER GRANDIS: Well thank you. Thank you for that. That's all, Mr. Chairman.

CHAIRPERSON ANDERSON: All right, thank you, Mr. Grandis. Any other questions by any of the Board Members?

And because there was another question, Mr. Bianco, I guess, do you have a follow-up question based on the question that Mr. Grandis asked?

MR. BIANCO: No. No, that question really said it all, thanks.
(Laughter.)
MR. BIANCO: The Applicant rests.
CHAIRPERSON ANDERSON: All right, thank you, Mr. Bianco. Mr. Roach, thank you for your testimony, you can either stay on or you're free to go. So that's your call, sir.

MR. ROACH: Okay.
CHAIRPERSON ANDERSON: All right. Mr. Stoecklein, you have, okay, you have five minutes, you can do an open statement if you so desire. And once you have done your opening statement you have 34 minutes, sir, to present your case. Do you wish to have an opening statement?

MR. STOECKLEIN: I will waive the opening statement, Mr. Chairman. And I think that this, $I$ hope this will be pleasing to everyone involved, we have no witnesses to present and we'd be pleased to move on to closing statements.

CHAIRPERSON ANDERSON: All right. Well, thank you for that, sir.

All right, so, hold on. All right, Mr. Bianco, are you ready for closing or do you want to take a short recess?

MR. BIANCO: I think I'm game to try to wing it here, Mr. Anderson. I will take a shot at my closing statement.

CHAIRPERSON ANDERSON: All right.
Then you have five minutes, sir.
MR. BIANCO: Excellent. Mr. Anderson,

Members of the Board, the Protestants whole case here is nothing more than the record that has been before you on numerous occasions.

Essentially they point to the investigative history and say, look, this place is not good for the neighborhood. But the fact is that the Board has considered these violations in the past and has not taken action beyond the actions stated in the investigative history. This Board has not revoked the establishment's license, although the Board was able to do so in consideration of those violations.

What the Protestants are asking you to do here I essentially the same thing that you decided not to do earlier on consideration of the same record. They are asking you to impose the death penalty on this particular restaurant and not renew their license and take this familyowned business, close it, and remove Mr. Nigussie's ability to earn a livelihood at the tail end of the pandemic.

My Client, on the other hand, in earnest, has tried to operate his establishment in a manner that not only complies with the law but in cooperation with his neighbors. You heard
the testimony here today about the soundproofing he installed, about the moving of speakers, about the expense he went through in changing his audio configuration, changing his cost contractors, the security procedures that he put in place.

And something that other
establishments sort of length of plague, which is the MPD RDO program. He has voluntarily embraced it. He's not being required to do it by his security plan or his voluntary agreement, he actively went out and organized with his neighbors to make this neighborhood that he operates in more safe.

Because at the end of the day, that's what he wants. Having an environment that's unsafe is bad for business. And that is not what he wants.

He wants to work cooperatively with his neighbors. He wants to run a good clean business at 9th and $U$, which is a very challenging environment.

You have 69 establishments there. Testimony that you've heard has been consistent throughout. That it is loud, it is rowdy, it is crowded, there is traffic.

And as one of 69 establishments, Empire Lounge does not exacerbate that environment in any meaningful way. And you haven't heard any evidence here today from the Protestants to suggest that that is the case.

As I noted at the outset, and I think again is worth underscoring here in my closing, is that the ANC is conspicuously absent here. The ANC are the elected officials in charge with the responsibility of safeguarding the neighborhood in the context of ABC licensure. They didn't see fit to protest.

Mr. Stoecklein's organization, they're not here. Mr. Stoecklein is here. And evidentially the witnesses, the five or six witnesses he named to come here and testify about the impact on the peace, order and quiet in the neighborhood couldn't be bothered to come.

How much do they really care about what this establishment is doing. We have one person fighting this battle against an establishment that is a family-owned business in the neighborhood.

We asked that based on the record before you, you find that the establishment meets
the appropriateness standard, does not adversely impact the peace, order and quiet of the neighborhood and the license should be renewed without restrictions beyond those set forth in their existing settlement agreement. Thank you very much.

CHAIRPERSON ANDERSON: Thank you, Mr. Bianco. Mr. Stoecklein, please. You have five minutes.

MR. STOECKLEIN: Mr. Chairman, Members of the Board, I appreciate your time and consideration. I also appreciate your flexibility earlier in the day.

A lot of what Mr. Bianco said is not wrong. And I want to be very blunt and very clear about why I'm here, why our association saw fit to continue this all the way through to a protest hearing and why we are appealing to you, yet again, in a very similar way to the way we have appealed to you recently in other proceedings.

The testimony that you've heard today establishes an extensive pattern of, and repeated behavior that flouts your authority. It flouts the authority of the Department of Health, it
flouts the Mayor's authority.
And our question really to all of you who are in a position to stop that is, how much is enough?

Now, contrary to Mr. Bianco's suggestion, we're not seeking the death penalty ultimately. What we would be pleased with some kind of resolution that imposes real consequences and that allows our residents, our resident members, to live in proximity to Mr. Nigussie's establishment, to allow Mr. Nigussie's patrons to continue to patronize the establishment and have the Cajun fettuccini and enjoy the old and the young crowd, but to do it without having to beg Mr. Nigussie via text every time their 6-month old is woken up or they hear gunshots outside their door.

And simply because we couldn't bring MPD to bear fast enough to flesh out the shooting, or because we couldn't locate the school teacher, mother who moved away, in fact in part because they couldn't find any reprieve from the worsening situation, doesn't mean that these things aren't happening. Right?

And the record before you demonstrates
that clearly. Ten violations of a settlement order within six months of signing it, that's the period when an establishment ought to be most interested in compliance.

This is one of the most cited businesses for COVID violations in the District of Columbia. And a \$1,000 fine isn't going to change their behavior.

Mr. Bianco gets \$2,500 just for appearing here for five minutes. That's not a deterrent.

> So, we, at some point -- you also heard from Mr. Nigussie, knowingly, he knows the District of, the Department of Health's restrictions, the prohibition on hookah, and he knowingly continues to sell it. That's maybe the best evidence of all.

Mr. Nigussie pays attention to the laws that work for him, when they work for him, and only if residents that badger and beg him enough to turn the eyes of the authorities so that he has to respond. That's not how this system is set up.

The system is setup so that when an applicant is seeking a renewal, the burden is on
them to establish why they deserve it. And that's not the situation.

So, I'll conclude by saying, we're asking for this Board's help. We're asking for some kind of resolution where if there is repeated continued, repeated continued pattern of disregard for the law, that it has real consequences. That's it. We rest.

CHAIRPERSON ANDERSON: Thank you, Mr. Stoecklein, for your presentation today. Thank you, Mr. Bianco, for your presentations.

Now, do the parties wish to file proposed findings of facts and conclusion of law or wish to waive that?

MR. BIANCO: For the Applicant, I prefer to waive. I will certainly waive if Mr. Stoecklein does.

MR. STOECKLEIN: I'm getting married next week so I will gladly waive.

MR. BIANCO: Deal.
(Laughter.)
CHAIRPERSON ANDERSON: Well, I think, Mr. Bianco, you need to say congratulations to Mr. Stoecklein because --
(Laughter.)

CHAIRPERSON ANDERSON: -- you could have less work for you. I know that as Attorneys we get paid but sometimes we don't necessarily want the extra work.

MR. BIANCO: Right.
CHAIRPERSON ANDERSON: All right, thank you. I want to thank the parties for that. The record is now closed.

All right. The Board will issue a decision, $I$ believe in 90 days.

As Chairperson of the Alcoholic Beverage Control Board for the District of Columbia in accordance with DC Official Code Section 2574(b), Office of Open Meetings Act, I move that the ABC Board hold a closed meeting for the propose of seeking legal advice from our Counsel on Case Number 20-PRO-00015, Empire Lounge, pursuant to DC Official Code Section 2574(b)(4) of the Open Meetings Act, and deliberating upon Case Number 20-PRO-00015, Empire Lounge, for the reasons cited in DC Official Code Section 2574(b)(13) of the Open Meetings Act.

Is there a second?
MEMBER CATO: Bobby Cato seconds.

CHAIRPERSON ANDERSON: Mr. Cato has seconded the motion. I'll now take a roll call vote on the motion that has been properly seconded by Mr. Cato.

Mr. Short?
MEMBER SHORT: Mr. Short, I agree.
CHAIRPERSON ANDERSON: Mr. Cato?
MEMBER CATO: Bobby Cato, I agree.
CHAIRPERSON ANDERSON: Ms. Hansen?
MEMBER HANSEN: Jeni Hansen, I agree.
CHAIRPERSON ANDERSON: Mr. Grandis?
MEMBER GRANDIS: Edward Grandis, I agree.

CHAIRPERSON ANDERSON: And Mr. Anderson, $I$ agree. It appears that the motion has passed.

I hereby give notice that the $A B C$ Board will recess this proceeding to hold a close meeting in the $A B C$ Board conference room pursuant to Section 2574(b), Office of the Open Meetings Act.

Again, I would like to thank everybody for their active participation today. And this case is now concluded.

I will now close the record
officially. So if you give me another minute so I can officially close the record, please. As Chairperson of the Alcoholic Beverage Control Board for the District of Columbia, in accordance with Title 3, Chapter 405 Office of Open Government, I move that ABC Board hold a closed meeting on July, I'm sorry, on June 30th, I'm sorry, on June 30th, 2021, for the purpose of discussing and hearing reports concerning ongoing or planned investigations of alleged criminal or civil misconduct or violations of law or regulations, and seek legal advice from our legal counsel on the Board's investigative agenda, legal agenda and licensing agenda for June 30th, 2021 as published in the D.C. Register on June 25th, 2021.

Is there a second?
MEMBER SHORT: Mr. Short, I second.
CHAIRPERSON ANDERSON: Mr. Short has seconded the motion. We'll now have a roll call vote on the motion that has been properly seconded by Mr. Short.

Mr. Short?
MEMBER SHORT: Mr. Short, I agree.
CHAIRPERSON ANDERSON: Mr. Cato?

MEMBER CATO: Bobby Cato, I agree. CHAIRPERSON ANDERSON: Ms. Hansen? MEMBER HANSEN: Jeni Hansen, I agree. CHAIRPERSON ANDERSON: Mr. Grandis? MEMBER GRANDIS: Edward Grandis, I agree.

CHAIRPERSON ANDERSON: And Mr. Anderson, $I$ agree. As it appears that the motion has passed 5-0-0.

I hereby give notice that ABC Board will hold this aforementioned closed meeting pursuant to the Open Meetings Act. Notice will also be posted on the ABC Board hearing room bulletin board, placed on electronic calendar in ABRA's website and published in the D.C. Register in as timely manner as practical.

We are now adjourned for the day. I would like to thank the Board Members for their active participation today. And I would like to thank the public, for those who have stayed with us all day for this hearing. Thank you for your participation.

I now direct the Board Members to move to executive session for further development. Thank you very much and have a great day.

MR. BIANCO: Thank you, Mr. Anderson.
MR. STOECKLEIN: Thank you.
CHAIRPERSON ANDERSON: You're welcome.
MR. BIANCO: And congratulations, Mr.
Stoecklein, honestly.
(Laughter.)
CHAIRPERSON ANDERSON: Thanks. All right, bye-bye.

MR. BIANCO: Bye.
(Whereupon, the above-entitled matter went off the record at 2:34 p.m.)
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Neal R. Gross and Co., Inc.

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In the matter of: Empire Lounge

Before: DCABRA

Date: 06-24-21

Place: teleconference
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> Neae 2 Gurs ------------------Court Reporter

